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ANNEX V

to Commission Implementing Decision C(2025) 4314 amending the Implementing Decisions C(2021) 9370, C(2021) 9435, C(2022) 450, C(2022) 4323 and C(2022) 5658 as regards the country and regional Multiannual Indicative Programmes for the period 2021-2027 for the Neighbourhood East, and repealing Implementing Decision C(2021) 9351

 $NEIGHBOURHOOD,\ DEVELOPMENT\ AND\ INTERNATIONAL\ COOPERATION\\ INSTRUMENT$

MULTI-ANNUAL INDICATIVE PROGRAMME FOR THE EASTERN NEIGHBOURHOOD

(2021-2027)

Regional Multiannual Indicative Programme (MIP) 2021-2027 for EU support to the Eastern neighbourhood

1. The overall lines of EU international cooperation in the region

1.1. Basis for programming

This document details the specific programmes and actions which will be undertaken and financed in the 2021-2027 period in the **Eastern neighbourhood** as part of the regional envelope and the overall financing from the Neighbourhood, Development and International Cooperation Instrument (NDICI) - Global Europe.

Coherence and complementarity between all EU interventions, as well as a clear link between policy and programming, will be ensured. This MIP is fully aligned with the European Commission's Political Guidelines 2019-2024¹. It supports the delivery of key global policy objectives, including a defined pathway towards climate neutrality consistent with the lon-term objective of the Paris Agreement on Climate Change and the United Nations 2030 Agenda and its Sustainable Development Goals. It is fully sequenced with the needs deriving from the COVID-19 pandemic, including support to sustainable socio-economic recovery and health resilience. In line with the EU gender action plan (GAP) III², gender equality will be mainstreamed throughout all programmes and actions, together with a focus on youth. The twin green and digital transitions will also be mainstreamed in all programmes and actions with the aim of building back better.

Eastern neighbourhood cooperation is established at the regional level through the **Eastern Partnership** (EaP) policy framework, a joint initiative of the European Union, its Member States and Armenia, Azerbaijan, Belarus³, Georgia, the Republic of Moldova (hereinafter referred to as Moldova) and Ukraine. The EaP contributes to the overall goal of increasing stability, prosperity and resilience of the EU's neighbours as set out in the Global Strategy for the Common Foreign and Security Policy of the European Union⁴ and the 2015 European Neighbourhood Policy Review⁵. The EaP policy framework complements and strengthens the bilateral cooperation with partner countries and facilitates the development of common positions and joint activities.

The regional priorities and actions 2021-2027 will be guided by the five policy objectives under the overarching framework of resilience outlined in the Joint Communication on the Eastern

The Gender Action Plan III is a Joint communication by the Commission and the High Representative of the Union for Foreign Affairs and Security Policy which was welcomed through EU Presidency Conclusions of 16 December 2020. Drafting was led by European Commission in close consultation with EU Member States, EEAS, civil society organisations, partner governments, and international organisations (UN entities, International Finance Institutions among others). The different parties contributed to the drafting of the document through meetings and through responses to a survey conducted during the process.

¹ https://ec.europa.eu/info/sites/default/files/political-guidelines-next-commission_en_0.pdf

² join-2020-17-final_en.pdf

³ In line with the European Council Conclusions of 12 October 2020 and February 2024, and in light of Belarus' involvement in the Russian military aggression against Ukraine, recognised in the Council Conclusions of February 2022, the EU has stopped engaging with Belarusian public authorities and state-owned enterprises. EU assistance has been redirected towards Belarusian non-state actors, including civil society. In 2021, Belarus decided to suspend its participation in the Eastern Partnership Framework, but the EU decided to maintain participation of Belarusian civil society within it (incl. access to EaP events, programmes).

⁴ https://eeas.europa.eu/sites/default/files/eugs review web 0.pdf

⁵ JOIN(2017) 18 final

Partnership policy beyond 2020 of 18 March 2020⁶, which was welcomed by the EU Member States with Council Conclusions in May 2020⁷ and endorsed by the Eastern Partnership Leaders in June 2020⁸. Based on these objectives, a set of concrete priorities have been identified in the Joint Staff Working Document "Recovery, resilience and reform: post 2020 Eastern Partnership priorities⁹". With the overall objectives of strengthening resilience and generating concrete benefits to the people, the new agenda is structured around two pillars (i) investment- supported by an economic and investment plan, and (ii) governance- underpinned by reforms and fundamental shared values. The policy objectives, the economic and investment plan as well as the new targets will underpin the regional programming 2021-2027 for the Eastern neighbourhood, setting out common priorities, along with the joint documents between the EU and partner countries, (e.g. Partnership Priorities and Association Agendas).

The EU's activities in the Eastern neighbourhood are complemented by other EU policies and initiatives which foster cooperation within the broader neighbourhood, namely the Black Sea Synergy and the Northern Dimension¹⁰. The Black Sea Synergy is the EU's regional cooperation policy framework towards the Black Sea, aiming to develop deeper regional cooperation among Armenia, Azerbaijan, Bulgaria, Georgia, Greece, Moldova, Romania, Türkiye and Ukraine ¹¹. Actions under this initiative are based on the Black Sea Synergy implementation review and on the June 2019 Foreign Affairs Council Conclusions on EU engagement in Black Sea regional cooperation. They are also guided by the Common Maritime Agenda and the Strategic Research and Innovation Agenda for the Black Sea.

EU cooperation with the region will continue to be based on a shared commitment to international law and fundamental values, with the aim to strengthen the stability, prosperity and resilience of the Eastern neighbourhood, while also partnering with other regional organisations. The regional programmes complement the bilateral ones in order to achieve the policy objectives of the Eastern Partnership framework and cooperate on specific topics and sectors with added value for regional cooperation. In addition to the multilateral dimension of the Eastern Partnership, regional cooperation will also be driven by the Black Sea Synergy and Northern Dimension policies aiming at achieving EU policy goals.

Complementarity between regional and bilateral programmes, as well as with other thematic programmes and projects, is ensured through close coordination at the level of policy dialogue, choice of sectors and funding allocations. This allows the EU to:

- Promote regional cooperation on priorities that go beyond borders and are better addressed in a regional context;
- Contribute to confidence-building, foster exchanges, dialogue and political cooperation between the EU and partners as well as intraregional; and
- Support social, cultural and economic integration through people-to-people contacts, regional market integration for goods and services, and coherent sectoral approaches.

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⁶ JOIN(2020) 7 final.

⁷ https://www.consilium.europa.eu/media/43905/st07510-re01-en20.pdf

⁸ https://www.consilium.europa.eu/en/meetings/international-summit/2020/06/18/

⁹ SWD(2021) 186 final.

¹⁰ While the Northern Dimension policy framework is being phased out, cooperation on issues of common interest in the Northern regions of Europe will continue in other relevant international frameworks in line with the EU's Arctic policy and the EU Strategy for the Baltic Sea region.

¹¹ In response to Russia's war of aggression against Ukraine and the complicity of the Belarusian authorities therein, the EU has suspended all regional cooperation with Russian and Belarusian authorities. Russia has been excluded from the Black Sea Synergy.

The policy objectives and the new targets are fully aligned with the needs deriving from the COVID-19 pandemic, including support to sustainable fair and inclusive socio-economic recovery and health resilience, to ensure green growth and innovation, social cohesion and just transition towards less resource and carbon-intense economic model. Gender equality will be mainstreamed in all programs and actions where possible throughout all programmes and actions. For all actions and priorities, the "do no significant (environmental) harm" principle shall apply.

Ensuring visibility and strategic communication of the Eastern Partnership and the Black Sea Synergy will be further strengthened through improved tailor-made messaging and campaign-based communication, raising awareness of the positive impact of EU policies and actions to both people across the region and within the EU. This is especially important in relation to the need to make EU communication more strategic and impactful in the wake of growing disinformation, notably COVID-19-related or against EU values. Outreach will focus on key multipliers, such as young people, as well as opinion leaders including at local and regional level, to help promote EU values and actions. Targeted strategic communications will also seek to counter disinformation and raise awareness both in the region and the EU.

In line with the Eastern Partnership Multi-Annual Work Plan 2025-2027, the priority areas of the EU's cooperation with the partner countries at the regional level for 2025-2027 will be:

Priority area 1: Competitive, sustainable and integrated economies, including human capital development

Priority area 2: Good governance, the rule of law, reconciliation and security

Priority area 3: Sustainable energy, environmental and climate resilience

Priority area 4: Strengthening connectivity and advancing digital transformation

Priority area 5: Resilient, gender equal, fair and inclusive societies

Priority area 6: Activities to underpin EU regional policies

The current Multi-annual Indicative Programme will ensure that all Neighbourhood, Development and International Cooperation Instrument (NDICI) - Global Europe targets will be met. Particular attention will be given to the NDICI climate target which will be directly supported through interventions foreseen in the third priority sector, but also mainstreaming climate targets in the other priority sectors.

All actions taken under this programming exercise shall comply with EU legislation, in particular EU restrictive measures (sanctions) adopted pursuant to Article 215 of the Treaty on the Functioning of the European Union.

1.2. Justification and context

The multi-annual programming also takes place in the context of the ongoing COVID-19 pandemic. Throughout 2020, the COVID-19 pandemic had an adverse effect on the socio-economic development of the partner countries. In this context the short-term priority is to strengthen the socio-economic recovery while strengthening overall resilience of the partner countries.

In order to strengthen our joint resilience and the partnership, the EU already provided quick and substantive support to partners in 2020 of more than EUR 1 billion to address immediate

needs - including to address the health pandemic - but also to support the sustainable long-term socio-economic recovery that leaves no one behind. Together with national authorities, the EU and its Member States have shown collective resolve to respond to partner countries' needs under the Team Europe approach. As piloted for the COVID-19 response it will be expanded with new dedicated Team Europe Initiatives primarily in the EU's bilateral cooperation, but also in the regional cooperation framework where this brings a clear added value.

Regional programming in the Eastern neighbourhood for the 2021-2027 period will be guided by the post-2020 policy framework outlined in the Joint Communication on the Eastern Partnership policy beyond 2020, and by the specific EU policies for regional cooperation such as the Black Sea Synergy, along with Erasmus+, cooperation with civil society, and with International Financial Institutions.

The mid-term review of the multi-annual indicative programme is taking place in the context of a fundamental geopolitical shift in the Eastern Neighbourhood: Russia's war of aggression against Ukraine is having wide-ranging consequences throughout the region, as well as globally. The persisting tensions in the South Caucasus and uneven progress in the normalisation process between Armenia and Azerbaijan hamper economic development and cross-border cooperation including on connectivity. In Belarus, repression and intimidation campaigns against all segments of society continue.

This new geopolitical reality is also marked by a new – and historic – momentum for the EU enlargement policy, with EU candidate status granted to Ukraine and Moldova in 2022, and to Georgia in 2023, while the 2024 political developments in Georgia have given rise to concerns and de facto led to a halt of the accession process.

In this fluid geopolitical context, the Eastern Partnership (EaP)'s key objectives (strengthening resilience through political association, driving reforms, and economic integration) remain valid for partner countries. The EaP Post-2020 Recovery, Resilience and Reform Agenda with its Economic Investment Plan remains relevant – as recalled during the EaP Foreign Affairs Ministerial meeting in December 2023 – to boost resilience across sectors, strengthen connectivity within the region and with the EU, support the green and digital transitions and foster people-to-people contacts, while delivering on the core Global Gateway investments. In addition, enhancing security and democratic societal resilience remain important areas for the years ahead.

Finally, enhancing civil society remains an essential part of the EU's engagement with the region. This is of particular importance in Belarus, as well as in Azerbaijan and Georgia, where support to civil society is becoming more challenging.

Eastern Partnership

The Eastern neighbourhood programming for 2014-2020 under the European Neighbourhood Instrument was largely based on commitments undertaken at the Vilnius and Riga Summits and on the **Eastern Partnership** "20 Deliverables for 2020" framework and more precisely the four priority sectors of governance, economy, connectivity and people-to-people support. As confirmed by the broad and inclusive structured consultation on the Eastern Partnership held in autumn 2019, the 20 Deliverables framework delivered envisaged results. This approach based on a common reform agenda will continue after 2020, with the necessary adjustments to bring it in line with the post-2020 policy objectives and recommendations outlined in the Joint Communication.

Annual monitoring of the "20 Deliverables for 2020" implementation has shown across the board progress on the different deliverables. This is particularly the case for deliverables in the area of economy (with for instance progress noticed in EU support to small and medium enterprises including access to finance in local currencies, as well as support for creating and sustaining jobs), people-to-people contacts (with for instance substantial academic and youth mobility through Erasmus+ and Horizon 2020 but also through other EU supported mobility programmes). In the area of green and connectivity, important achievements have been made in energy efficiency and nature protection and water management. In the governance area, although results have been more uneven, some progress has also been made. For instance, access to public service delivery has increased. However, on the rule of law, security, judiciary and anti-corruption reforms, gender equality and the enabling environment for civil society and media, results have been mitigated and several challenges remain. These will continue to be important themes for our cooperation in the region.

The overriding **Eastern Partnership** objective of strengthening resilience will also drive the programming process. The five policy objectives outlined in the Joint Communication¹² are based on the EU's foreign policy priorities for the neighbourhood including the 2015 European Neighbourhood Policy review, the achievements and the remaining challenges of the Eastern Partnership "20 Deliverables for 2020" agenda, as well as a broad and inclusive structured consultation held in autumn 2019.

In line with the five policy objectives, the concrete post-2020 agenda outlined in the Joint Staff Working Document¹³ and the EU support will be focussed around two mutually supporting and reinforcing pillars, namely investments and governance, supported through the various EU tools and modalities of financial support, including NDICI-Global Europe and the Team Europe initiatives, cross-border cooperation programmes (Interreg NEXT programmes) and the partners' own investments. To strengthen long-term resilience, EU and partner countries' joint investments into socio-economic recovery will be forward-looking and inspired by the European Green Deal¹⁴ to "build back better" and pursue the twin green and digital transformations in a fair and inclusive manner, and for the first time cooperate with partners on health matters. The economic and investment plan, including its flagship initiatives for each partner country, will support post-pandemic recovery using specific EU tools, including blending and guarantees, to foster sustainable development and leverage public and private investment in line with good governance tax standards. To underpin and sustain our investments and help consolidate resilient and fair societies, sustained engagement on good governance, justice and rule of law, security and fair and inclusive societies, will be central to EU support in the coming years. Continued delivery on the reform agenda, alongside respect for shared fundamental values, remain the foundations of our partnership. In line with the European Green Deal, EU investments will be done on the basis of the do no significant harm principle. As part of the comprehensive agenda of joint commitments, a selection of Top Ten Targets has been identified, which together with the flagship initiatives under the economic and investment plan, will contribute to maximising impact and visibility on the ground.

Regional cooperation

¹² See footnote 1.

¹³ See footnote 2.

¹⁴ COM(2019) 640 final

Activities to underpin EU regional policies will contribute to the implementation of wider EU policies and goals such as: Green Deal¹⁵ and Digital Agenda¹⁶, the specific 2021 EU Communication on a new approach for a sustainable blue economy in the EU, the 2018 EU-Asia Connectivity Strategy, and specifically for the Black Sea Synergy, the Common Maritime Agenda for the Black Sea and its scientific pillar, the Strategic Research and Innovation Agenda. Regional cooperation is complementary and closely intertwined with the Eastern Partnership components and activities foreseen under the present MIP.

The **Black Sea Synergy** aims to enhance confidence building and fostering regional dialogue by identifying solutions for regional challenges in an area marked by diverging and conflicting neighbours. It will help to strengthen the EU position as an active Black Sea regional player, by boosting multilateralism and addressing transnational challenges. The progress in the implementation during 2014-2020 was uneven: key achievements were registered in blue economy; maritime research and innovation; fisheries and aquaculture; environmental protection; civil society engagement. Some progress was noticed in energy and transport, tourism and culture as well as in social affairs and employment. The 2021-2027 programming period will be crucial for a direct continuation of the work already undertaken, and on the achievements, on regional cooperation frameworks promoted by the EU and on enhancing the interaction with regional organisations (particularly the Black Sea Economic Cooperation), considering EU priorities and alleviating the COVID-19 pandemic impact.

In response to Russia's war of aggression against Ukraine, and the complicity of the Belarusian authorities therein, the EU has suspended all regional cooperation with Russian and Belarusian authorities. Russia has been excluded from the Black Sea Synergy.

While the Northern Dimension has been a useful channel for maintaining dialogue and practical cooperation with its neighbours, Russia's war of aggression against Ukraine grossly breached the principles that underpin the Northern Dimension. On 8 March 2022, the EU, Iceland and Norway suspended Northern Dimension activities with Russia and Belarus¹⁷. Similar steps have been taken within the frameworks of the Barents Euro-Arctic Council¹⁸ and the Council of the Baltic Sea States¹⁹. Activities under the Arctic Council have either been paused or kept on a minimum technical level. While the Northern Dimension policy framework is being phased out, cooperation on issues of common interest in the Northern regions of Europe will continue in other relevant international frameworks in line with the EU's Arctic policy²⁰ and the EU Strategy for the Baltic Sea region²¹.

Other measures

Regional and bilateral Neighbourhood, Development and International Cooperation Instrument – Global Europe support will be complemented with other instruments such as the **Erasmus+programme**, which will continue to promote intercultural dialogue and awareness of European cultures and values. Having facilitated cooperation and exchanges between the EU and the Eastern Partnership region in the areas of higher education and youth, Erasmus+ will be opened

¹⁵ See previous footnote.

¹⁶ COM(2021) 118 final

^{17 &}lt;a href="https://www.eeas.europa.eu/eeas/northern-dimension-policy-joint-statement-european-union-iceland-and-norway-suspending-activities">https://www.eeas.europa.eu/eeas/northern-dimension-policy-joint-statement-european-union-iceland-and-norway-suspending-activities https://www.eeas.europa.eu/eeas/northern-dimension-policy-joint-statement-european-union-iceland-and-norway-suspending-activities https://www.eeas.europa.eu/eeas/northern-dimension-policy-joint-statement-european-union-iceland-and-norway-suspending-activities https://www.eeas.europa.eu/eeas/northern-dimension-policy-joint-statement-european-union-iceland-and-norway-suspending-activities <a href="https://www.eeas.european-union-policy-joint-statement-european-union-iceland-and-norway-suspending-activities <a href="https://www.eeas.european-union-policy-joint-statement-european-union-iceland-activities https://www.eeas.european-union-iceland-activities https://www.eeas.european-union-iceland-activities https://www.eeas.european-union-iceland-activities https://www.eeas.european-union-iceland-activities https://www.eeas.european-union-iceland-activities <a href="https://www.eeas.european-union-iceland-activities <a href="https://www.eeas.european-union-iceland-activities <a href="http

^{18 &}lt;a href="https://barents-council.org/news/joint-statement-of-finland-denmark-iceland-norway-sweden-and-the-european-union-regarding-barents-euro-arctic-cooperation">https://barents-council.org/news/joint-statement-of-finland-denmark-iceland-norway-sweden-and-the-european-union-regarding-barents-euro-arctic-cooperation

 $^{{\}color{red}^{19}}\,{\color{red}\underline{\text{https://www.eeas.europa.eu/eeas/russiabelarus-members-suspend-russia-and-belarus-council-baltic-sea-states}\,\,{\color{red}\underline{\text{en}}}$

²⁰ JOIN(2021)27 final.

²¹ COM(2012)128 final; SWD(2021)24 final.

up as a vehicle to deliver on external action objectives also in other areas, such as inclusion, employability, vocational education and training, and consolidating intercultural dialogue through youth and virtual exchanges actions.

As one of the main elements of our policies, the EU will also continue to engage with **civil society** including the main social partners (trades unions and employers' organisations) in partner countries and the whole region, and will keep promoting a safe space and enabling environment for all civil society actors. The EU will further support the capacity of civil society organisations to meaningfully engage in policy-making processes and policy dialogue, and promote a rule of law culture, reforms, gender equality and public accountability. Civil society and private stakeholders' engagement will be critical for reaching the environmental and climate objectives of limiting global temperature growth to 1,5 Celsius degrees, in line with Paris Agreement objectives.

In terms of financial assistance and financing of its actions, the EU has stepped up the strategic collaboration with International Financial Institutions, bringing substantial support for small and medium sized enterprises, 'green' investments as well as important infrastructure investments (in the transport, energy and digital sectors). The EU has further stepped up its partnership by making better use of the possibilities offered by the European Fund for Sustainable Development Plus (EFSD+) (guarantees and blending) to strengthen resilience of our partner countries and boost the private sector, while upholding commitments stemming from the Association Agreements, the Growth Plans and other bilateral agreements

1.3. Duration of the MIP and option for synchronisation

The Multi-annual Indicative Programme for the Eastern neighbourhood will have a duration of seven years (2021-2027). The mid-term review of this and other multiannual indicative programmes is planned for 2024, as well as possible ad-hoc review if needed. The review exercise will take stock of the ongoing actions and implementation of the policy objectives of the Eastern Partnership framework, and provide the necessary flexibility to adjust to new contexts.

1.4 Considerations setting the context for the period 2025-2027

The mid-term review of the multi-annual indicative programme for the Eastern Neighbourhood is presented in the context of a fundamental geopolitical shift in the Eastern Partnership (EaP) region: Russia's war of aggression against Ukraine is having wide-ranging consequences throughout the region, as well as globally. It has challenged the existing European security architecture, the EU's foreign policy towards its Neighbourhood and democratic consolidation efforts in the region. In recent years, Russia has increased its hybrid attacks in EaP countries, as well as EU Member States, notably engaging in Foreign Information Manipulation and Interference (FIMI), among other tactics, underlining the need for more security cooperation in the region.

The EaP region is also experiencing a shrinking space for civil society, increased level of hate speech and threats towards women's and human rights activists. The Republic of Moldova (hereinafter Moldova) was the target of intense hybrid attacks during the 2024 electoral period, underlining the need to increase the country's democratic resilience, especially in the run-up to the legislative elections in 2025. In Georgia, Government policies, among others targeting civil society and curtailing fundamental rights, have resulted in democratic backsliding and effectively undermined the country's EU accession process. Persistent tensions in the South Caucasus and uneven progress in the normalisation process between Armenia and Azerbaijan

(and between Armenia and Türkiye) hamper further economic development and cross-border cooperation including on connectivity.

The Belarusian regime has been complicit in Russia's war of aggression against Ukraine. Meanwhile repression and intimidation of all segments of Belarusian society continues unabated. In response, the EU has suspended all regional cooperation with Russian and Belarusian authorities. Russia has been excluded from regional frameworks in the EU's Black Sea Synergy, while the Northern Dimension policy is being phased out.

Russia's war against Ukraine has also put energy security on top of the political agenda. The weaponisation of energy by Russia in Europe, including Ukraine and Moldova, and to a lesser extent so far in the South Caucasus, is forcing countries to rethink their energy strategies with a view to reduce dependencies through diversification of energy suppliers and the maximisation of the potential of renewable energy sources. In this context, the Black Sea has also emerged as a critical component in the current geopolitical landscape, linking Europe with the South Caucasus and Central Asia. However, the presence of Russian naval bases in Crimea and the overall impact of Russia's war of aggression against Ukraine has transformed the Black Sea into a hotspot for regional tensions with significant implications for global security and stability. In view of this, in June 2024, the European Council asked for a new "strategic approach to the Black Sea". This ambition is also highlighted in the mission letter of Commissioner for Enlargement, together with the need to develop a coordinated approach to supporting the countries of the Southern Caucasus, including on regional connectivity, together with the High Representative/Vice-President. The Political Guidelines of the European Commission for 2024-2029 reflect this new geopolitical reality.

This new geopolitical reality is also marked by a new – and historic – enlargement momentum, with EU candidate status granted to Ukraine and to Moldova in 2022, and to Georgia in 2023. This was made possible thanks in part to the legal, economic, and political alignment achieved over the years in the context of the EaP. While this decision has drawn a new distinction between EaP countries – those pursuing EU accession and those only partaking in the EU's Neighbourhood policy – the complexity and volatility of the geopolitical environment renders this distinction less binary.

The 2024 political developments in Georgia have been challenging and the relations with the EU are at a standstill due to the government's actions, which diverge from its stated EU path. Following the EU Council Conclusions of 27 June and reiterated on 17 October, Georgia's EU accession process has effectively come to a halt. On 10 October 2024, the EU put forward the Moldova Growth Plan which aims to accelerate socio-economic and fundamental reforms, enhance access to the EU single market and increase financial assistance through a dedicated Reform and Growth Facility. On 27 October 2023, the European Council invited the High Representative and the Commission to present options on how to best strengthen EU-Armenia relations in all their dimensions. Building on this momentum, the new EU-Armenia Partnership Agenda, currently under negotiations, establishes joint priorities for cooperation and aims to boost Armenia's socio-economic resilience and bring the country closer to the EU. While the primary vehicle for EU support to Ukraine is now the Ukraine Facility, the country continues to engage in and benefit from regional programmes. The Eastern Partnership is particularly important for Ukraine from the perspective of providing engagement opportunities for Civil Society Organisations and fostering good neighbourly relations in the context of the accession process.

Furthermore, the new political context in the region has led to the flexible implementation of the Eastern Partnership, including by exploring synergies with the Western Balkans and Central Asia on the basis of common interest and shared challenges. This has created the conditions

for a more interconnected approach to the region. This experience has proven that the current Multi-annual Indicative Programme allows for quick and practical solutions to respond to the fast-changing reality on the ground in the region.

Despite the geopolitical ramifications of Russia's war of aggression against Ukraine, the priorities for the Eastern Partnership identified in 2021 remain relevant for the period 2025-27. Events of the last 4 years have shifted the emphasis between these priorities, away from post-COVID-19 recovery towards resilience in the broadest sense, while increasing their geostrategic significance. As such, the priorities have been reformulated to reflect the context outlined above, but in substance remain the same. This is a testament to the success of the Eastern Partnership format to date in drawing some partners closer to the EU. The 2021 recovery, resilience and reform agenda has gained new significance in the context of Russia's war of aggression and the enlargement perspective of three of the Eastern partners, as also confirmed by Member States and partner countries at the EaP Foreign Affairs Ministerial meetings in the past years.

The broad priority areas of the regional MIP, as reformulated below, come in complementarity with bilateral programmes and priorities. A continued reinforced agenda on security, democratic, human rights-based values including gender equality, and societal resilience together with investments on economic development and connectivity is proposed. For all actions, ensuring visibility and strategic communication of the Eastern Partnership will be further prioritised through improved tailor-made messaging and campaign-based communication, raising awareness of the positive impact of the EU policies in the region.

2. EU support per priority area and proposals of Team Europe Initiatives

2.1. Priority area 1: Resilient, sustainable and integrated economies

Strengthening the economy is key to meeting citizens' expectations, reducing inequality, and making partner countries places where people want to build their futures. Better-integrated economies that are inclusive, sustainable and fair, deliver for all. The aim is to create decent jobs and economic opportunities, ensuring prosperity for people living in the partner countries. This will entail increased trade and further regional and bilateral integration of the economies of partner countries and the EU, together with cooperation for progressive decarbonisation towards climate neutrality, embracing the opportunities of the circular economy and from the twin green and digital transformation. Building on the existing Association Agreements, and Deep and Comprehensive Free Trade Areas and other trade agreements, the EU, jointly with partner countries, will focus on supporting their full implementation for maximum benefits, including as regards subsidy control and fair competition. In line with the EU new growth strategy, the European Green Deal and the Digital Strategy, the EU and partner countries will further support the modernisation of Eastern Partnership economies, making them more competitive, more resource efficient and innovative, and linking them better to European value chains. In addition, the EU and the partner countries will invest in physical connectivity and infrastructure (in transport, energy and digital) as underpinning conditions for economic development while taking fully into consideration the cumulative environmental impacts of such projects. This MIP will also support the implementation of the EU Global Gateway strategy²², which puts forward a global strategy and vision for sustainable and transparent connectivity. Supporting structural reforms, improving access to finance, and supporting small and medium enterprises and promoting good tax governance will foster sustainable growth and

²² https://ec.europa.eu/info/sites/default/files/joint_communication_global_gateway.pdf

investment and decent work. Investing in people, particularly the young, and better connecting education, research and innovation with private sector needs will prepare the partner countries to face tomorrow's challenges.

Actions under priority area align primarily with SDG 1 (no poverty), SDG 2 (zero hunger), SDG 4 (quality education), SDG 5 (gender equality), SDG 8 (decent work and economic growth), SDG 9 (industry, innovation and infrastructure), SDG 10 (reduced inequalities), SDG 11 (sustainable cities and communities), SDG 12 (responsible consumption and production) and SDG 13 (climate action).

2.1.1. Specific objectives related to the priority area

The three specific objectives related to the priority area are the following:

- 1. Strengthen economic, small and medium enterprises and trade development;
- 2. Support **transport and connectivity** (including for the Black Sea);
- 3. Invest in human capital and knowledge societies.

2.1.2. Expected results per specific objective

For specific objective 1 (economic, small and medium enterprises and trade development):

- Increased intra-Eastern Partnership and EU-Eastern Partnership trade and deepened economic integration, including by maximising the benefits of the Association Agreements and Deep and Comprehensive Free Trade Areas, the Comprehensive and Enhanced Partnership Agreement and other trade arrangements;
- Increased number of start-ups and small and medium enterprises (including women-led small and medium enterprises), and small and medium enterprises contribution to employment and gross domestic product, as well as green/circular economy;
- Economic growth opportunities outside capital cities further developed, linking to European / developing greenvalue chains.

For specific objective 2 (transport and connectivity, including for the Black Sea):

- Improved transport infrastructure, including by advancing the implementation of the indicative extension of the core Trans-European Transport Network (TEN-T) network and its Investment Action Plan and enhanced Black Sea connectivity;
- Advanced implementation of the Common Aviation Area Agreements with Georgia and Moldova, implementation of agreements with Ukraine and Armenia and conclusion of negotiations with Azerbaijan;
- Improved transport safety, including enhanced cooperation on aviation, maritime and road safety.

For Specific objective 3 (human capital and knowledge societies):

• Enhanced quality, relevance, innovativeness and inclusiveness of education systems at all levels of education and training, including vocational education and training, in particular as regards development of skills needed for green and digital transition. This also includes increased studies and teaching opportunities for students, researchers and teachers from the Eastern Partnership region in another European higher or research education institute;

- Better skills matching the labour market needs, increased decent employment and employment opportunities for young people including through entrepreneurship support, youth employment partnerships, introducing active labour market measures and more targeted services;
- Strengthened innovation capacity including through support to research and innovation (R&I) reforms, capacity building of key research and innovation institutions, increasing participation of Eastern Partnership institutions in Horizon Europe, while providing further support through design and implementation of Smart specialisation strategies at local, regional and national level and development of technology transfer roadmaps, including the peer exchange and leearning activities in the region.

2.1.3. Indicators

Below is a list of key indicators envisaged under this priority area, arranged by specific objective. For the full list of indicators, and details on targets and baselines, please refer to Appendix – Intervention Framework.

For specific objective 1 (economic, small and medium enterprises and trade development):

- EU Eastern Partnership trade and intra-Eastern Partnership trade, and application of international customs and payment standards;
- Number of structured reform facility recommendations implemented;
- Number of EU supported small and medium enterprises including women-led small and medium enterprises and jobs created, as well as contribution to the gross domestic product and employment including high quality green jobs;
- Number of Micro, Small and Medium Enterprises applying Sustainable Consumption and Production practices with EU support;
- Number of local authorities benefiting from EU support and economic growth outside capital cities.

For specific objective 2 (transport and connectivity, including for the Black Sea):

- Kilometres of priority roads and railways built or upgraded in line with EU standards;
- Signed common aviation agreements and Eastern Partnership partner countries competent, national authorities cooperating in aviation safety oversight;
- Eastern Partnership Declaration on road safety implemented, including establishing the road safety observatory and reduced annual road fatalities across the Eastern Partnership region in line with the 2030 reduction target;
- Enhanced maritime safety, security and marine environmental protection capabilities of the competent national authorities;
- EaP Partner countries benefitting from the European Geostationary Navigation Overlay Service (EGNOS).

For specific objective 3 (human capital and knowledge societies):

- Number of mobilities in Erasmus+ youth, higher education, Marie Skłodowska-Curie Actions, European Solidarity Corps, EU4Youth and other EU-funded non-formal learning and volunteering opportunities;
- Percentage of young people not in education, employment or training (NEET), youth unemployment rate and number of policies and strategies supporting youth employment and youth transition from education to work;

- Cross-sector multi-stakeholder partnerships for policy dialogue and coordination on youth employment are piloted in three or more partner countries;
- Policy recommendations and implemented national research and innovation strategies increased, as well as score of the Global Innovation Index and participation in Horizon Europe;
- Number of countries with Smart Specialisation Strategies adopted (and started implementation) and with Technology Transfer Roadmaps developed.

2.1.4. Possible use of blending and guarantees for investment under EFSD+

Together with the bilateral and regional allocations, the European Fund for Sustainable Development Plus (EFSD+) will play a critical role to scale up and mobilise significant volumes of investments to ensure the implementation of the Economic and Investment Plan. Blending and guarantees for investment under EFSD+ will be used to support the above defined priorities, and to complement other implementation modalities (e.g. technical assistance, grants). Priority will be given to: (1) Support sustainable transport connectivity by strengthening core transport links, with a focus on the extended indicative core Tran-European Transport Network including connections across the Black Sea; (2) Provide access to finance for 500,000 small and medium enterprises and accelerate their integration into EU value chains; (3) Support education and research crowding in investments in people and knowledge societies.

2.2. Priority area 2: Accountable institutions, the rule of law and security

Good governance, public administration reform and democratic institutions, rule of law, successful anti-corruption policies, fight against organised crime, respect of human rights and security, as well as support to populations affected by conflict, are the backbone of strong and resilient states and societies and the prerequisite for cooperation within the Eastern Partnership framework. They are also significant preconditions for a functioning market economy and for sustainable growth. The EU's support for resilient institutions, rule of law and security will include: (i) proposing ways to better measure the impact of judicial reforms; (ii) consider progress in rule of law reforms when deciding on assistance; (iii) further developing capacity to produce reliable and comparable statistical data for evidence-based policy design and monitoring of progress in policy implementation; (iv) continuing EU support for fighting corruption and economic crime; (v) improving cross-border cooperation to better protect people against organised and serious crime; (vi) stepping up support for security dialogues and cooperation, including on countering hybrid threats where appropriate; vi) promoting the peaceful settlement of the conflicts in the region while enforcing the role of women and young people in peacebuilding; and (vii) continuing cooperation with the EU Civil Protection Mechanism.

Actions under this priority area align primarily with SDG 5 (gender equality), SDG 10 (reduced inequalities), and SDG 16 (peace, justice and strong institutions).

2.2.1. Specific objectives related to the priority area

The three specific objectives related to the priority area are the following:

- 1. Support judicial reforms, the rule of law, prevention and fight against corruption, and economic, organised and serious crime, including trafficking in human beings, drug trafficking, firearms trafficking and cybercrime;
- 2. Support partners' efforts for a modern, accountable and effective public administration, including reliable and comparable official statistics;
- 3. Foster security and civil protection.

2.2.2. Expected results per specific objective

For Specific Objective 1 (judicial reforms, rule of law and good governance, prevention and fight against corruption, and economic, organised and serious crime, including trafficking in human beings, drug trafficking, firearms trafficking and cybercrime):

- Improved quality, efficiency, effectiveness, transparency, independence and accountability of the judicial system, including through adoption and enforcement of constitutional and legislative frameworks for the justice systems, including prosecution services, in line with European standards as well as through effective, systematic and data-based monitoring and evaluation of justice systems including prosecution services in line with European standards;
- Reduced corruption, including high-level corruption, and support towards increased transparency, independence, effectiveness, integrity and accountability of institutional frameworks;
- Reduced economic crimes, including through improved legal and operational approach towards financial investigations, money laundering, enhanced asset recovery and greater transparency of beneficial ownership;
- Reduced organised crime including the trafficking in human beings and an improved legal and operational approach towards the detection of the victims of trafficking and increasing the number of convictions. The rights of the victims as well as their protection should be reinforced;
- Reinforced international cooperation including with both Europol and the European Union Agency for Law Enforcement Training (CEPOL) to fight organised crime, trafficking in human beings, smuggling of migrants, illicit drugs, firearms, and goods (notably in the framework of European Multidisciplinary Platform Against Criminal Threats - EMPACT), while addressing hybrid threats; reinforced cooperation with the European Monitoring Centre for Drugs and Drug Addiction (EMCDDA);
- Improved alignment with EU legal, institutional and policy frameworks on cybercrime, implementation of relevant international cooperation mechanisms to fight cybercrime and access digital evidence.

For Specific Objective 2 (modern, accountable and effective public administration):

- Increased accountability, capacity and citizen orientation of public administrations;
- Improved governance, transparency and accountability of public finances, including at subnational level;
- Improved production of reliable and internationally comparable statistical data to enable evidence-based policy making and monitoring;
- Provided capacity building for public institutions;
- Strengthened gender-responsive policy making and service delivery including gender-responsive mainstreaming and gender budgeting.

For Specific Objective 3 (fostering security and civil protection):

- Stepping up support for security dialogues and cooperation, including on countering hybrid threats where appropriate;
- Enhanced capacity to prevent, prepare, and respond to natural and man-made disasters. Increased cooperation among Eastern Partnership countries as well as between Eastern Partnership countries and the EU Civil Protection Mechanism;

 Support provided to the peaceful settlement of unresolved conflicts and improving living conditions of conflict-affected populations as well as enforcing the role of women and young people in peacebuilding.

2.2.3. Indicators

Below is a list of key indicators envisaged under this priority area, arranged by specific objective. For the full list of indicators, and details on targets and baselines, please refer to Appendix – Intervention Framework.

For Specific Objective 1 (judicial reforms, rule of law and good governance, prevention and fight against corruption, and economic, organised and serious crime, including trafficking in human beings, drug trafficking, firearms trafficking and cybercrime):

- Rule of law score;
- The Serious and Organised Crime Threat Assessment methodology introduced in EaP;
- Number of operational actions carried out under the European Multidisciplinary Platform Against Criminal Threats (EMPACT), as action leader, co-leader or participant;
- Number of SIENA messages exchanged with Europol and number of new cases opened;
- Number of participants in the European Union Agency for Law Enforcement Training activities, including within the Training and Operational Partnership against Organised Crime (TOPCOP) regional project, and number of joint investigation teams;
- Number of investigations launched in cases of trafficking of human beings, number of
 victims and the number of convictions. Number of training courses for law enforcement
 officers on specific aspects of trafficking in human beings including the detection and
 identification of victims and the use of technology to enhance the outcome of
 investigations;
- Number of countries fully implementing the Council of Europe Budapest Convention
 on cybercrime, as well as signing, ratifying and implementing the Second Additional
 Protocol to the Budapest Convention, as well as training programmes on cybercrime
 and electronic evidence and number of cooperation requests on cyber incidents,
 cybercrime and electronic evidence and cybercrime-relevant operations involving EaP
 countries in the framework of EMPACT.

For Specific Objective 2 (modern, accountable and effective public administration):

- Percentage of data collected in annual Eurostat data collection from Eastern Partnership countries:
- Number of training courses on evidence based policy making;
- Ranking in the Gender Inequality Index (GII).

For Specific Objective 3 (fostering security and civil protection):

- Number of EU civil and military missions where Eastern partners participate;
- Number of joint (bilateral or multilateral) civil protection exercises;
- Number of countries cooperating with the EU Civil Protection Mechanism;
- Score in Global peace index;
- Share of women's participation in all peace and security related projects.

2.2.4. Possible use of blending and guarantees for investment under EFSD+

The European Fund for Sustainable Development Plus (EFSD+) guarantee and the Neighbourhood Investment Platform for blending activities for investment under EFSD+ may be used to support the above defined priorities, and to complement other implementation modalities (e.g. technical assistance, grants).

2.3. Priority area 3: Environmental and climate resilience

The European Green Deal makes it clear that environmental and climate challenges require urgent action by the EU and the partner countries. Modernising economies and trade patterns will help reducing the risk of carbon leakage. This is important given advanced economic integration between the EU and the partner countries. Decoupling economic growth from resource use and environmental degradation and pursue the aim of reaching climate neutrality by 2050 will offer multiple opportunities of growth and jobs and will increase quality of life and competitiveness. Reducing air pollution will receive special attention. Cooperation in transboundary river basins will be further strengthened. Shared action will be taken to halt biodiversity loss, deforestation, and ecosystems degradation. The EU will also help partner countries fulfil their nationally determined contributions to the Paris Agreement through modernising their economies and infrastructure. This will enable partner countries to reduce their carbon footprint and move towards climate neutrality and circular economy, while addressing the investment challenges of the green transition. The EU will also support the transition towards sustainable food systems in line with the Farm to Fork (F2F) strategy²³. In parallel, climate change adaptation, including disaster risk reduction, will be supported at different levels of governance, targeting potentially at risk sectors and population groups. The EU will work together with the partner countries to transform the region into fair and prosperous societies, with modern, resource-efficient, clean, circular and competitive economies, while increasing their environmental protection and climate resilience, including through more sustainable use of natural resources. This will be based on both public and private action.

Actions under this priority area align primarily with SDG 3 (good health and well-being), SDG 5 (gender equality), SDG 6 (clean water and sanitation), SDG 7 (affordable and clean energy), SDG 9 (industry, innovation and infrastructure), SDG 11 (sustainable cities and communities), SDG 12 (responsible consumption and production), SDG 13 (climate action), and SDG 15 (life on land).

2.3.1. Specific objectives related to the priority area

The three specific objectives related to the priority area are the following:

- 1. Preserve human health, biodiversity and natural assets;
- 2. Support circular economy, decarbonisation, climate neutrality and green growth;
- 3. Strengthen energy security and nuclear safety and stronger uptake of renewable energy sources.

2.3.2. Expected results per specific objective

For specific objective 1 (human health, biodiversity and natural assets):

• Improved health and wellbeing due to prevention and reduction of air, water, soil, and noise pollution — based, among others, on modernised municipal infrastructure;

²³ COM(2020) 381 final

- prevention of environmental crime and enforcement of environmental liability including by reforming and training the public administration bodies to enforce them;
- Biodiversity and natural assets preserved and restored, including through integrated river basin management, extension of protected areas and forests, land restoration, improvement of maritime management, as well as citizen science and action; deforestation and forest degradation prevented and promotion of the most biodiversity and climate-friendly forest management practices.

For specific objective 2 (circular economy, decarbonisation, climate neutrality and green growth):

- Resource productivity and circular economy promoted including through better waste management, recycling, and product and eco-innovation policies, as well as through adoption and use of Best Available Techniques (BAT) or similar norms;
- Decarbonisation promoted, including through updating and implementing the nationally determined contributions to the Paris Agreement, defining Low-Emission Development Strategies, finalising and implementing national and sub-national climate adaptation strategies (including disaster risk reduction), aligning sectoral policies with climate goals and ensuring the measurement, reporting and verification of greenhouse gas emissions, as well as launching of pilot programmes for the reconversion of mining-dependent regions and support for developing of carbon pricing; creating synergies between carbon emission reductions and addressing (air) pollution;
- National frameworks conducive to the development of sustainability-related financial
 instruments, both public and private, in a context where sustainable finance represents
 a real potential in the region and could help accelerate financial flows towards green,
 inclusive and resilient transitions, e.g. through green bonds and other relevant
 sustainable finance instruments.

For Specific objective 3 (energy security and nuclear safety and stronger uptake of renewable energy sources):

- Reduced energy intensity;
- Strengthened functioning of energy markets, including alignment with the Energy Community treaty, Association Agreements or the Comprehensive and Enhanced Partnership Agreement commitments, and European standards;
- Countries' energy-security is enhanced and their energy-mix greened;
- The highest level of nuclear safety and radiation protection, as well as sufficient transparency, is ensured in countries operating nuclear installations.

2.3.3. Indicators

Below is a list of key indicators envisaged under this priority area, arranged by specific objective. For the full list of indicators, and details on targets and baselines, please refer to Appendix – Intervention Framework.

For specific objective 1 (human health, biodiversity and natural assets)

- Number of additional individuals having access to safe water and sanitation services;
- Number of municipalities with improved air quality and of countries to regularly supply up to date data to the EU air quality index, as well as welfare costs of premature mortality from exposure to pollutants in ambient air (especially particulate matter PM 2.5), and the mean population exposure to particulate matter (PM 2.5);

- Number of officially approved river basin management plans developed in line with EU Water Framework Directive, as well as number of countries where water abstraction remained below 20 % of available renewable freshwater resources according to the Water Exploitation Index (WEI), and protecting at least 17% of terrestrial and inland water areas;
- Share of Emerald network sites with adequate management plans, as well as number of countries that extended forest areas with EU support, share of traceable timber, number of forest-dependent communities supported by the EU;
- Notifications of emissions control areas in the Black Sea.

For specific objective 2 (circular economy, decarbonisation, climate neutrality and green growth)

- Number of countries maintaining positive trends in domestic materials consumption, involved in regional policy dialogue on circular economy, that introduced and started to implement regulatory measures to reduce single use plastic, that further enhanced the use of extended producer responsibility, and that further operationalised green procurement and eco-labelling;
- Natural areas under protection and/or sustainable management with EU support, as well
 as number of countries assisted with reformulating, updating and implementing their
 National Determined Contributions, including related work, e.g. on Measurement
 Reporting and Verification (MRV) systems, Low-Emission Development Strategies,
 carbon pricing, and emissions-trading systems, as well as carbon footprint- decrease of
 level of greenhouse gas (GHG) emissions (per unit of gross domestic product and per
 capita);
- Climate and environmental policies mainstreamed into all priority sectors of the economy, as well as climate adaptation and/or disaster risk reduction strategies developed and implemented at national and sub-national levels;
- Number of sustainable urban mobility plans developed or under implementation with EU support;
- Volume of EU supported sustainable investments, including in innovative finance instruments such as green bonds.

For specific objective 3 (energy security and nuclear safety):

- Number of households with energy consumption reduced by at least 20%, as well as number of countries that apply the "Energy efficiency first" principle in sectoral policy, investment and planning decisions;
- Degree of alignment with the EU *acquis*, the Energy Community treaty, association agreement or CEPA commitments, and European standards;
- Share of renewable energy sources in the energy mix, options for renewable hydrogen generation and use investigated, volume of methane emissions;
- Volume of investments into sustainable energy infrastructure (ex. renewable energy generation installations, interconnectors, distribution grids, and heating systems) and number of bankable projects developed;
- Number of nuclear safety peer review recommendations implemented.

2.3.4. Possible use of blending and guarantees for investment under EFSD+

The European Fund for Sustainable Development Plus (EFSD+) will play a critical role to scale up and mobilise significant volumes of investments to ensure the implementation of the Economic and Investment Plan. Blending and guarantees for investment under EFSD+ will be

used to support the above defined priorities, and to complement other implementation modalities (e.g. technical assistance, grants). Priority will be given to: (1) Improved health and wellbeing including air and water quality, and water supply and sanitation infrastructure; (2) Promote better waste management and recycling; (3) Invest in sustainable energy, moving towards a more energy-efficient, energy resilient and interconnected region.

2.4. Priority area 4: Resilient digital transformation

As indicated in the Strategy on Shaping Europe's digital future, a strong digital presence in the EU's neighbourhood will enable growth and drive sustainable development. In this respect, the EU will invest further in the digital transformation of the partner countries, in line with EU legislation and best practices. Work in this area beyond 2020 will aim to extend the benefits of the Digital Single Market to the partner countries and support the full implementation of the partner countries' commitments in the Association Agreements and other bilateral agreements. Work will build on the success of the policy initiative for the Harmonisation of Digital Markets in the Eastern Partnership and the operational programmes launched under the EU4Digital brand.

Actions under this priority area are crosscutting in nature and align primarily with SDG 4 (quality education), SDG 5 (gender equality), SDG 8 (decent work and economic growth), SDG 9 (industry, innovation and infrastructure), and SDG 10 (reduced inequalities).

2.4.1. Specific objectives related to the priority area

The three specific objectives related to the priority area are the following:

- 1. Invest in **digital infrastructure** development and upgrading, including **roaming**;
- 2. Promote **e-Services**, supporting integration into EU Digital Single market, enhancing e-skills;
- 3. Align institutional, policy and legislative cybersecurity and cyber-threat frameworks.

2.4.2. Expected results per specific objective

For specific objective 1 (digital infrastructure, development and upgrade, including roaming):

- Increased number of households in the Eastern Partnership region with affordable access to high-speed internet, including in rural areas;
- Reduced retail prices for international roaming among Eastern Partnership countries.

For specific objective 2 (e-Services, supporting integration into EU Digital Single market, enhancing e-skills):

- Enhanced offer of on-line public services in the Eastern Partnership region through interoperable e-governance platforms;
- Increased cross-border e-Commerce, between Eastern Partnership countries and with the EU:
- Increased number of documents transferred cross-border between Eastern Partnership countries, being digitally signed;
- Digital transport corridors operational in the Eastern Partnership region;
- Digital education platform created and Eastern Partnership citizens digitally empowered.

For specific objective 3 (institutional, policy and legislative cybersecurity and cyber-threat frameworks):

- Institutional, policy and legislative cybersecurity frameworks in all Eastern Partnership countries made compatible with EU legislation and guidelines, notably the EU Directive on security of network and information systems and relevant European Union Agency for Cyber Security (ENISA) guidelines;
- Introduction of ENISA's cyber threat landscape methodology in all Eastern Partnership countries.

2.4.3. Indicators

Below is a list of key indicators envisaged under this priority area, arranged by specific objective. For the full list of indicators, and details on targets and baselines, please refer to Appendix – Intervention Framework.

For specific objective 1 (Investing in digital infrastructure, development and upgrade, including roaming):

- Percentage of households across the Eastern Partnership countries (Eastern Partnership region) with affordable high-speed internet connections, including fiber, fixed and mobile;
- Retail prices for international roaming among Eastern Partnership countries.

For specific objective 2 (Promoting e-Services, supporting integration into EU Digital Single market, enhancing e-skills):

- Percentage of public services available in the Eastern Partnership region through interoperable e-governance platforms;
- E-Commerce trade volume between Eastern Partnership countries and with the EU;
- Number of cross-border documents, including for trade, authenticated through mutually recognised trust services;
- Number of Eastern Partnership citizens benefitting from digital education platforms;
- Increased number of high performance digital start-ups and related high quality jobs in the Eastern Partnership countries.

<u>For specific objective 3 (Aligning institutional, policy and legislative cybersecurity and cyber-threat frameworks):</u>

- Average score of the Eastern Partnership countries on the Global Cyber Security Index;
- Number of Eastern Partnership countries having successfully introduced the European Union Agency for Cyber Security's (ENISA) cyber threat landscape methodology.

2.4.4. Possible use of blending and guarantees for investment under EFSD+

The European Fund for Sustainable Development Plus (EFSD+) will also play a critical role to scale up and mobilise significant volumes of investments to ensure the implementation of the Economic and Investment Plan. Blending and guarantees for investment under EFSD+ will be used to support the above defined priorities, and to complement other implementation modalities (e.g Technical assistance, grants). Priority will be given to: (1) Develop and upgrade the infrastructure that provides access to the broadband internet (optic fibre, mobile systems), in particular in remote and rural areas; (2) Support the development of e-governance; (3) Stimulate investment in innovation and digital start-ups.

2.5. Priority area 5: Resilient, gender equal, fair and inclusive societies

Free and fair elections together with an engaged civil society, free, plural and independent media and the protection of citizens' rights are key ingredients for resilient, fair, inclusive, and democratic societies. Cooperating with the partner countries in these areas will be a key priority for the EU. Access to evidence-based information supports democratic systems and empowers people to make informed choices. Support under this heading also includes strengthening of the countries' health resilience, a renewed priority following the devastating impact of the COVID-19 pandemic. As addressing migration challenges is also a joint priority, the EU will continue to work with the partner countries to further enhance mobility and people-to-people contacts in a secure and well managed environment.

Actions under this priority area align primarily with SDG 3 (good health and well-being), SDG 4 (quality education), SDG 5 (gender equality), SDG 10 (reduced inequalities), SDG 11 (sustainable cities and communities), and SDG 16 (peace, justice and strong institutions).

2.5.1. Specific objectives related to the priority area

The specific objectives related to the priority area are the following:

- 1. Strengthen **civil society** capacity and enabling environment, **youth participation**, **cultural** cooperation and **free media** environment;
- 2. Strengthen democracy, gender equality, human rights and anti-discrimination;
- 3. Support **health** resilience;
- 4. Enhance **mobility** and **people-to-people** contacts including cooperation on migration and integrated border management.

2.5.2. Expected results per specific objective

For specific objective 1 (civil society, youth, culture and media):

- Strengthened capacity of local civil society organisations as well as think tanks to meaningfully engage in policy making and dialogue, promote open civic space, foster social investment, and serve the needs of local communities;
- Enhanced participation of young people in society and economy, including through strengthened capacity and networking of Eastern Partnership National Youth Councils and other representative youth organisations to engage young people in a more structured Eastern Partnership Youth Dialogue for the development, implementation and evaluation of policies affecting their lives at local, regional and national level; strenghten the capacity of the local civil society organisations to contribute in practice at the elaboration, implementation and enforcement of the environmental and climate goals of the green transition;
- Cultural cooperation and intercultural dialogue strengthened and potential of the
 cultural and creative industries maximised, to foster culture as an engine for
 socioeconomic development and growth and social development, help improve local
 governance in the sector and promote intercultural dialogue and knowledge exchange
 across the Eastern Partnership partner countries;
- An improved regulatory environment for independent, reliable and credible media, to enable and empower journalists to safely work free of influence, counter disinformation and support and promote media, information and digital literacy.

For specific objective 2 (democracy, gender equality, human rights, anti-discrimination):

• Strengthened pluralistic, inclusive, participatory and representative democracy;

- Increased gender equality and women's empowerment including by combating gender stereotypes, closing gender gaps at home and in the labour market, and by ratifying and implementing the Istanbul Convention;
- Increased respect for human rights.

For specific objective 3 (health resilience):

- Enhanced health security, including through the strengthening of national immunisation policies and more effective vaccine deployment practices and infrastructure;
- Improved health services, including through the provision of digital tools and e-health services.

For specific objective 4 (mobility and people-to-people contacts, reinforced cooperation on migration):

- Continued cooperation on and satisfactory implementation of agreements on visa facilitation and readmission;
- Continued fulfilment of relevant visa liberalisation benchmarks by Georgia, Moldova and Ukraine, and implementation of recommendations of the regular Visa Suspension Mechanism reports issued by the Commission;
- Balanced and mutually beneficial migration and mobility Partnerships implemented, including EU Talent Partnerships to facilitate legal migration and mobility (foreseen in the New Pact on Migration and Asylum), in line with EU and Member States' competences;
- Enhanced cooperation on irregular migration, including addressing the issue of unfounded asylum applications;
- Integrated border management and related capacities enhanced, including through increased national and international cooperation, in particular, with European Border and Coast Guard Agency (Frontex);
- Bilateral working arrangements between relevant Eastern Partnership countries and the European Border and Coast Guard Agency (Frontex) renewed;
- Subject to operational needs, negotiation of status agreements with relevant Eastern Partnership countries on deploying European Border and Coast Guard teams considered and, if appropriate, commenced.

2.5.3. Indicators

Below is a list of key indicators envisaged under this priority area, arranged by specific objective. For the full list of indicators, and details on targets and baselines, please refer to Appendix – Intervention Framework.

For specific objective 1 (civil society, youth, culture and media):

- Number of local civil society organisations, including women's organisations, that benefit from EU-funded capacity building programmes;
- Number of Eastern Partnership countries that report improvement in at least two Civil Society Organisations Meter (CSO Meter) areas and no significant deterioration in other areas:
- Number of think tanks from partner countries actively participating in the Eastern Partnership think tanks network and providing input to Eastern Partnership policy;

- Share of young people, including young women, and disadvantaged young people, actively participating in society, as well as number of youth supported by the EU, Young European Ambassadors, media/journalists;
- Improved World Press Freedom Index and Media Sustainability Index.

For specific objective 2 (democracy, gender equality, human rights, anti-discrimination):

- Improved country scores in Global Democracy Index and country assessments in Global Freedom Scores and Democracy Scores;
- Number of countries having ratified the Council of Europe Convention on preventing and combating violence against women and domestic violence (Istanbul Convention);
- Improved ranking in the Global Gender Gap Number of victims of human right violations directly benefitting from assistance funded by the EU;
- Number of migrants, refugees and internally displaced people or individuals from host communities protected or assisted with EU support.

For specific objective 3 (health resilience):

- Enhanced health security, including through the strengthening of national immunisation policies and more effective vaccine deployment practices and infrastructure;
- Improved health services, including through the provision of digital tools and e-health services.

For specific objective 4 (mobility and people-to-people contacts, reinforced cooperation on migration):

- Actions taken to ensure the continuous fulfilment of the visa liberalisation benchmarks and to address the recommendations of Visa Suspension Mechanism Report;
- Country-specific quantitative indicators: number of nationals illegally staying in the EU from partner countries ordered to return and effectively returned; issuance rate of travel documents following readmission requests from Member States;
- Country-specific quantitative indicators: Number of unfounded asylum applications submitted by nationals of the Eastern Neighbourhood countries in the EU;
- Number of EU legal migration pilot projects developed with increased funds and extended geographical scope, notably via Talent Partnerships;
- Modernised network of border crossing points maintained through enhanced commitment to and integrated border management and policy dialogue in the area of integrated border management (IBM);
- Number of capacity building projects on integrated border management, including with Frontex;
- Number of renewed/ revised EaP bilateral working arrangements with Frontex;
- Further harmonization of relevant national instruments and procedures to the standards and good practices of the Technical and Operational Strategy for European IBM;
- Number of negotiations of Status Agreements concluded or commenced.

2.5.4. Possible use of blending and guarantees for investment under EFSD+

Blending and guarantees for investment under the European Fund for Sustainable Development Plus may be used to support the above defined priorities, and to complement other implementation modalities (e.g. technical assistance, grants).

2.6. Activities to underpin EU regional policies

The **Black Sea Synergy** will aim at developing EU objectives in multiple fields of cooperation: developing sustainable blue and circular economy; improving environmental protection; strengthening connectivity, including digital; enhancing experts' cooperation, research and innovation, including on maritime and marine actions; increasing the civil society engagement and cultural links; addressing cross-cutting issues of green and digital transformation and alleviating the impact of the COVID-19 pandemic. In view of the Northern Dimension being phasing out and suspension of activities with Russia and Belarus on 8 March 2022, the specific objectives related to the Northern Dimension policy under section 2.6 are being discontinued.

Actions under this priority area align primarily with SDG 3 (good health and wellbeing), SDG 4 (quality education), SDG 6 (clean water and sanitation), SDG 7 (affordable and clean energy), SDG 8 (decent work and economic growth), SDG 9 (industry, innovation and infrastructure), SDG 11 (sustainable cities and communities); SDG 12 (responsible consumption and production), SDG 13 (climate action), SDG 14 (life below water), SDG 16 (peace, justice and strong institutions), and SDG 17 (partnerships for the goals).

2.6.1. Specific objectives related to the priority area

The three specific objectives related to the priority area are the following:

- 1. A green recovery, including the sustainable blue economy and environmental protection;
- 2. **Connectivity**, including digital;
- 3. **People-to-people**, including communication, research, innovation as well as health cooperation.

2.6.2. Expected results per specific objective

For specific objective 1 (A green recovery, including the sustainable blue economy and environmental protection):

- Improved Black Sea environmental status by: reducing pollution and marine litter; improving sustainable use of coastal and marine resources; reinforcing the protection and restoration of the ecosystem, reducing the degradation of aquatic ecosystems; increasing the valorisation of biodiversity and natural heritage;
- Enhanced Black Sea sustainability of fisheries and activities related to small-scale fisheries and high-tech aquaculture; improved traceability and fight against illegal, unreported and unregulated (IUU) fishing;
- Expanded Black Sea blue economy entrepreneurial environment by creating business hubs/labs and accelerators, uptake of R&D into the market, increasing match-making platforms, innovative maritime clusters and networks for investors, promoting circular economy processing and related valuechains;
- Enhanced digital and/or marine scientific knowledge for the Black Sea, including on renewable energy and fisheries via regional platforms/projects;
- Better promoted models of sustainable coastal and maritime tourism;
- For the Northern Dimension, enhancing regional initiatives on sustainable practices in economic activity, promoting circular economy models;
- Increased creation and sustainable management of protected areas, enhanced environmental risk management and disaster response coordination;
- Improvements in nuclear safety in the European Arctic, as well as in toxic waste management in the Baltic Sea catchment area;

• Significant reductions in phosphorus and nitrogen emissions to the Baltic Sea from Russia and Belarus; meaningful reductions of use of fossil fuels and greenhouse gas emissions from local heat and power generation.

For specific objective 2 (Connectivity, including digital):

- Increased connections across the Black Sea, including multimodal transport, digitalisation of ports and infrastructures, green-shipping, eco-ports and ports as smart hubs:
- Increased use of liquefied natural gas (LNG) and compressed natural gas (CNG) as an alternative to oil-derived fuels for ships in the Black Sea;
- Better implemented International Maritime Organisation instruments in the Black Sea;
- Improve regional connectivity in the Northern Dimension area, in particular decarbonisation of transport, traffic safety, emerging trade routes, digitalisation of transport;
- Improved cross-border logistics and increased compatibility of relevant systems.

For specific objective 3 (People-to-people, including communication, research and innovation and health cooperation):

- Improved blue careers, skills offer and governance for the blue economy across the Black Sea, increased collaboration frameworks between industry/small and medium enterprises and educational institutions targeting blue economy careers;
- Enhanced ocean/sea literacy actions and awareness for a clean, plastic free, healthy and productive Black Sea;
- Increased youth cooperation and participation, as well as regional cultural exchanges and actions, as well as academic cooperation in the Northern Dimension context;
- Strengthened northern regional cooperation on health and social wellbeing, among others on infectious diseases, healthy aging, antimicrobial resistant (AMR) pathogens and cancer, as well as social inequalities.

2.6.3. Indicators

For specific objective 1 (A green recovery, including the sustainable blue economy and environmental protection):

- Amount of marine litter collected and treated; number of studies/analyses and projects supporting an improved Black Sea environmental status; number of studies/analysis on basic ocean/sea observations;
- The increased percentage rate of SMEs/ start up benefitting from new/improved investment tools and R&D uptake; number of blue economy entrepreneurial networks/clusters;
- Increased percentage of natural or/and man-made disasters forecasted and prevented;
- The increased percentage rate of innovative maritime technologies and IT monitoring tools; stakeholders' involvement and satisfaction (survey);
- Completion of the Northern Dimension Environmental Partnership nuclear safety project in Andreeva Bay, removal of spent nuclear fuel containers;
- Successful execution of project facilitating the lifting of the contaminated K-159 and K-27 submarines from the Arctic seabed;
- Addressing the Krasnyi Bor toxic waste site;

- Completion of the Northern Dimension Environmental Partnership wastewater treatment projects in the Baltic and Barents region;
- Conduction of new relevant projects to limit eutrophication in the region;
- Completion of existing and future Black Carbon mitigation projects in north-west Russia.

For specific objective 2 (Connectivity, including digital):

- Increased number of direct maritime transport routes between EU and non-EU Black Sea ports;
- Number/type of pipeline of projects on digitalised and green maritime transports, ecoports/ports-hubs; Number and quality of partnership and Northern Dimension Institute events, studies and publications;
- Number of successfully executed projects addressing regional connectivity issues, in particular decarbonisation of transport, traffic safety, emerging trade routes, digitalisation of transport and transport education.

For specific objective 3 (People-to-people, including communication, research and innovation and health cooperation):

- Number of new vocational, educational and training programmes targeting blue and green careers and skills;
- Number of initiatives of ocean literacy and awareness raising campaigns;
- Increased number of collaborative cultural and youth activities with regional councils (Council of the Baltic Sea states and Barents Euro-Arctic Council in particular);
- Updated and more widely and more frequently viewed visual and online presence of Northern dimension cooperation, partnerships and structures;
- Increased number and quality of briefings and other material, as well as courses and events produced by Northern Dimension Institute in cooperation with other structures.

2.7. Proposals of regional Team Europe Initiatives

The below proposals are indicative and subject to further discussion and consultations with EU Member States and EU Financial Institutions. The EU's indicative contribution to this TEI is subject to the confirmation of the Team Europe partners' indicative meaningful contribution as early as possible. In the absence thereof, the EU's indicative contribution may be redirected in accordance with the priority areas of the MIP and their allocations. The obligation of the Union and the Member States to coordinate their development policies following initiatives by the Commission to this effect, as per article 210 TFEU, always applies.

Team Europe Initiative on Health

At the outset of the COVID-19 pandemic, the EU, as part of the Team Europe approach, rapidly mobilised a support package to the Eastern Partnership of close to EUR 1 billion to support partner countries address the immediate (health) impact of the pandemic as well as its longer-term consequences. This included key support for critical health care facilities and health workers, such as procurement of personal protective equipment and means to detect and treat the disease. The Team Europe approach in the health sector was working well in several partner countries, where for instance emergency medical teams (often with support from the EU Civil Protection Mechanism) complemented critical equipment and technical assistance provided by the EU to the health sector. As we are entering the next phase of the pandemic, support to vaccines and more broadly on strengthening health resilience could be an interesting area to

team up between EU and Member States in order to maximise impact and visibility. In the domain of vaccine preparedness and deployment, the European Commission announced vaccination technical support for Eastern Partnership countries in response to calls for action from the partner countries and EU Member States. A multi-country action was formulated to enable rapid and effective COVID-19 vaccination and strengthen countries' immunisation systems in the longer-term. Building on the ongoing "EU Solidarity for Health Initiative", this action will prepare the partner countries for the deployment of COVID-19 vaccines with a focus on those received from COVAX and through vaccine sharing or resell by EU Member States. Based on this work and EU Member States' plans for COVID-19 vaccine sharing (either through reselling or donating), a regional Team Europe Initiative in which EU and Member States could complement and reinforce their engagement with partner countries could well be envisaged.

Team Europe Initiative on [Water and] Zero Pollution

Cross-border environmental management is an area where the EU and several Member States have been successfully working together to support partner countries bringing their legislation closer to EU policy in the field of pollution regulation across several media, in particular focusing on trans-boundary river basins. For instance, the EU and several Member States have supported the development and implementation of pilot river basin management plans, building on the improved policy framework and ensuring a strong participation of local stakeholders. Moving towards a toxic-free environment for all citizens is an area with a strong interest from partner countries, clear added value and expertise of several EU Member States and EU (Member States) Development Finance Institutions. It has good potential to bring together different initiatives and concrete results under one single Team Europe heading, therefore adding EU impact and visibility. Initially, the focus of this regional Team Europe Initiative will be on water and health, especially water supply and sanitation, management of transboundary river basins, air quality, and environmental monitoring and information.

Team Europe Initiative on Youth

The Joint Communication on the future of the Eastern Partnership foresees a new deal for youth, emphasising the importance to invest in the employability and engagement of youth in economy and society. This Team Europe Initiative could bring together several strands of work under the New Deal for Youth. This includes, mobility schemes where well-established established EU schemes such as the Erasmus+ program could be complemented by similar EU Member States' mobility schemes adding clear value, impact and visibility to the EU's engagement in this domain. In the same vein, EU practices in the area of youth, such as the Youth Dialogue inside the EU and linked to the EU Youth Strategy 2019-2027 or the Youth Guarantee and the European Alliance of Apprenticeship inside the EU could serve as a source of inspiration for similar actions in the Eastern Partnership.

2.8. Mid-term review: priority areas for the period 2025-2027

Priority area 1: Competitive, sustainable and integrated economies, including human capital development

"Resilient" has been replaced by "Competitive", and "human capital development" has been spelt out in the title of priority area 1 to reflect the renewed focus on competitiveness, and the related need for skills, in the current Commission political mandate, along with the Council's

Strategic Agenda 2024-2029²⁴, as well as the report by Mario Draghi on the Future of European Competitiveness²⁵.

Priority area 2: Good governance, rule of law, reconciliation and security

"Accountable institutions" has been replaced by "Good governance" to underline the importance of governance beyond institutional aspects. "Reconciliation" has been added in the title of priority area 2 to underline the EU's strong commitment to promoting the peaceful settlement of conflicts in the region, especially by reinforcing the role of women and young people in peace building.

Priority area 3: Sustainable energy, environmental and climate resilience

"Sustainable energy" has been added the title of priority area 3 to make clear the added importance of energy security through the development of renewable energy sources in the region, as a result of Russia's war of aggression against Ukraine. 'Sustainable energy' should be understood as 'clean', 'climate proof' and 'efficient'. Reducing dependency on fossil fuels and energy efficiency are critical elements to this priority area.

Priority area 4: Strengthening connectivity and advancing digital transformation

"Resilient" has been replaced by "Strengthening connectivity and advancing" in the title of priority area 4 to reflect the role of connectivity and infrastructure (transport, digital and energy) in underpinning conditions for economic development and for building bridges between people and businesses. In line with its strategy on sustainable and smart mobility and its Global Gateway strategy, including regarding the Trans-Caspian Transport Corridor, the EU will now under this priority area continue to support sustainable, rules-based and secure transport connectivity with the partner countries while strengthening the EU's digital presence and the resilience of digital systems in the region.

In addition, the EU and the partner countries will invest in physical connectivity and infrastructure (in transport, energy and digital) as underpinning conditions for economic development while taking fully into consideration the cumulative environmental impacts of such projects. This MIP will also support the implementation of the EU Global Gateway strategy, which puts forward a global strategy and vision for sustainable and transparent connectivity.

Two of the specific objectives that were initially under priority 2 will now fall under this priority:

- Improved transport infrastructure, including by advancing the implementation of the indicative extension of the core Trans-European Transport Network (TEN-T) network and its Investment Action Plan and enhanced Black Sea connectivity;
- Advanced implementation of the Common Aviation Area Agreements with Georgia and Moldova, implementation of agreements with Ukraine and Armenia and conclusion of

 $^{^{24}\} https://www.consilium.europa.eu/en/european-council/strategic-agenda-2024-2029/\#competitive$

 $^{^{25}\} https://commission.europa.eu/topics/strengthening-european-competitiveness/eu-competitiveness-looking-ahead_en$

negotiations with Azerbaijan; · Improved transport safety, including enhanced cooperation on aviation, maritime and road safety

The following corresponding indicators will also fall under this priority:

- Kilometres of priority roads and railways built or upgraded in line with EU standards;
- Signed common aviation agreements and Eastern Partnership partner countries competent, national authorities cooperating in aviation safety oversight;
- Eastern Partnership Declaration on road safety implemented, including establishing the road safety observatory and reduced annual road fatalities across the Eastern Partnership region in line with the 2030 reduction target;
- Enhanced maritime safety, security and marine environmental protection capabilities of the competent national authorities;
- EaP Partner countries benefitting from the European Geostationary Navigation Overlay Service (EGNOS).

3. Support measures

3.1. Measures in favour of civil society

An empowered civil society is a crucial component of any democratic system and contributes to the democratic and economic transformation of the partner countries. Engaging with civil society has been critical in ensuring effective reforms and the EU support plays a key role enabling it. As part of the new strategic approach to civil society in the partner countries, the EU has established framework partnership agreements with key civil society organisations to channel support more effectively and increase impact. Building on innovative actions and engagement to date, further support will be provided to civil society organisations across the region, particularly grass root organisations, in view of building stronger democracies, improving accountability of public authorities and overall policy, and economic and social development. Increased re-granting through strategic framework partners should further increase outreach in the East, including by organisations that operate in the local languages and women's organisations. We will build upon the leadership skills of civil society activists, and engage with social partners. Social innovation and social entrepreneurship will also be supported. Working with the partner countries to promote an enabling environment for civil society through the implementation of favourable regulatory frameworks in line with international standards will be key. The Eastern Partnership Civil Society Forum will remain a key partner in advancing the role of civil society in policy dialogue. Core support to civil society, including capacity building assistance and support to strengthen the civil society organisations' enabling environment, is also included under Priority area 5: Resilient, fair and inclusive society, while civil society engagement is mainstreamed throughout all sectors. The EU will also more systematically engage with think tanks in a structured policy dialogue on the Eastern Partnership and the implementation of its priorities.

Moreover, civil society initiatives including youth actions and platforms will also be further supported in the Black Sea, particularly through the Black Sea NGOs Forum. A special focus will be given to strengthening Black Sea civil society resilience and long-term sustainability.

3.2. Cross-regional support measures

Support for the cross-regional dimension may include:

- Supporting policy dialogues: events, conferences, studies, fellowships, exchange platforms to support sector dialogues leading to policy reforms and engagement with governments and other stakeholders;
- Facilitating coordination of Team Europe approach at country level;
- Financing communication including strategic communication and fight against disinformation and visibility actions on EU cooperation and public diplomacy specific interventions to promote EU policies as well as its multilateral agenda in the partner country;
- Supporting the preparation, implementation and evaluation of the Union's cooperation, including via technical assistance, in particular exchanges of public sector expertise through TAIEX, both for demand-driven requests as well as for strategic priorities of the Union;
- Cooperation and interaction with international and regional organisations active in the Black Sea, in particular the Organisation of the Black Sea Economic Cooperation, the Commission on the Protection of the Black Sea against Pollution and the General Fisheries Commission for the Mediterranean;
- Cooperation and interaction with international and regional organisations active in the Baltic and Barents regions, such as the Helsinki Commission for the Baltic Sea (HELCOM), the World Health Organisation Regional office for Europe, the Baltic Sea States Sub-Regional Cooperation, the Arctic Council, the Barents Euro-Arctic Council and the Council of the Baltic Sea States.

The **Black Sea Synergy** will aim at developing EU objectives in multiple fields of cooperation: developing sustainable blue and circular economy; improving environmental protection; strengthening connectivity, including digital; enhancing experts' cooperation, research and innovation, including on maritime and marine actions; increasing the civil society engagement and cultural links; addressing cross-cutting issues of green and digital transformation and alleviating the impact of the COVID-19 pandemic.

4. Support to investments under the EFSD+

The Programme will extend guarantees under the European Fund for Sustainable Development Plus (EFSD+), to reduce the cost of financing for both public and private investments and to reduce the risks for investors. This guarantee support will complement blending activities and is expected to mobilise investments (sovereign, sub sovereign and private sector) along the following orientations:

- Investments in sustainable transport connectivity will strengthen core transport links, with a focus on the extension of the Trans-European Transport Network.
- Investments in innovative and competitive economies will facilitate access to finance for small and medium enterprises, support their integration into wider EU value chains.
- Investment in sustainable energy will support Eastern Partnership countries moving towards a more energy-efficient, energy resilient and interconnected continent.
- Investments in environmental and climate resilience will participate in modernisation of water supply and sanitation, improvement of municipal services including air quality and green urban areas, help restore degraded land and improve forest management, and speed up circular economy uptake.
- Investments in the digital transformation will focus on developing infrastructure that provides access to broadband internet, on supporting the development of public e-services available through inter operable platforms, and on incubating and accelerating start-ups.

- Investments in resilient heath will focus on modernising hospitals and local health centres to enhance citizens' protection against communicable and non-communicable diseases, and on strengthening national immunisation policies and vaccine deployment practices.
- Investment in people and knowledge societies will focus on education reform (including primary education, vocational education and training and life-long learning), and development of research and innovation systems.

The EFSD+ will play a critical role to scale up and mobilise significant volumes of investments. Synergies can also be sought with other financial tools offered by Member States, such as export credits, investment guarantees, et cetera. EU support will reflect the EU's conditionality principle. It will influence structural reforms, particularly in the rule of law, justice reform and anti-corruption sectors, in order to unlock the sustainable economic recovery of the country.

Indicative allocation for EFSD+ guarantee provisioning and blending is included in section 6.

The EFSD+ will be instrumental to achieve the objectives the Growth Plans and corresponding Reform Agendas.

In addition, the Multi Annual Indicative Programme will continue supporting the legacy programmes of the European Fund for Sustainable Development and the External Lending Mandate of the European Investment Bank targeting Eastern Partnership countries²⁶.

5. Macro Financial Assistance

The Multi Annual Indicative Programme will set aside provisioning for possible macrofinancial assistance (MFA) to Eastern Partnership countries experiencing a balance of payments crisis, while supporting reforms in those countries.

This assistance will take the form of loans or grants, or a combination of these. It will remain exceptional in nature and will mobilised on a case-by-case basis to help countries dealing with serious balance-of-payments difficulties. Its objective is to restore a sustainable external financial situation, while encouraging economic adjustments and structural reforms. The disbursement of MFA funds is subject to the fulfilment of the political pre-condition - respect of human rights and effective democratic mechanisms, including a multi-party parliamentary system and the rule of law. MFA is also conditional on the existence of a non-precautionary credit arrangement with the International Monetary Fund (IMF) and a satisfactory track-record of implementing IMF programme reforms. MFA funds are released in tranches strictly tied to the fulfilment of conditions aimed at strengthening macro-economic and financial stability, including by supporting structural reforms.

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²⁶ In particular, the Neighbourhood envelope will cover the necessary provisioning for the "legacy" External Lending Mandate of the EIB for the period 2014-21. In accordance with Article 31.8 of the NDICI – Global Europe Regulation, the provisioning of guarantees previously backed by the Guarantee Fund for External Actions shall continue to follow the methodology that was set out in Regulation (EU) 480/2009. That methodology requires annual ex post replenishments to be made in favour of the provisioning fund in order to keep the provisioning at 9% of outstanding disbursed exposure for the portfolio in question. These replenishments will be calculated annually on the basis on the actual evolution of the outstanding disbursed portfolio under the ELM 2014-21. The same mechanism will apply to provisioning for EU Macro-Financial Assistance loans extended to Neighbourhood countries in 2014-20. Possible increases or decreases in the amounts of "legacy" provisioning compared to those indicated below may need to be traded off with provisioning of EFSD+ guarantees and Macro Financial Assistance for the 2021-27 period. This also means that amounts of legacy ELM and MFA provisioning mentioned in the Financial overview below are only indicative and subject to annual adjustments.

6. Financial overview

The table below provides indicative allocations/percentages to the different priority areas and support measures (in million euros).

Priority areas	Indicative Amounts (EUR million)	Indicative % of total allocations
Priority area 1: Resilient, sustainable and integrated economies	EUR 126.44	20%
Priority area 2: Accountable institutions, the rule of law, and security	EUR 94.83	15%
Priority area 3: Environmental and climate resilience	EUR 126.44	20%
Priority area 4: Resilient digital transformation	EUR 63.22	10%
Priority area 5: Resilient, fair and inclusive societies	EUR 126.44	20%
Priority area 6 Activities to underpin EU regional policies and Support measures (covering both measures for Civil society and the Cooperation Facility)	EUR 94.83	15%
TOTAL for initial period ²⁷	EUR 632.24	100%

In addition, an allocation of EUR 929.88 million is foreseen to support deployment of budgetary guarantees in the Eastern Neighbourhood:

Provisioning of EFSD+ guarantee and Macro Financial Assistance	EUR 803.12 million
Provisioning of Macro Financial Assistance loan dating from 2014-2020	EUR 51.93 million
Provisioning of the legacy External Lending Mandate of the European Investment Bank legacy (2014-2020)	EUR 50.83 million
Technical Assistance programme	EUR 24 million
Total	EUR 929.88 million

6.1 Financial overview for 2025-2027

Priority areas for 2025-2027 <Indicative % of <indicative amounts> (million) total> Priority area 1: Competitive, sustainable and **EUR 71.4** 20% integrated economies, including human capital development Priority area 2: Good Governance, rule of law, 15% **EUR 53.55** reconciliation and security Priority area 3: Sustainable energy, **EUR 71.4** 20% environmental and climate resilience

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²⁷ The initial period covers 2021-2024. To note that the amounts cover both blending and regional programmes. The indicated percentages related primarily to the regional programmes.

Priority area 4: Strengthening connectivity and advancing digital transformation	EUR 71.4	20%
Priority area 5: Resilient, gender equal, fair and inclusive societies	EUR 53.55	15%
Priority area 6: Activities to underpin EU regional policies (Support measures)	EUR 35.7	10%
TOTAL for the period 2025-2027	EUR 357	100%

In addition, an allocation of EUR 617 million is foreseen to support the deployment of budgetary guarantees and macro-financial assistance, and the legacy for loans granted under the External Lending Mandate. Additional funds may be made available to finance technical assistance programmes supporting the implementation of budgetary guarantee programmes in the Eastern Neighbourhood.

Apendix

Intervention framework (Attachment 1)

Apendix Intervention framework

Priority area 1: Resilient, sustainable and integrated economies

Expected Results	Indicators	Baseline & targets	Means of verification
A) Increased intra-EaP and	A1) EU/EaP Trade in million EUR;	A1) Target: Percentage	National statistical
EU-EaP trade and deepened		increase compared to 2019	services, Eurostat,
economic integration			international data
	A2) intra-EaP trade;	A2) Target: Percentage	providers
		increase compared to 2019	D.1
	A2) Application of intermetional	A 2) 2020, O	Relevant standard
	A3) Application of international customs and payment standards;	A3) 2020: 0 Target: >3 countries	authority reports
	customs and payment standards,	Target. >3 countries	Programme reports
	A4) number of structured reform	A4) will be defined following	1 Togramme reports
	facility recommendations	the launch of the structural	Eurostat COMEX
	implemented;	reform facility phase III	database
B) Increased number of	B1) Number of EU-supported	B1) 2019: 79 000 SMEs	Programme reports
start-ups and SMEs,	SMEs (including women-led	Target: 500 000 (or 20% of all	and national statistics
(including women-led	SMEs);	SMEs in the region)	
SMEs) and SME			
contribution to employment	B2) Number of jobs provided by	B2) 2019: 670 000	SME Policy Index
and GDP	EU-supported SMEs;	Target: 1 000 000	
			National Statistics
	B3) Number of SMEs in the EaP;	B3) 2019: 2.5 million	
		Target: >2.5 million	D 1
	DA) CME and it discuss CDD and	D(): 1	Programme and
	B4) SME contribution to GDP and employment;	B4) increased compared to	project reports (including from IFIs)
	employment,	2020 [baseline to be evaluated by EU4BusinessFacility]	reporting on SDGs
		by E04Businessi acinty]	from partner
	B5) unemployment rate;	B5) Target: reduce	countries; surveys
		unemployment by 20%	
	B6) Number of Micro, Small and	compared to 2019	
	Medium Enterprises applying		
	Sustainable Consumption and	B6) Target: 10% of supported	
	Production practices with EU	SMEs apply sustainable	
	support	consumption and production	
<u> </u>		G1) 2020 272 i	
C) Economic growth	C1) Number of Local Authorities	C1) 2020: 253 local	Programme reports
opportunities outside capital	benefitting from EU support;	authorities Torget: > 200	National statistics
cities further developed		Target: >300	
	C2) Economic growth outside the	C2) increased compared to	
	capital cities;	2019 [baseline to be evaluated	
	capital cities,	by M4EG programme]	

Specific objective 2: Support transport and connectivity (including for the Black Sea)			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Improved transport infrastructure	A1) km of priority roads and railways built or upgraded in line with EU standards;	A1) 2020: 560 km Target: 3 000 km	World Bank reports
	A2) TEN-T financing of investment committed;	A2) 2020: 62% Target: 100%	

B) Advanced implementation of the Common Aviation Area Agreements with Georgia and Moldova, implementation of agreements with Ukraine and Armenia and conclusion of negotiations with Azerbaijan	B1) signed common aviation agreements;	B1) 2020: 2 agreements signed; 2 negotiations completed pending signature; 1 negotiation still on-going Target: 5 signed agreements	Official Journal/EUR-lex
C) Improved transport safety	C1) EaP Partner countries competent, national authorities cooperating in aviation safety oversight;	C1) 2020: 5 Target: maintain enhanced cooperation of at least 5 EaP Partner countries	Official Journal/EUR-lex EASA reports
	C2) EaP Declaration on road safety implemented, including	C2) 2020: partially implemented.	World Bank reports
	establishing the road safety observatory;	Target: Full implementation of the EaP Declaration on road safety	WHO reports
	C3) Reduced annual road fatalities across the EaP in line with the 2030 reduction target;	C3) Baseline: 2019 WHO validated data on road fatalities Target: reduction of road fatalities in line with the 50% target by 2030	
	C4) Enhanced maritime safety, security and marine environmental protection capabilities of the competent national authorities;	C4) Baseline: 2020 Target: enhanced cooperation with at least 3 EaP countries	
	C5) EaP Partner countries benefitting from EGNOS;	C5) 2020: 0 Target: 6 EaP Partner countries benefitting from EGNOS	

Specific objective 3: Invest in human capital and knowledge societies			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Enhanced quality, relevance, innovativeness and inclusiveness of education systems at all levels of education and	A1) Improvement in basic skills achievement aiming at reaching EU wide target of less than 15% of 15-year-olds underachieving in reading, mathematics and science	A1) Baseline: PISA 2018 results for AZ (Baku), BY, GE, MD, UA Target: less than 15% of 15- year-olds	OECD Pisa 2025 results report EaP National statistics
training	(Pisa indicators); A2) number of mobilities in Erasmus+, EU4Youth, European Solidarity Corps, Horizon Europe and other EU-funded non-formal learning and volunteering opportunities;	A2) 2020: 28 500 academic exchange opportunities for EaP students, staff and researchers; 60 000 youth learning and mobility opportunities for EaP youth and youth workers Target: to increase	DG EAC, EACEA, SALTO, DG NEAR reporting
B) Better skills matching the labour market needs, increased decent	B1) % of young people not in education, employment or training (NEET);	B1) Baseline: 2020 Target: to decrease	B1) ETF reports, national statistics
		B2) Baseline: 2020	

employment and	B2) Youth unemployment rate;	Target: to decrease	B2) ETF reports,
employment opportunities	B3) Cross-sector multi-stakeholder partnerships for policy dialogue and coordination on youth employment are piloted in three or more partner countries;	B3) 2020: 0 Target: 3+	national statistics B3) EU4Youth project reports
C) Strengthened innovation capacity	C1) number of supported researchers/research staff and number of participating organisations under Marie Skłodowska-Curie Actions (MSCA);	C1) 2020: EAST entities have participated 143 times in MSCA actions; a total of 962 researchers of EAST nationality have participated in MSCA action under Horizon 2020 Target: to further increase EaP participation in the MSCA C2) 2020: the baseline shall	C1) MSC programme statistics C2) ERA country reports, Joint Committees under
	C2) Policy recommendations and implemented national R&I Strategies increased;	be the existing PSF recommendations of the PSF Horizon 2020 reports for those EaP countries who have requested (this applies only to EaP countries associated to Horizon 2020) Target: implementation of all existing PSF recommendations	Horizon Europe reports, JRC, EU Delegations reports etc. C3) Global
	C2) come of the Clobal Impossible		Innovation Index
	C3) score of the Global Innovation Index; C4) Increased participation in	C3) 2020 score: Armenia: 32.6 Azerbaijan: 27.2 Belarus: 31.3 Georgia: 31.8 Moldova: 33 Ukraine: 36.3 Target: +3 in score	C4) Harinan France
	Horizon Europe; C5) number of countries having	C4) successful participants 2020: Armenia: 42 Azerbaijan: 12 Belarus: 50 Georgia: 53 Moldova: 87 Ukraine: 286	C4) Horizon Europe reports
	adopted Smart Specialisation Strategies and started implementation;	Total: 530 Target: 700 C5) 2020: 0 Target: >5	C5) CORDA (Common Research Data Warehouse Horizon 2020)
	C6) Number of Technology Transfer Roadmaps developed;	C6) 2020: 0 Target: >2	C6) JRC

Priority area 2: Accountable institutions, the rule of law and security

Specific objective 1: Support judicial reforms, the rule of law, prevention and fight against corruption, and economic, organised and serious crime, including trafficking in human beings, drug trafficking, firearms trafficking and cyber crime

crime	organised and serious crime, including trafficking in numan beings, drug trafficking, firearms trafficking and cyber crime				
Expected Results	Indicators	Baseline & targets	Means of verification		
A) Improved quality, efficiency, effectiveness, transparency, independence and accountability of the judicial systems	A1) Rule of Law score; A2) World Justice Project Rule of Law Index; A3) Council of Europe assessment reports; A4) CEPEJ evaluation reports; A5) OECD Anti-Corruption Network (ACN) monitoring; A6) Open Government Partnership evaluations;	A1- A6) 2020: to be assessed per country through interim results of ongoing projects / reports Target: improvement	Venice Commission reports EU funded projects' reports EU annual progress reports CEPEJ evaluation cycle report Reports of international organisations Justice Dashboard World Bank World Wide Governance Indicators		
B) Reduced corruption, including high-level corruption	B1) Rule of Law score; B2) World Justice Project Rule of Law Index; B3) Council of Europe assessment reports; B4) share of implemented GRECO recommendations on fight against high level corruption; B5) relevant World Bank PEFA indicators; B6) OECD Anti-Corruption Network (ACN) monitoring; B7) Open Government Partnership evaluations;	B1-B7) 2020: to be assessed per country through interim results of ongoing projects/reports Target: to be in place in 6 countries	EU funded projects' reports GRECO monitoring Rule of Law Index Rule of Law Score PEFA reports		
C) Reduced economic crimes, including through improved legal and operational approach towards financial investigations, rescued money laundering, enhanced asset recovery and greater transparency of beneficial ownership	C1) Rule of Law score; C2) World Justice Project Rule of Law Index; C3) share of MONEYVAL recommendations implemented; C4) share of GRECO recommendations implemented; C5) number of freezing and confiscation orders executed; C6) value of criminal assets confiscated;	C1-C4) 2020: to be assessed per country through interim results of ongoing projects Target: in place in 6 countries C5) 2020: baseline to be determined by interim results of ongoing projects Target: improvement C6) 2020: baseline to be determined by interim results of ongoing projects Target: improvement	International organisations and project reports Rule of Law index Rule of Law score GRECO monitoring MONEYVAL reports		

D) Reinforced international cooperation including with both Europol and CEPOL to fight organised crime, trafficking in human beings, smuggling of migrants, illicit drugs, firearms and goods (notably in the framework of EMPACT), while addressing hybrid threats	D1) The Serious and Organised Crime Threat Assessment methodology introduced in EaP; D2) Number of joint operational actions carried out under the European Multidisciplinary Platform Against Criminal Threats (EMPACT), as action leader,	D1) 2020: N/A Target: EaP Threat assessment developed and regularly updated D2): 2020: 12 operational actions Target: 30 operational actions	D1) Published threat assessment for the Eastern Partnership D2) EMPACT reports / EMPACT Support Team at Europol (follow-up of involvement of EMPACT stakeholders in the various Operational Action Plans –
	co-leader or participant; D3) Number of SIENA messages exchanged with Europol and number of new cases opened;	D3) 2020	OAPs) D3) Europol
	D4) Number of participants in CEPOL training activities, including within the TOPCOP regional project;	D4) 2020: N/A Target: 1500	D4) CEPOL reports, Project reports
	D5) Number of joint investigation teams; D6) Number of	D5) 2020: baseline to be determined by interim results of ongoing projects Target: improvement	D5) Europol reports, Project reports
	investigations launched in cases of trafficking of human beings, number of victims and the number of convictions. Number of training courses for law enforcement officers on specific aspects of trafficking in human beings including the detection and identification of victims and the use of technology to enhance the outcome of investigations.	D6:2020	D6) project reports
E) Improved alignment with EU legal, institutional and policy frameworks on cybercrime, implementation of relevant international	E1) number of countries fully implementing the Council of Europe Budapest Convention on cybercrime;	E1) 2020: to be assessed by ongoing projects Target: 6 countries	International organisations (e.g. Council of Europe) Project reports
cooperation mechanisms to fight cybercrime and access digital evidence.	E2) training programmes on cybercrime and electronic evidence;	E2) 2020: All 6 partner countries benefit from dedicated training Target: training at least 500 investigators and police officers and 300 members of the judicial authorities	
	E3) Number of cooperation requests on cyber incidents, cybercrime and electronic evidence;	E3) 2020: baseline to be determined by interim results of ongoing projects Target: improvement	

Specific objective 2: Support partners' efforts for a modern, accountable and effective public administration, including reliable and comparable statistics			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Increased accountability, capacity and citizen orientation of public administrations	A1) Policy planning and co- ordination improved;	A1) 2020: GE: 2; AM: 3,25; UA: 3,5 Target: improvement in all measured countries	OECD-SIGMA baseline measurement reports (not AZ, BY)
	A2) Public Service and HR Management improved;	A2) 2020: AM: 1,5; UA: 3,5 Target: improvement in all measured countries	World Bank World Wide Governance Indicators (government effectiveness, regulatory quality)
	A3) Public Administration Accountability improved;	A3) 2020: AM: 2,8; UA: 2,8 Target: improvement in all measured countries	
	A4) Public Service Delivery improved;	A4) 2020: UA: 1,5; AM: 2,5 Target: improvement in all measured countries	
B) Improved governance, transparency and accountability of public finances, including at subnational level	B1) Improved performance in legislative scrutiny of audit reports (PI-31);	B1) 2020: performance in legislative scrutiny of audit reports (PI-31); GE: D; BY: D; AM: D; MD: C; UA: C; AZ: B Target: improved average score across the region	Public Expenditure and Financial Accountability (PEFA) assessments
	B2) Improved monitoring and costing of public investment (PI-11);	B2) 2020: monitoring and costing of public investment (PI-11); BY: D ;UA: D ; GE: C ; AZ: C ; AM: B ; MD: A Target: Improved average score across the region	
	B3) Improved procurement (PI-24);	B3) 2020: procurement (PI-24); BY: D; AM: B; AZ: B; GE: B; MD: B; UA: A Target: improved average score across the region	
	B4) Improved fiscal risk reporting (PI-10);	B4) Fiscal risk reporting (PI-10); AM: D; BY: C; GE: C; UA: C; AZ: A; MD: A Target: improved average score across the region	
C) Improved production of reliable and internationally comparable statistical data to enable evidence-based policy making and monitoring	C1) % of data collected in annual Eurostat data collection from EaP countries;	C1) Baseline: data received in the annual Eurostat data collection in 2019 round Target: improvement	ESTAT
D) Provided capacity building for public institutions	D1) Extension of the "Science meets Regions" (SmR) approach to the Eastern Partnership;	D1) 2021: The assessment of the feasibility of extending the SmR approach to Georgia and of implementing the pilot action in 2021 Target: >5	JRC

E) Strengthened gender-	E1) Comprehensive gender-	E1) 2020: No GRPFM	E1) Gender-responsive PFM:
responsive policy making	responsive PFM (GRPFM)	published in EaP countries.	PEFA assessments and
and service delivery	baseline assessment (9	Target: GRPFM-based	Action Plan progress reports.
including gender	Performance Indicators)	Action Plans published and	
mainstreaming and gender-	published, and subsequent	implemented in at least 4	
responsive budgeting	action plans implemented;	countries.	
	E2) Ranking in the Gender	E2) 2019: Armenia: 54	E2) Gender Inequality Index
	Inequality Index (GII);	Azerbaijan: 73	(GII)
		Belarus: 31	
		Georgia: 76	
		Rep. of Moldova: 46	
		Ukraine: 52	
		Target: Increased ranking, all	
		6 countries	

Specific objective 3: Foster security and civil protection			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Stepping up support for	A1) Number of EU civil and	A1) 2020: 2 (EUTM RCA	EU reporting
security dialogues and	military missions where	and EUTM Mali)	
cooperation, including on	Eastern partners participate;	Target:-increased	
countering hybrid threats		contribution	
where appropriate			
B) Enhanced capacity to	B1) Number of joint	B1) 2020:1 (EU Moldex in	Project reports, ECHO
prevent, prepare, and respond	(bilateral or multilateral)	2017);	
to natural and man-made	civil protection exercises;	Target: 3	Reporting by the partner
disasters.			countries
Increased cooperation among	B2) Number of countries	B2) 2020: 6	
EaP countries as well as	cooperating with the EU	Target: 6 (maintaining	
between EaP countries and	Civil Protection Mechanism;	cooperation)	
the EU Civil Protection			
Mechanism			
C1) Support provided to the	C1) Score in Global peace	C1) 2020: EaP regional	Global Peace Index
peaceful settlement of	index;	average 2.194/5	
unresolved conflicts and		Target: improved score	Project reports GAP III
improving living conditions			monitoring reports
of conflict-affected	C2) Share of women's	C2) Baseline: to be assessed	
populations as well as	participation in all peace and	Target: at least 33%	
enforcing the role of women	security related projects;		
in peacebuilding			

Priority area 3: Environmental and climate resilience

Specific Objective 1: Preserve human health, biodiversity and natural assets			
Expected Results	Indicators	Baseline & targets	
A) Improved health and	A1) Number of additional	A1) 2020: 0	Project reporting
wellbeing due to prevention	individuals with access to	Target: 3 million	
and reduction of air, water,	safe water and sanitation		SDG reporting (SDG 6.1.1
soil, and noise pollution –	services with EU support;		and SDG 6.2.1)
based, among others, on			
modernised municipal	A2) Number of	A2) 2020: 80	WHO database
infrastructure; prevention of	cities/municipalities that	Target: 300 municipalities	
environmental crime and	improved air quality with EU		European Air Quality Index
enforcement of	support;		
environmental liability			National statistical reporting
including by reforming and	A3) Number of countries	A3) 2020: 0	
training the public	regularly supplying	Target: 3 countries	

administration bodies to	on-line data to the European		
enforce them.	Air Quality Index;	A 4) 2020; > 40% of CDD	
	A4) Welfare costs of	A4) 2020: >4% of GDP, country specific	
	premature mortality from	Target: <4% of GDP or	
	exposure to ambient PM2.5;	lower, reduced gap with EU	
		average welfare costs	
		A5) 2020: >18mkg/m2,	
	A5) Mean population	country specific	
	exposure to PM2.5;	Target: <18 mkg/m3	
B) Biodiversity and natural	B1) Number of officially	B1) 2020: 3	Project reporting
assets preserved and	approved river basin	Target: All river basin	N. C. L. C. C.
restored, including through integrated river basin	management plans developed in line with EU	management plans in Georgia, Moldova, and	National statistics
management, extension of	Water Framework Directive;	Ukraine	Reporting to the UNECE
protected areas and forests,	water Framework Breetive,	Ckrame	Water Convention
land restoration,	B2) Number of countries	B2) 2020: 4	
improvement of maritime	where water abstraction	Target: 4	Bern Convention reporting
management, as well as	remained below 20 % of		
citizen science and action; deforestation and forest	available renewable		
degradation prevented and	freshwater resources;		
promotion of the most	B3) Number of countries	B3)2020: 0	
biodiversity and climate-	protecting at least 17% of	Target: 3	
friendly forest management	terrestrial and inland water	_	
practices	areas;		
	B4) Share of Emerald	B4)2020: 0%	
	network sites with adequate	Target : 50%	
	management plans;		
	B5) Number of countries that	B5) 2020: N/A	
	extended forest areas with	Target: At least 3 countries	
	EU support;		
	B6) Share of traceable	D6) 2020, N/A	
	timber;	B6) 2020: N/A Target : At least 80%	
	·	ranget. The least 6070	
	B7) Number of additional	B7) 2020: 0	
	forest-dependent	Target: at least 30	
	communities supported by the EU;		
	une Bo,		
	B8) % population reached	B8)2020: 10%	
	through environmental	Target: 50%	
	information campaigns;		
	B9) Notification of	B9) 2020: 0	
	emissions control area;	Target: Black Sea emissions	
		control area notified	

Specific objective 2: Support circular economy, decarbonisation, climate neutrality and green growth			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Circular economy	A1) Number of countries	A1) 2020: 6	Country statistics
promoted	maintaining positive trends in domestic materials consumption;	Target: 6	
		A2) 2020: 6	

	1		
	A2) Number of countries involved in regional policy dialogue on circular economy;	Target: 6	
		A3) 2020: 0	
	A3) Number of additional countries that introduced and	Target: 2	
	started to implement regulatory measures to		
	reduce single use plastic;		
		A4) 2020: 0	
	A4) Number of countries	Target: 6	
	that further enhanced the use		
	of extended producer		
	responsibility;	A5) 2020: 0	
	A5) Number of countries	Target: 3	
	that further operationalised		
	green procurement and eco-		
	labelling;		
B) Decarbonisation	B1) Nationally determined	B1) 2020: 3 countries	UFCCC reporting
promoted	contributions (NDCs) to the	submitted an updated NDC	
	Paris Agreement and Low-	to UNFCCC;	Reporting by the partnership
	Emission Development	Target: 6 countries submitted	countries
	Strategies (LEDs)	updated NDCs to UNFCCC;	
	developed, updated and	implementation on track	EU reporting
	implemented;		
		B2) 2020: MRV systems and	Project reporting
	B2) Monitoring and	carbon pricing tools are	
	verification (MRV) systems	being developed;	CSO reporting
	developed and operational,	Target: MRV systems in	
	and carbon pricing tools	place for all 6 countries, pilot	Surveys
	introduced;	actions for carbon pricing	
		tools tested in at least two	
		countries	
		B3) Baseline: 2020	
	B3) Decrease of level of	Target: emissions reduced in	
	GHG emissions (per unit of	line with national	
	GDP and per capita);	commitments under the Paris	
		Agreement;	
		D 4) 2020 : 4 4: 5	
	PA) CII	B4) 2020: integration of	
	B4) Climate and	climate and environmental	
	environmental policies	policies in sectoral policies is	
	mainstreamed into all	underway	
	priority sectors of the	Target: climate and	
	economy;	environmental policies	
		mainstreamed in priority	
		sectors (e.g. energy, waste	
		and agriculture) across all 6	
		countries	
		B5) 2020: adaptation	
	B5) Climate adaptation,	planning insufficiently	
	and/or disaster risk reduction	developed at the national,	
		and sub-national levels	
	strategies developed and implemented at national and	Target: adaptation plans	
	sub-national levels;	developed on the national	
	Sub-Hational levels,	level and to a higher degree	
		on the sub-national level	
		on the sub-hanonal level	

36) Number of sustainable urban and mobility plans aunched and under mplementation;	B6) Baseline: 2020 Target: ongoing implementation of 5 sustainable urban mobility plans in all six EaP countries	
37) % population reached hrough climate awareness ampaigns;	B7) 2020: moderate awareness of climate and environmental issues, low level of concrete initiatives to improve awareness;] Target: at least 50% of the population reached, increased level of awareness among citizens and policymakers, an increase in concrete initiatives to reduce	
C1) Volume of investments,		IFI reporting
ncluding via sustainability-	investments; green bonds	1 2
elated financial instruments	under development	Project reporting
e.g. green bonds and other	Target: increase	
elevant sustainable finance		EU reporting
nstruments;		
72) C	C2) 2020; amainaman (1	
	′	
invironmental assessments;		
	_	
m 3'h a	ban and mobility plans unched and under aplementation; 7) % population reached rough climate awareness impaigns; 1) Volume of investments, cluding via sustainability-lated financial instruments ag. green bonds and other levant sustainable finance	Target: ongoing implementation of 5 sustainable urban mobility plans in all six EaP countries B7) % population reached rough climate awareness mpaigns; B7) 2020: moderate awareness of climate and environmental issues, low level of concrete initiatives to improve awareness;] Target: at least 50% of the population reached, increased level of awareness among citizens and policymakers, an increase in concrete initiatives to reduce emissions C1) Volume of investments, cluding via sustainability-lated financial instruments ag. green bonds and other levant sustainable finance struments; C2) Systematic use of C3) Systematic use of C4) 2020: moderate awareness of climate and environmental issues, low level of concrete initiatives to improve awareness; C3) Systematic use of C4) 2020: moderate awareness of climate and environmental issues, low level of concrete initiatives to improve awareness; C4) Baseline: 2020 level of investments; green bonds under development Target: increase C4) 2020: environmental

Specific objective 3: Strength	Specific objective 3: Strengthen energy security and nuclear safety and stronger uptake of renewable energy sources			
Expected Results	Indicators	Baseline & targets	Means of verification	
A) Reduced energy intensity	A1) number of households that reduce their energy	A1) 2020: high energy consumption in residential	Project reports	
	consumption by at least 20% through energy efficiency	buildings, outdated building stock	EU Assessment reports	
	measures;	Target: > 250 000 households	IFIs reporting	
	A2) Number of countries	A2) 2020: 0		
	that apply the "Energy efficiency first" principle in	Target: 4 countries		
	sectoral policy, investment and planning decisions;			
B) Strengthened functioning of energy markets	B1) Degree of alignment with the EU <i>acquis</i> , the	B1) Baseline: 2020 levels of alignment with applicable	EU Assessment reports	
	Energy Community treaty, association agreement or	legislation Target: Alignment with at	Energy Community reports	
	CEPA commitments, and European standards;	least 90% of legislation, EU standards and best practice,	International databases, notably the International	
	Buropeun standards,	as applicable to each	Energy Agency	
		partnership country		
	B2) Strengthened Policy- making on energy sector	B2) 2020: Energy policy partially based on the sound		

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	reforms, including on addressing barriers to investments; B3) Availability, quality, use and management of energy	collection, use and management of data Target: all partnership countries' Energy policy is based on the sound collection, use and management of data B3) Baseline: 2020 data Target: quality and	
	data;	availability of energy data increased	
C) Countries' energy security is enhanced and their energy-mix is greened	C1) Increase the share of renewable energy sources in the energy mix by 10 percentage points in all six	C1) Baseline: 2020 levels of renewable energy sources as reported by each country Target: Increase the	Project reports EU Assessment reports
	countries, taking into account the national final or intermediary targets on an	proportion of renewable energy sources in the energy mix by 10 percentage points	International databases (notably those of the IEA)
	increased use of renewable energy sources (solar, wind, hydro, thermal and environmentally-friendly biofuel), as set by each partnership country;	in all six countries	IFI reporting
	C2) Options for renewable hydrogen generation and use investigated;	C2) 2020: Potential for renewable hydrogen in the region not well explored Target: Options for renewable hydrogen generation and use investigated.	
	C3) Methane emissions reduced throughout the whole energy value chain;	C3) Baseline: 2020 levels of methane emissions, as reported by each country Target: Positive trend in methane emissions reduction in all 6 countries	
	C4) Volume of investments into sustainable energy infrastructure;	C4) Baseline: 2020 levels of investment flows Target: positive trend in investment flows	
D) The highest level of	D1) Number of nuclear	D1) 2020: ENSREG and	ENSREG reports
nuclear safety and radiation protection is ensured	safety peer review recommendations	IAEA peer review recommendations not fully	IAEA reports
	implemented;	implemented Target: all peer review recommendations implemented, and regular peer reviews conducted to ensure compliance	EU reporting

Priority area 4: Resilient digital transformations

Specific objective 1: Invest in digital infrastructure development and upgrade, including roaming			
Expected Results	Indicators	Baseline & targets	Means of verification

A) Increased number of	A1) % of household with	A1) 2020: 74%	programme reports and
households with affordable	access to fixed broad band	Target: 80%	national statistics
access to high-speed internet	and or 4G/5G;		ITU World
			Telecommunication/ICT
			Indicators Database
B) Reduced retail prices for	B1) Percentage change of	B1) 2020: average unit cost	market studies
international roaming among	roaming charges;	EUR 0,28	
EaP countries		Target: -80%	

Specific objective 2: Promote e-Services, supporting integration into EU Digital Single market, enhancing e-skills			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Enhanced offer of on-line public services through interoperable e-governance platforms	A1) % public services available online through interoperable e-governance platforms;	A1) 2020: less than 50% Target: 95%	programme reports and national statistics
B) Increased cross-border e- Commerce, between the Eastern partner countries and with the EU	B1) EU-EaP e-Commerce trade-volume;	B1) 2020: 620 000 parcels Target: Significant increase of direct shipments	programme reports and national postal service statistics
	B2) intra-EaP e-Commerce trade-volume;	B2) Baseline: 2020 intra-EaP trade volumes Target: 50% increase of direct shipments intra-EaP	(national measurement framework to be developed)
C) Increased number of documents transferred cross border between EaP countries, being digitally signed	C1) volume of cross-border trade formalities using mutually recognised digital signatures;	C1) 2020: no cross-border digital signatures in use Target: 30%	programme reports
D) Digital transport corridors operational	D1) Number of countries connected to EU through the digital transport corridor;	D1) 2020: 0 Target: 4 countries	Programme reports
E) Digital education platform created and EaP citizens digitally empowered	E1) number of digital start- ups receiving support through the Digital Innovation for Scale-up Initiative (DISC);	E1) 2020: 0 Target: 1 500 start-ups	Programme reports

Specific objective 3: Align institutional, policy and legislative cybersecurity and cyber-threat frameworks			
Expected Results	Indicators	Baseline & targets	Means of verification
A)Institutional, policy and legislative cybersecurity frameworks in all EaP countries strengthened	A1) Approximation to EU legislation;	A1) baseline to be determined by interim results of ongoing projects Target: improvement in the 6 countries	Annual programme reports
B) ENISA's cyber threat landscape methodology introduced	B1) Number of countries having successfully introduced ENISA's cyber threat landscape methodology;	B1) no country has introduced ENISA's methodology Target: improvement	Annual programme reports

Priority area 5: Resilient, gender equal, fair and inclusive societies

Specific objective 1: Strengthen civil society capacity and enabling environment, youth participation, cultural cooperation and free media environment				
Expected Results Indicators Baseline & targets Means of verification				
A) Strengthened capacity of local	A1) Number of local civil society	A1) 2020: 1 200	A1) Dedicated tool	
CSOs as well as think tanks to	organisations, including women's	Target: 3 000	for monitoring CSO	

meaningfully engage in policy making and dialogue, promote	organisations, that benefit from EU-funded capacity building		assistance in the EaP
open civic space, foster social investment, and serve the needs of local communities; strenghten the capacity of the local civil society organisations to contribute in practice at the elaboration,	programmes; A2) Number of EaP countries that report improvement in at least 2 CSO Meter areas and no significant deterioration in other areas;	A2) 2020: 3 Target: 6	A2) CSO Meter for assessing the CSO environment in the EaP
implementation and enforcement of the environmental and climate goals of the green transition.	A3) Cumulative number of legislative changes made and other tangible actions taken by the EU and EaP state stakeholders following recommendations, inputs and advocacy of the EaP Civil Society Forum;	A3) 2020: 0 Target: 400	A3) EaP Civil Society Forum reports
	A4) Number of Think Tanks actively participating in the EaP Think Tanks Network;	A4) 2020: 0 Target: 3 per partner country	A4) EaP think-tanks project
	A5) Number of social investment vehicles / venture philanthropy funds supporting CSOs and social enterprises in the EaP;	A5) 2020: 3 Target: at least 6	A5) project reports
B) Enhanced participation of young people in society and economy	B1) Number of youth supported by the EU4Youth programme and other youth related EU funded projects outside Erasmus+ and Young European Ambassadors;	B1) Baseline: 2020 Target: increase	B1) Project reports
	B2) Number of Young European Ambassadors;	B2) Baseline: about 1 000 YEAs Target: increase	B2) Project reports
C) Cultural cooperation and intercultural dialogue strengthened and potential of the cultural and creative industries maximised	C1) UNESCO culture indicators 2030	C1) Baseline: 2020 Target: increase	National statistics EC reports
D) An improved regulatory environment for independent, reliable and credible media, to enable and empower journalists to safely work free of influence and ensuring better access to fact-based information	D1) Number of media and journalists supported;	D1) 2020: 120 independent media outlets and 2 000 journalists Target: same (continuous support)	Project reports and evaluations. World Press Freedom Index (from Reporters without Borders);
oused information	D2) Country scores in World Press Freedom Index improved;	D2) 2020: GE: 28,64 (global rank 60); AM: 28.83 (rank 63); MD: 31,61 (rank 89); UA: 32,96 (rank 97); BY: 50,82 (rank 158); AZ: 50,24 (rank 167); Target: improved scores and rankings in all six countries	IREX's Media Sustainability Index (MSI);
	D3) Country scores in Media Sustainability Index improved;	D3) 2020: Azerbaijan 0.94: unsustainable anti- free press; Belarus 1.46 : unsustainable mixed system; Moldova 2.31:	

near sustainability; Ukraine 2.09: near sustainability; Georgia 2.25: near sustainability; Armenia 2.60: near sustainability Target: improved scores
in all 6 countries

Specific objective 2: Strangth	Specific objective 2: Strengthen democracy, gender equality, human rights and anti-discrimination			
Expected Results	Indicators	Baseline & targets	Means of verification	
A) Strengthened pluralistic,	A1) Country scores in Global	A1) 2020:	Global Democracy Index	
inclusive, participatory and representative democracy	Democracy Index;	UA: 5.81 (rank 79); MD: 5.78 (rank 80) AM: 5.35 (rank 89); GE: 5.31 (rank 91); AZ: 2.68 (rank 146); BY: 2.59 (rank 148); Average rank: 105, 5 Target: improved scores and rankings in all six countries	(The Economist) Global Freedom Scores and Democracy Scores (Freedom House)	
	A2) Country assessments in Global Freedom Scores and Democracy Scores;	A2) 2020 scores: AM: 55/100; UA: 60/100; GE: 60/100; MD: 61/100; AZ: 10/100; BY: 11/100; Average score: 42,8/100 Target: improvement in all six countries		
B) Increased gender equality and women's empowerment	B1) Ranking in the Global Gender Gap Index;	B1) Baseline: Armenia: 98 Azerbaijan: 94 Belarus: 29 Georgia: 74 Rep. of Moldova: 23 Ukraine: 59 Target: Increased ranking in all 6 countries	B1) The Global Gender Gap Index, World Economic Forum	
	B2) Number of countries having ratified the Istanbul Convention;	B2) Baseline: 1 (GE) Target: 6	B2) CoE	
	B3) Share of new actions deriving from this programming document that have gender equality as a principal or a significant objective and number of regional programmes with gender equality as its main objective;	B3) Baseline: 0 Target: 85 % and at least 1 programme	B3) GAP III monitoring	
C) Increased respect for human rights	C1) Number of victims of human rights violations directly benefitting from assistance funded by the EU;	C1) baseline: 2020 Target: decrease	EU reports International organisations reporting	
	C2) Number of migrants, refugees and internally displaced people or individuals from host communities protected or	C2) baseline: 2020 Target: decrease	National statistics	

assisd with EU support;		
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Specific objective 3: Support health resilience			
Expected Results	Indicators	Baseline & targets	Means of verification
	A1) number of health workers and vulnerable people	A1) 2020: 0 Target 2021: 3 million	Project reports
	vaccinated due to the EU vaccine sharing mechanism;		WHO/ECDC and national statistics
A) Enhanced health security	A2) Number of countries that benefited from additional EU support related to cross-border health threats;	A2) 2020: 0 Target: 6 countries	Health Security Index
	A3) Score on Health Security Index;	A3) 2020: Target: >	
B) Improved health services	B1) Share of health care facilities that benefitted from	B1) 2020: 0 Target: 25%	Project reports
	additional EU support;		WHO/ECDC and national statistics
	B2) Share of health workers who benefitted from EU support;	B2) 2020: 40% Target: 80%	

Specific objective 4: Enhance mobility and people-to-people contacts including cooperation on migration and integrated border management			
Expected Results	Indicators	Baseline & targets	Means of verification
A) Continued cooperation on and satisfactory implementation of agreements on visa facilitation and readmission	A1) Country-specific qualitative indicators: state of play of cooperation as ascertained by the most recent respective Joint Committees;	A1) Baseline: 2021 Target: improve	A1) Joint committee reports
	A2) Country-specific quantitative indicators: number of nationals illegally staying in the EU from partner countries ordered to return and effectively returned; issuance rate of travel documents following readmission requests from Member States;	A2) Baseline: 2020 Targets: number of nationals illegally staying in the EU to be reduced; return rates to be increased; issuance rate to be increased	A2) Eurostat, IRMA and statistics relating to the EURA implementation
	A3) Country-specific quantitative indicators: Number of unfounded asylum applications submitted by nationals of the Eastern Neighbourhood countries in the EU;	A3) Baseline: 2020 Targets: number of unfounded asylum applications in the EU to be reduced	A3) Eurostat
B) Continued fulfilment of relevant visa liberalisation benchmarks by GE, MD and UA and implementation of recommendations of the Visa Suspension Mechanism reports	B1) Actions taken to ensure the continuous fulfilment of the visa liberalisation benchmarks and address the recommendations of the Visa Suspension Mechanism Report	B1) Baseline: Visa Suspension Mechanism Reports, Third (July 2020) and Fourth (August 2021) Target: Benchmarks respected and recommendations implemented	Visa Suspension Mechanism Reports,
C) Balanced and mutually beneficial implementation	C1) Number of projects implemented on migration and	C1) 2020:	Project reports

of Migration and Mobility Partnerships for AM, AZ, BY, GE and MD; migration partnership with Ukraine as part of the EU- Ukraine Association Agreement; D) Cooperation on irregular migration and the issue of unfounded asylum applications enhanced;	mobility under NDICI with all EaP countries); D1) To facilitate legal migration and mobility foreseen in the New Pact on Migration and Asylum, develop EU legal migration pilot projects with increased funds and extended geographical scope, notably via	Target: to maintain D1) Baseline: 2020 Target: reduce irregular migration	Project reports
E) Integrated border management and related capacities strengthened, including through increased national and international cooperation, in particular, with Frontex	Talent Partnerships; E1) Further harmonization of relevant national instruments and procedures to the standards and good practices of the Technical and Operational Strategy for European IBM E2) Modernised network of border crossing points maintained through enhanced commitment to and policy dialogues in the area of IBM; E3) Number of capacity building projects on integrated border management, including with Frontex	E1) Baseline 2020: drafting process for a national IBM Strategy and the relevant Action Plan in one EaP country (Ukraine) directly supported by the EU (Frontex and EUAM) in 2019 Target: Reviews of IBM Stategies in the EaP countries planned between 2021- 2027 with support from Frontex E2) Baseline 2020: 7 Target: maintain E3) Baseline 2020	Project reports
F) Bilateral working arrangements between EaP countries and the and the European Border and Coast Guard Agency (Frontex) renewed	F1) Number of renewed/ revised EaP bilateral working arrangements with Frontex;	F1) 2021: 1 working arrangements with Georgia renewed Target: working arrangement with Ukraine and Molodova renewed, posible negotiations with other EaP countries commenced	EU reporting
G) Subject to operational needs, negotiation of Status Agreements with interested EaP partner countries on deploying European Border and Coast Guard teams commenced	G1) Number of negotiations of Status Agreements commenced;	G1) 2020: 0 Target: increase	EU reporting

Priority area 6: Activities to underpin EU regional policies

A1) number of actions reducing marine littering, specified/broken down per marine/maritime sector; A2) volume of historically accumulated marine litter collected and treated/recycled or reused;	A1) 2020: 1 Target: 4 (1 from SRIA and cross-cutting in each of CMA 3 flagship projects) A2) 2020: 0 Target: realistic estimation pending (DG MARE, NEAR, BSEC and Black Sea Commission data)	Means of verification A1) cross-cutting actions for CMA flagship projects; EMBLAS plus project; A2) through the SRIA actions on marine litter,
littering, specified/broken down per marine/maritime sector; A2) volume of historically accumulated marine litter collected and treated/	Target: 4 (1 from SRIA and cross-cutting in each of CMA 3 flagship projects) A2) 2020: 0 Target: realistic estimation pending (DG MARE, NEAR, BSEC and Black Sea	cutting actions for CMA flagship projects; EMBLAS plus project; A2) through the SRIA actions on
marine litter collected and treated/	Target: realistic estimation pending (DG MARE, NEAR, BSEC and Black Sea	EMBLAS plus project; A2) through the SRIA actions on
		@Pilot innovative
A3) number of actions, including studies/analyses and projects supporting an improved Black Sea environmental status;	A3) 2020: 2 Target: 7	solutions for marine litter in the Black Sea" project and EMBLAS Plus project
A4) number of countries that extended coastal or marine protected areas with EU support;	A4) 2020: 0 Target:3	Regional reports;
A5) number of countries that restored parts of coastal or marine areas with EU support;	A5) 2020: 0 Target: 3	+A12) project reports; regional
A6) number of studies/analysis on basic ocean/sea observations;	A6) 2020: 1 Target: 3	reports;
A7) number of projects/updated databases on natural or/and man-made disasters;	A7) 2020:0 Target: 2	A11) European Partnership Grant
A8) number of newly introduced innovative maritime technologies and IT monitoring tools for ocean/seas observation;	A8) 2020: 1 Target: 2	Agreement(s
A9) number of studies/analyses and projects supporting climate adaptation and blue and green infrastructure;	A9) 2020: 0 Target: 1	
A10) number of novel business models, linked to marine litter, restoration and/or climate adaptation;	A10) 2020: 0 Target: 2 (marine litter + restauration/climate adaptation could be	
A11) Number of countries actively involved in the European Partnership for a climate-neutral, sustainable and productive Blue Economy;	potentially combined) A11) 2020:0 Target: 5	
	studies/analyses and projects supporting an improved Black Sea environmental status; A4) number of countries that extended coastal or marine protected areas with EU support; A5) number of countries that restored parts of coastal or marine areas with EU support; A6) number of studies/analysis on basic ocean/sea observations; A7) number of projects/updated databases on natural or/and man-made disasters; A8) number of newly introduced innovative maritime technologies and IT monitoring tools for ocean/seas observation; A9) number of studies/analyses and projects supporting climate adaptation and blue and green infrastructure; A10) number of novel business models, linked to marine litter, restoration and/or climate adaptation; A11) Number of countries actively involved in the European Partnership for a climate-neutral, sustainable and	studies/analyses and projects supporting an improved Black Sea environmental status; A4) number of countries that extended coastal or marine protected areas with EU support; A5) number of countries that restored parts of coastal or marine areas with EU support; A6) number of studies/analysis on basic ocean/sea observations; A7) number of projects/updated databases on natural or/and man-made disasters; A8) number of newly introduced innovative maritime technologies and IT monitoring tools for ocean/seas observation; A9) number of studies/analyses and projects supporting climate adaptation and blue and green infrastructure; A10) number of novel business models, linked to marine litter, restoration and/or climate adaptation; A11) Number of countries actively involved in the European Partnership for a climate-neutral, sustainable and

	A12) number of stakeholders'	Target: 3	
	involvement events and degree of	141844. 0	
	satisfaction (survey);		
B) Enhanced Black Sea sustainability	B1) The percentage rate increase use of	B1) 2020:	Project
of fisheries and activities related to	innovative maritime technologies and IT	Target: 10% increase	reports;
small-scale fisheries and high-level	monitoring tools for fisheries;	D2) 2020, 2	D 1
aquaculture; improved traceability and fight against illegal, unreported and	B2) number of projects supporting	B2) 2020: 3 Target: 6	Regional reporting
unregulated (IUU) fishing	sustainable fisheries;	1418441 0	reporting
	D2)	D2) 2020, 1	
	B3) number of applications and joint pilot projects on aquaculture research;	B3) 2020: 1 Target: 2	
C) Expanded Black Sea blue economy	C1) percentage rate increase of SMEs/	C1) 2020: 0	National and
entrepreneurial environment by	start up benefitting from new/improved	Target: 10 % increase	regional
creating business hubs/labs and accelerators, uptake of R&D into the	investment tools; of circular economy;		statistics
market, increasing match-making	C2) number of blue economy	C2) 2020: 0	Projects
platforms, innovative maritime	entrepreneurial networks/clusters;	Target: 5	reports
clusters and networks for investors;	C3) percentage rate increase of research	C3) 2020: 0	Regional
	and innovation uptake to the market in	Target: 10% increase	reporting
	blue economy;		
	C4) number of studies/analysis and pilot	C4) 2020: 1	
	test on utilisation of marine renewable	Target: 4	
	energy;		
	C5) number of regional project	C5) 2020: 1	
	supporting circular economy, incuding	Target: 4	
	sustainable coastal and martime tourism;		
	C6) share of population reached through	C6 2020: 0	
	ocean literacy campaigns;	Target: 1%	
Expected Results for the Northern	Indicators	Pagalina & tangata	Means of
Dimension	Indicators	Baseline & targets	verification
D) Enhancing regional initiatives on sustainable practices in economic	D1) Number of completed and ongoing initiatives, leverage effect of funding,	D1) 2020: N/A Target: Increased	Regional reports
activity, promoting circular economy	impact on fields of activity;	number of initiatives on	reports
models,		sustainable practices	Projects
			reports
			Reports to
			other
			measuring entities
			31111100
			Reports to
			regional councils'
			bodies
E) Increased creation and sustainable	E1) Scope and quality of protected areas,	E1) 2020: N/A	Barents and
management of protected areas,	Language of well management and decertor	Target: Improved	HELCOM
enhanced environmental risk	quality of risk management and disaster	scope, quality and	reports
enhanced environmental risk management and disaster response	response coordination networks, performance during disasters;	scope, quality and performance	reports
	response coordination networks, performance during disasters;	performance	Regional
management and disaster response	response coordination networks,		_

	attainment of HELCOM standards across the region;	hotspots; increased levels of specific standards	Projects reports Reports to other measuring entities Reports to regional councils' bodies
F) Improvements in nuclear safety in the European Arctic, as well as in toxic waste management in the Baltic Sea catchment area	F1) Completion of Northern Dimension Environment Partnership (NDEP) nuclear safety project in Andreeva Bay, removal of spent nuclear fuel containers;	F1) 2020: N/A Target: Completion of project, removal of spent nuclear fuel	Project reports to NDEP Assembly
	F2) Successful execution of project facilitating the lifting of the contaminated K-159 and K-27 submarines from the Arctic seabed;	F2) 2020: N/A Target: Removal of the contaminated K-159 and K-27 submarines	
	F3) Addressing safety issues of the Krasnyi Bor toxic waste site near St.Petersburg;	F3) 2020: N/A Target: Increased safety of Krasnyi Bor toxic waste site	
G) Significant reductions in phosphorus and nitrogen emissions to the Baltic Sea from Russia and Belarus; meaningful reductions of use of fossil fuels and greenhouse gas	G1) Completion of NDEP wastewater treatment projects in the Baltic and Barents region;	G1) 2020: N/A Target: Increased number of projects on wastewater treatment in the specific areas	Project reports to NDEP Assembly
emissions from local heat and power generation	G2) Conduction of new relevant projects to limit eutrophication in the region;	G2) 2020: N/A Target: Increased number of projects to limit eutrophication brought to NDEP	Reports to other measuring entities
	G3) Completion of existing and future Black Carbon mitigation projects in North West Russia;	G3) 2020: N/A Target: Increased number of projects aiming at Black Carbon mitigation	
	G4) Reductions in Black Carbon and other GHG emissions from Barents region;	G4) 2020: N/A Target: Reduction in the levels of emissions in Black Carbon and GHG	
	G5) Increased uptake of piloted renewable energy solutions with limited emissions in Russia and Belarus;		
		G5) 2020: N/A Target: Increased number of renewable energy solutions in Russia and Belarus	

Specific objective 2: Connectivity, including digital

Expected Results for the Black Sea Synergy	Indicators	Baseline & targets	Means of verification
A) Increased connections across the	A1) Number of direct maritime transport	A1) Baseline: 2020	A1)
Black Sea, including multimodal transport, digitalisation of ports and infrastructures, green-shipping, eco-	routes between EU and non EU Black Sea ports;	Target: increase 10%	National statistics
ports and ports as smart hubs	A2) Number of studies/analysis on digitalised and green maritime transports, eco-ports/ports-hubs;	A2) 2020: 1 Target: 10	A2 – A3) project reports
	A3) Number/type of pipeline of projects on digitalised and green maritime transports, eco-ports/ports-hubs;	A3) 2020: 0 Target: 1	regional reports
B) Increased use of liquefied natural gas	B1) Percentage rate of utilisation of	B1) 2020: 0	National
(LNG) and compressed natural gas (CNG) as an alternative to oil-derived	alternative to oil-derived fuels for ships;	Target: increase 5 %	reports
fuels for ships in the Black Sea	B2) Number of pilot projects on use of liquefied natural gas (LNG) and compressed natural gas (CNG);	B2) 2020: 0 Target: 4	
C) Better implemented International Maritime Organisation instruments in the Black Sea	C1) number of incidents related to safe and secure maritime connectivity	C1) 2014-2020: N/A Target: 1% annual decrease	Regional reports/IMO reports
Expected Results for the Northern Dimension	Indicators	Baseline & targets	Means of verification
C) Improve regional connectivity in the	C1) Amount and intensity of regional	C1) 2020: N/A	Regional
Northern Dimension area, in particular	connectivity links, both physical and	Target: Increased levels	reports
decarbonisation of transport, traffic	digital; increasing uptake of related	of regional connectivity	
safety, emerging trade routes, digitalisation of transport	innovations and practices;	links and increased quality of uptake	
D) Improved cross-border logistics and	D1) Speed and frequency of cross-border	D1) 2020: N/A	Regional
increased compatibility of relevant systems.	logistics and increased compatibility of relevant systems;	Target: improved quality of impact, improved flow of traffic	reports

Specific objective 3: People-to-people, including communication, research, innovation and health cooperation			
Expected Results for the Black Sea	Indicators	Baseline & targets	Means of
Synergy			verification
A) Improved blue careers, skills offer	A1) number of new vocational,	A1) 2020: 1	Project
and governance for the blue economy	educational and training programmes	Target: 4 cooperative	reports
across the Black Sea, increased	targeting blue and green careers and	projects, events	
collaboration frameworks between	skills;		Regional
industry/SMEs and educational			reporting
institutions targeting blue economy	A2) number of persons participating to	A2) 2020: 17	
career	blue career and skills offer;	Target: 100 people	
B) Enhanced ocean/sea literacy actions	B1) number of initiatives of ocean	B1) 2014-2020: 1	Project
and awareness for a clean, plastic free,	literacy and awareness raising	Target: 10 initiatives and	reports
healthy and productive Black Sea	campaigns;	campaigns	
			Regional
	B2) stakeholders involvement (number	B2) 2020: 6	activities
	of surveys);	Target: 10 surveys	
Expected Results	Indicators	Baseline & targets	Means of
for the Northern Dimension			verification
C) Increased and strengthened youth	C1) Number and quality of cultural	C1) 2020: N/A	Regional
cooperation and participation, as well as	events, workshops, and other activities	Target: increased number	reports
regional cultural exchanges and actions,	facilitated by the Northern Dimension	of specific projects and	
as well as academic cooperation	Partnership on Culture;	events	Reports to
			NDPC
		C2) 2020: N/A	steering

	C2) Amount and intensity of cultural and creative industries networks in the region; C3) Number of collaborative cultural and youth activities with regional councils (Council of the Baltic Sea states and Barents Euro-Arctic Council in particular); C4) Updated and more widely and more frequently viewed visual and online presence of Northern dimension cooperation, partnerships and structures;	Target: increased number of specific networks C3) 2020: N/A Target: increased number of events and activities C4) 2020: N/A Target: increased number of viewers of the NDI website and partnership websites, improved quality of banners and paraphernalia	group, regional councils' bodies
	C5) Number and quality of briefings and other material, as well as courses and events produced by Northern Dimension Institute in cooperation with other structures;	C5) 2020: N/A MIP Target: increased number of briefings, downloads, references, participation, quality and recognition	
D) Strengthened northern regional cooperation on health and social wellbeing, among others on infectious diseases, healthy aging, antimicrobial resistant (AMR) pathogens and cancer, as well as social inequalities	D1) Activity of the Northern Dimension Partnership on Public Health and Social Wellbeing expert groups; D2) Number and quality of events, seminars, publications, and related policies;	D1) 2020: N/A Target: increased number of meetings and projects D2) 2020: N/A Target: increased number of events, seminars, publications, and perceived increase of policy impact	NDPHS reports Regional reports Reports to regional councils' bodies
	D3) Amount and intensity of regional networks in the field of health, also vis-à-vis regional councils and WHO regional office;	D3) 2020: N/A Target: increased number of cooperative projects, activities and events	Reports to other measuring entities