# STANDARD SUMMARY PROJECT FICHE

# 1. Basic Information

1.1 Desiree Number: BG 0203.10 Twinnig code: BG02/IB-JH-05

1.2 Title

Implementation of the National Schengen Action Plan: building up the national information system in compliance with Schengen requirements

- 1.3 Sector: Justice and Home Affairs
- 1.4 Location: Republic of Bulgaria

# 2. Objectives

2.1. Overall objective

The overall objective of this project is to further develop the institutional capacity of the Ministry of the Interior (MoI) to implement the JHA *acquis* which will be achieved through completely developing and putting into operation a SIS compatible Automated information system (AIS) for search activities as well as through further enhancing the criminal analysis system and developing software application for distance learning of MoI officials. The fulfilment of this objective will help achieve a higher level of border control and internal security and will also ensure intensified exchange of information with EU member states and Europol which implies more effective combating of crossborder organised crime.

# 2.2. Project Purpose

The specific project purpose is to provide police authorities with the IT sustems, needed for their immediate and managment activities pursuant to art. 92-119 of the Convention Implementing the Schengen Agreement (CISA) through: setting up an Automated information system for MoI search activities (CISA, art. 91, 95, 97, 98, 99, 100); further development of the criminal analysis system; strengthening of MoI administrative capacity through providing the basis for intensive training; development of the MoI information infrastructure in order to allow access to the data contained in the centralised information funds pursuant to art.101 of the CISA, complying with the security requirements of a national system in accordance with art 118 of the CISA.

# 2.3. Accession Partnership and NPAA priorities

Accession Partnership

## Short-term priorities

- To implement effective border management control systems and co-ordination of services to prevent illegal immigration and to enable full participation in the Schengen Information System.

- To upgrade law enforcement bodies (staff numbers, recruitment, training and equipment) to continue the fight against organised crime, drug trafficking and corruption, reinforce police and customs authorities and ensure better co-ordination between law enforcement bodies.

## Mid-term priorities

- To further intensify international co-ordination and co-operation in the field of combating transborder crime, especially in the field of transiting, producing and selling drugs as well as money laundering; to implement an anti-corruption strategy; to continue the fight against trafficking in women and children.

# <u>NPAA</u>

- To further align national legislation with the EU *acquis* (Schengen&Europol)
- To develop a National Schengen Information System compatible with SIS standards and requirements
- To elaborate the basic rules for the use of the information systems in accordance with EU standards and requirements
- 2.4 Contribution to the National Development Plan: n.a.
- 2.5 Transborder effect: n.a.

# 3. Description

3.1. Background and justification

The project is directly linked to the implementation of the National Schengen Action Plan approved by the Bulgarian government in November 2001. Furthermore, the achievement of the objectives set in the project will lead to practical fulfillment of a number of key measures contained in the chapter on Operation and use of the Schengen Information System. These include: 1) Creation of a system for searched objects (stolen weapons and banknotes) with a view to their confiscation or use as evidence in criminal proceedings (art. 100 of the Convention Implementing the Schengen Agreement) as well as for subjects of discrete surveillance or specific control (art. 99 of the Convention Implementing the Schengen Agreement); 2) Upgrading of the existing system for searched persons (art. 95,97 and 98) and for imposing compulsory administrative measures (art. 96 of the Convention Implementing the Schengen Agreement); 3) Adaptation of the existing identity documents AIS in the part related to maintaining a register on invalid identity documents and lost/stolen blank forms (art. 100 of the Convention Implementing the Schengen Agreement); 4) Developing the technical and communication infrastructure for providing competent authorities with access to the data in centralized information funds (art. 101 of the Convention Implementing the Schengen Agreement) and providing the infrastructure with the required security features in compliance with art. 118 of the CISA.

The project is of vital importance since it is a follow-up of the ongoing PHARE BG9911.02 project "Institutional Strengthening of Bulgarian Police: Updating of the Criminal Information Systems and Strengthening of Managerial Techniques", building on the results achieved by it. The main objective of the BG9911.02 project is the setting up of an Automated information system for searched motor vehicles compatible with SIS standards and requirements, and a system for criminal analysis in line with the practices and standards in place for similar information systems in the EU. In accordance with the approved action plan and the adopted methodology the Project Steering Committee has approved two documents "Planning of an Automated information system for the

MoI search activities" and "List of requirements for the development of an Automated information system for searched motor vehicles". The "Planning of an Automated information system for the MoI search activities" details the information flows, working technology and users' requirements for all searched objects – *such categories are also contained in the SIS*. In fact this document provides the planning of the entire Automated information system for search activities of the MoI, including searched motor vehicles, wanted persons, ID documents and blank documents declared invalid, weapons and objects (banknotes, items of cultural and historical value and evidences in criminal proceedings). In this respect the proposed project will provide consistency in continuing the results achieved so far.

Further to that, it should be noted that the MoI systems currently in use do not fully meet the operational, investigative and co-ordination needs of the MoI services. Under the on-going PHARE project BG9911.02 a new criminal analysis system is in the process of creation as an integral system serving the needs of all law enforcement activities of the ministry. This system, which will be technically and institutionally developed, will require for its full profit the ability to enhance the visualisation capacity of the information it will manage. Furthermore, in order to complete the extension and access possibilities to the system it will be necessary to additionally develop the technical infrastructure of the system.

The project encompasses the following four sub-projects:

1. Completion of the overall setting up of an Automated information system for the MoI search activities. This sub-project is aimed at: upgrading the existing AIS for wanted persons and the AIS for searched (declared invalid) identity documents and blank documents; setting up and integrating in the system searched weapons and objects sub-systems for (banknotes, objects of cultural and historical value and evidences in criminal proceedings) in compliance with the standards and practices of similar EU information systems (Schengen, Europol, etc.).

2. *Further development of the system for criminal analysis*. This sub-project is aimed at: improving the system capacities related to the introduction, processing and graphic visualisation of operational information and extending it to all basic MoI units.

3. Development of software applications for distance learning. In order to respond to the necessity for modern updated training of the operative police officers and to optimise the costs for this purpose, it is necessary to provide the Bulgarian Police Academy with a tool to enable the decentralised non-presidential training of a large number of officers in various fields. The envisaged distance learning software application will allow the introduction of a number of programmes for learning and testing the skills acquired and needed for daily operational and investigative work.

4. Development of the information infrastructure of the MoI through extending the computing capacity of the Main Computer and Communication Centre of the Ministry of the Interior in order to meet the requirements of the new Automated information system for the MoI search activities and the criminal analysis system.

All of the above sub-projects are closely interrelated. The system for criminal analysis facilitates the search process and uses data collected in the Automated information system for the MoI search activities. Access to the data in the centralised databases is ensured through the development of the MoI information infrastructure.

Further to that, the project will support the effective implementation of the ongoing Multi-annual strategy for strengthening of EU future external borders by ensuring availability of data necessary for border control of Bulgarians, foreign nationals and motor vehicles at border checkpoints and will also facilitates the implementation of the visa issuance regime.

# 3.2. Linked activities

This project is a follow-up of the ongoing Phare project "Institutional Strengthening of the Bulgarian Police: Upgrading of Criminal Information Systems and Strengthening of Managerial Techniques" and will build upon the results achieved by it.

# 3.3. Results

With the implementation of this project the following results will be achieved:

• An Automated information system for the MoI search activities (for motor vehicles /art. 100 of the Convention Implementing the Schengen Agreement/, persons /art. 95, 97, 98 of the Convention Implementing the Schengen Agreement/, weapons / art. 96, 100 of the Convention Implementing the Schengen Agreement/, ID documents and blank documents /art. 100 of the Convention Implementing the Schengen Agreement/, banknotes /art. 100 of the Convention Implementing the Schengen Agreement/, banknotes /art. 100 of the Convention Implementing the Schengen Agreement/, banknotes /art. 100 of the Convention Implementing the Schengen Agreement/, objects of historical and cultural value, evidence in criminal proceedings) set up in compliance with Schengen requirements and standards;

• A System for criminal analysis, which allows the introduction, processing and visualisation of different types of information encompassing all major relevant sources fully developed.

• Developed software applications for distance training of police officers in the field of AIS operation;

• Developed infrastructure and extended computing capacity of the Main Computer and Communication Centre of the Ministry of the Interior to allow access to the data in the centralised information funds pursuant to art. 101 of the Convention Implementing the Schengen Agreement. Fulfilled of the requirements for physical security of the Main Computer and Communication Centre of the Ministry of the Interior;

• Developed and enhanced MoI information infrastructure to meet the needs of the new AIS for the MoI search activities and those of the criminal analysis system thus allowing access to the data in the centralised information funds of the systems pursuant to art. 101 of the Convention Implementing the Schengen Agreement.

# 3.4. Activities

The above results will be achieved by implementing the following activities:

- Automated information system for the MoI search activities:
- upgrading the current system for wanted persons;

- upgrading the existing AIS for searched (declared invalid) identity documents and blank documents;

- setting up and integration of sub-systems for searched weapons and objects (banknotes, objects of cultural or historical value, evidence in criminal proceedings).

• Criminal Analysis System:

- study and consequent upgrading of software applications for introduction, processing and graphical visualisation of operational information;

- development of the technical infrastructure of the system

• Software application for providing police officials with distance learning on how to use the new AIS:

- software application planning;
- analysis of the software application requirements;
- design of the software application;
- introduction of the software application.
- Infrastructure:

- extension of the computing capacity of the Main Computer and Communication Centre of the Ministry of the Interior: establishment of a system for access control; provision of constant power supply, fire-alarm and fire-extinguishing;

- procurement and configuration of PCs (working stations) with the automated information systems.

# 3.5 Lessons learned

In the process of managing and implementing the ongoing Phare BG 9911.02 project, the Ministry of the Interior, and in particular the services directly involved in it (Co-ordination, Information and Analysis Directorate, the Institute for Computer technologies and the National Police Service Directorate) gained substantial experience. Valuable support is being provided by the PAA of the BG 9911.02 project as well as under the new monitoring and self-assessment scheme.

# 4 Institutional framework

The Ministry of the Interior will be the beneficiary of the project. The Co-ordination, Information and Analysis Directorate will be responsible for the overall project management and implementation and will co-ordinate the activities of all services involved in the project: the National Police Service Directorate, the National Service for Combating Organised Crime, the National Border Police Service, the National Gendarmerie Service, the Sofia Directorate of the Interior, the Regional Directorates of the Interior, the Police Academy and the Institute for Computer Technologies.

A Steering Committee will be set up in order to guarantee the effective co-ordination and cooperation between the MoI services involved in the project implementation.

The Committee will be responsible for:

- approving the decisions taken in the course of project activities;
- providing guidelines to the working groups set up under this project;
- providing all the information necessary for project implementation;
- nominating contact points from all MoI service involved in the project;
- taking prompt measures in view of ensuring smooth implementation of the project in cases of delay or other unforeseen obstacles;

The Steering Committee will meet every six months and if necessary, on an *ad hoc* basis.

# 5 Detailed Budget

	Phare					EURO
	Investment Support	Institution Building	Total	National Co- financing	IFI	TOTAL
1) Twinning package	0	800 000	800 000	0	0	800 000
2) Equipment	1 200 000	0	1 200 000	400 000	0	1 600 000
IT equipment and software	1 071 500		1 071 500	108 000		1 179 500
Equipment under sub- project 3	128 500		128 500	0		128 500
Fire-alarm and fire extinguishing system	0		0	80 000		80 000
Access system	0		0	50 000		50 000
Motor Generator System	0		0	162 000		162 000
TOTAL	1 200 000	800 000	2 000 000	400 000	0	2 400 000

## 6. Implementation Arrangements

# 6.1 Implementing Agency

The CFCU with the Ministry of Finance is the Implementing Agency. The CFCU will be responsible for tendering, procurement of equipment and financial control during the implementation of the project.

The Ministry of the Interior will co-ordinate the elaboration of technical specifications for all subprojects, nominate experts to participate in the evaluation of offers and monitor the delivery, installation and configuration of equipment.

## 6.2 Twinning

The first three sub-projects will include standard twinning and investment components, whereas the forth sub-project will rely only on investment support.

For the implementation of this project a PAA and short term experts from the EU member states will be needed.

The PAA should be a middle or senior ranking official with profound knowledge and experience in developing and operating automated criminal information systems both at national and European levels. The PAA is expected to have good knowledge in EU/Schengen regulations for information systems processing & working procedures.

The PAA will be expected to establish & maintain good relations with the MoI officials in order to fully understand their views and be in position to transfer effectively ideas and techniques. This implies that the PAA should be a professional with good communication skills.

Furthermore, the PAA should have good knowledge in the following fields:

- Human rights and individual freedom issues;
- Legal aspects (general functioning of criminal justice, EU legal instruments Schengen & Europol Conventions, and other relevant JHA acquis);
- Operational aspects of police activities, either through criminal investigation or through the delivery of public security missions;
- Information technologies.

The PAA should be able to provide effective support in developing training programs. Very good knowledge of English, both oral and written, is required.

# **Project Leader:**

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# **Project co-ordinator**:

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6.3 Non-standard aspects

Sub-projects 1, 2 and 3 will be implemented in compliance with the Decentralised Implementation System (DIS) standard rules and in accordance with the guidelines contained in the Twinning Manual and the Phare Programming Guide 2002.

The estimated budget for the twinning component amounts to EUR 800 000.

Bulgarian co-financing will amount to EUR 400 000. It will cover the costs for setting up the MoI Computer centre infrastructure through supply of hardware and software equipment under sub-project 1 amounting to EUR 108 000 and the organisation and implementation of the following projects: Design, supply and installation of a fire-alarm and fire-extinguishing system; Design, supply and installation of an access control system; Design, supply and setting up of an electric installation with independent power supply.

# 6.4 Contracts

The estimated number of contracts is as follows:

- Contract 1 supply of IT equipment –EUR 1 179 500
- Contract 2 Design, supply and building up the system for training under sub-project 3 EUR 128 500
- Contract 3 Design, supply and installation of a fire-alarm and fire-extinguishing system EUR 80 000
- Contract 4 Design, supply and installation of an access control system EUR 50 000
- Contract 5 Design, supply and setting up of an electric installation with independent power supply EUR 162 000

# 7 Implementation Schedule

- 7.1 Start of tendering/call for proposals
- Project approval July 2002
- Selection of a twinning partner September 2002

7.2 Start of project activity

June 2003

7.3 End of Project

June 2005

# 8 Equal Opportunity

During the implementation of the project the Ministry of the Interior will guarantee equal opportunities for participation of men and women.

# 9 Environment : n.a.

- 10 Rates of return : n.a.
- 11 Investment criteria: n.a.

## 12 Conditionality and sequencing

Before the practical start of implementation of the project the tasks and responsibilities of all involved services will be defined and approved. In this connection, considerable experience has already been gained in making such arrangements. At this stage the services involved have already exchanged preliminary information about future project implementation and the respective division of tasks/responsibilities.

Projects being implemented through twinning require full commitment and involvement on behalf of senior level officials of the beneficiary institution. Therefore, the leadership of the Ministry commits to provide adequate staff and support to the twinning partner (incl. translation and interpretation) as well as to introduce the institutional changes identified as needed for the successful implementation of the project.

In cases of unforeseen delay of project implementation or other obstacles, the leadership of the Ministry of the Interior together with the twinning partner will define and undertake the necessary measures for overcoming them.

## ANNEXES TO PROJECT FICHE

- 1. Logical framework matrix in standard format
- 2. Detailed implementation chart
- 3. Contracting and disbursement schedule by quarter for full duration of programme (including disbursement period)
- 4. List of relevant Laws and Regulations
- 5. Reference to relevant Government Strategic plans and studies

# ANNEX 1

LOGFRAME PLANNING MATRIX				Programme name and number: BG02XX	
Implementation of the Nation system in compliance with Sci	6	n: building up the national	information	Contracting period will expire: Nov 2004	Disbursement period will expire: Nov 2005
				Total Budget: EUR 2 400 000	Phare contribution: EUR 2 000 000

Overall Objective	Objectively verifiable indicators	Sources of Verification
1.1 Further strengthening the MoI institutional capacity to implement the JHA <i>acquis</i> through setting up and putting into operation of an automated information system for the MoI search activities in accordance with SIS standards, as well as development of the system for criminal analysis and introduction of software applications for distance learning.	<ul> <li>National Schengen Action Plan</li> <li>Achieving conformity with the Accession Partnership and NPAA priorities</li> <li>Adopting and applying Schengen standards and criteria</li> <li>Bringing down the level of crime</li> </ul>	EC Regular Report

Project Purpose	Objectively verifiable indicators	Sources of Verification	Assumptions
<ul> <li>Providing police authorities with the IT systems necessary for their immediate and managerial activities through:</li> <li>2.1 Overall development of an AIS for the MoI search activities</li> <li>2.2 Development of the system for criminal analysis</li> <li>2.3 Development of software applications for distance learning and testing.</li> <li>2.4 Development of the MoI information infrastructure in order to allow access to the data in the centralised information funds</li> </ul>	<ul> <li>Providing the system with the functional scope to encompass all categories of objects declared as searched in EU member states.</li> <li>Improving MoI search activities.</li> <li>Ensuring capacity for introducing, processing and visualising the operational information and extending it to all main MoI units.</li> <li>Improving the work of the MoI structural units dealing with police investigation.</li> <li>Developing software application for distance learning and testing of operative police officers.</li> <li>Improving the qualification and management of human resources.</li> </ul>	<ul> <li>Project Monitoring Committee Report</li> <li>Reports prepared by MoI structures</li> </ul>	<ul> <li>The MoI demonstrates capacity to effectively combat crime in accordance with EU standards and requirements.</li> <li>Adoption of the Schengen <i>acquis</i> in the part related to the SIS</li> </ul>
	• Increasing the working capacity of the Main Computer and Communication Centre of the Ministry of the Interior	<ul> <li>MoI reports</li> <li>Statistical data on implemented activities</li> </ul>	

<ul> <li>4.1 Automated system for the MoI search activities <ul> <li>Upgrading the current AIS for searched persons;</li> <li>Upgrading the current AIS for searched (declared invalid) ID documents and blank documents;</li> <li>Setting up and integration of sub-systems for searched weapons and objects (banknotes, objects of cultural and historical value and evidence in criminal proceedings).</li> </ul> </li> <li>4.2 Criminal analysis system <ul> <li>Studying and consequent upgrading of the software for introducing, processing and visualisation of operational information.</li> <li>Developing of an IT system.</li> </ul> </li> <li>4.3 Software application for providing operational police officers with distance training and testing on the use of the new MoI AIS</li> <li>Software application planning</li> <li>Analysis of the software application</li> <li>Putting into operation the software application</li> <li>Putting into operation the software application</li> <li>4.4 Infrastructure</li> <li>Extension of the computing capacity of the Main Computer and Communication Centre of the Ministry of the Interior: <ul> <li>establishment of a system for access control;</li> <li>provision of constant power supply, fire-alarm and fire-extinguishing; Supply and configuration of PC's for work with the AIS</li> </ul> </li> </ul>		Commitment on behalf of senior level officials of all involved services
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# ANNEX 2 Detailed implementation chart

Components							20	)02	2						2003							2003 2004									2005 S  O  N  D J  F  M A  M J  J  A  S  O  N  D																								
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T - tendering;

C - contracting; I - implementation

# ANNEX 3

# CONTRACTING AND DISBURSEMENT SCHEDULE BY QUARTER FOR FULL DURATION OF PROGRAMME

Date	31.03.03	30/06/03	30/09/03	31/12/03	31/03/04	30/06/04	30/09/04	31/12/04	31.03.05	30/06/05	30/09/05
Twinning pa	ckage										
Contracted		800 000									
		80 000	170 000	260 000	350 000	440000	530 000	620 000	710 000	800 000	
Disbursed											
Equipment											
Contracted					242 000	1 600 000					
Disbursed						242 000	1 600 000				

### ANNEX 4 LIST OF RELEVANT LAWS AND REGULATIONS

- Ministry of the Interior Act
- Foreign Nationals in the Republic of Bulgaria Act
- Refugees Act
- Civil Registration Act
- Bulgarian Identity Documents Act
- Access to Public Information Act
- Personal Data Protection Act
- Road Traffic Act
- Statistics Act
- Control of Explosives, Fire Arms and Ammunitions Act
- Rules on the Implementation of the Ministry of the Interior Act
- Rules on the Implementation of the Bulgarian Identity Documents Act
- Rules on the Implementation of the Foreign Nationals in the Republic of Bulgaria Act
- Rules on the structure and operation of the Central Register of nonprofit entities with the Ministry of Justice
- Rules on the Implementation of the Road Traffic Act
- Instruction No. 1 on the organisation and operation of criminal records offices
- Instruction No. 15/1997 on the terms and procedures of import, export, transfer, trade, purchase, sale, storage, collection and carrying of firearms and ammunition and their control
- Instruction No. I-45/24.03.2000 on the registration of motor vehicles and trailers

### PLANS AND CONCEPTS

- MoI information activities concept
- MoI information activities strategy

### INSTRUCTIONS

- Instruction I-30/22.5.95 on the setting up, acquisition, register and cancelling of MoI information funds
- Instruction I-28/11.06.2001 on the MoI search activities
- Methodological instructions No. 467/10.08.1992. on police search activities
- Instruction on the work of MoI bodies on reported offences of general nature and other offences
- Instruction I-3/06.01.1998 on the operation of the MoI Subjects under surveillance Automated Information System
- Instruction I-291/09.12.1997 on the operation of the MoI Searched motor vehicles Automated Information System
- Instruction I-187/27.11.1998 on the operation of the *Border control* Automated Information System at border checkpoints
- Instruction I-487/28.07.1999 on submitting application forms for ID documents in the Regional police stations and the Regional Directorates of the Interior
- Instruction on the operation of the Automated Fingerprint Identification System (AFIS)
- Instruction on the operation of the National DNA Identification System

### ORDINANCES

- Methodological instruction for detecting changes in the ID characteristics of stolen motor vehicles
- I?-349/03.10.1997 Measures to limit the possibilities to register stolen motor vehicles and to expand the scope of preliminary check performed jointly with NCB Interpol
- I-239/07.10.1997 Organisation of the search activities for motor vehicles searched by NCB Interpol

### ANNEX 5

#### REFERENCE TO RELEVANT GOVERNMENT STRATEGIC PLANS AND STUDIES

- Government Policy Programme
- National Program for the Adoption of the Acquis
- National Schengen Action Plan
- Single National Strategy for Countering Crime