

LOGFRAME PLANNING MATRIX FOR		Programme name and number: Border Management and Control PHARE 2006/018-147. 03.04	
Name of the project Project 1: Optimisation of the Institutional System and of the System of Human Resources within the Border Police and National Customs Authority		Contracting period (2006) expires 30 th of November 2008	Disbursement period (2006) expires 30 th of November 2009
		Total budget: 5,49 M€	Phare budget: 5,15 M€
Overall objective	Relates to Copenhagen criterion and acquis chapter	List of other projects with same objective	
Development of the institutional capacity to apply the EU Acquis in the field of border management and control, in preparation for Romania's accession to the EU.	- Ability to take on the obligations of membership, including adherence to the aims of political, economic and monetary union Chapter 24 – Justice and Home Affairs	Phare 1998, 1999, 2000, 2001, 2002, 2003, 2004 Border Management and Control Programme Phare 2001 Programme Strengthening the management of the migration phenomenon in Romania	

Project purpose Improvement of operational border management and control effectiveness through: Enhancement of	Objectively verifiable indicators	Sources of verification European Commission Regular Reports. European Commission Monitoring Reports. Sectoral Monitoring Sub-Committee (SMSC) Reports.	Assumptions RBP/NCA mandated to plan for and commit to all project actions. Project reflects
---	--	--	---

<p>practice, covering the trade facility and control security requirements.</p> <p>Development, implementation and co-ordination of new and improved RBP/NCA operational border control structures, policies, systems and procedures.</p> <p>Integration of supporting IT and communication systems in the RBP.</p> <p>Development of effective anti-corruption measures in the RBP and NCA.</p> <p>Enhancement of the National Customs Authority operational capacity in line with the EU e-customs concepts</p> <p>IT support for antidrogs</p>	<p>New systems, policies, structures, procedures and working practices in place.</p> <p>Internal regulations drafted.</p> <p>Managers and staff trained and deployed to new duties.</p> <p>RBP IT and communication systems improved, co-ordinated and integrated.</p> <p>Increased RBP and NCA operational interception/detection rates.</p> <p>Greater RBP/NCA cooperation and joint working on border control operations.</p> <p>Increased RBP and NCA detection of internal fraud & staff irregularities.</p> <p>The EC concept “e-customs” implemented as a paperless environment for customs and trade</p> <p>Antidrug risk assessment</p>		
---	--	--	--

specific activities	IT centralized system operational		
Development of the customs laboratories	The customs lab infrastructure enhanced and Customs lab system related IT and communication component developed, implemented and integrated into ICIS, including adapted access security norms applied		
Results	Objectively verifiable indicators	Sources of verification	Assumptions
2006 1. RBP Human Resources Development – Phase 3 –Training Managers in Human Resources Development Overall assessment of the RBP's organisational and managerial capability, and development needs, in the field of HRD elaborated; Detailed solutions for systems and	2006 Appropriate solutions to the identified needs proposed in a comprehensive report; Assessment report produced and available.	Quarterly reports Regular BP reports Quarterly reports Regular BP reports Quarterly reports	Adequate provision from state budget (co-financing); Full commitment of all parties involved in

<p>associated training to meet the identified needs proposed;</p> <p>Training programme for senior RBP managers and HRD personnel designed and delivered;</p> <p>Designing, introducing and testing new/revised HRD policy, structure, systems, and procedures.</p> <p>2. Feasibility Study for Strengthening Mobile Customs Surveillance and Control</p> <p>Overall assessment of the NCA's requirements in respect of mobile, vehicle-based surveillance and controls outside fixed border offices, countrywide elaborated;</p> <p>Detailed solutions for equipment and specialised training to</p>	<p>Training programme designed and delivered to meet the identified needs of senior RBP managers and HRD personnel;</p> <p>New/revised HRD policy, structure, systems, and procedures designed and introduced</p> <p>Overall assessment of the NCA's mobile, vehicle-based surveillance and control requirements carried out;</p> <p>Appropriate solutions, in terms of equipment and specialised training, to the identified needs proposed in a comprehensive report;</p> <p>Report on sharing the resources produced and available</p>	<p>Regular BP reports</p> <p>Quarterly reports Regular BP reports</p> <p>Progress reports</p> <p>Progress reports</p> <p>Progress reports</p>	<p>the process; Timely and adequate resources available;</p>
--	---	---	--

<p>meet the identified needs proposed;</p> <p>The scope for shared use of the facility with the RBP identified.</p>			
<p>3. Enhancement of the National Customs Authority operational capacity in line with the EU e-customs concepts</p> <p>Methodologies and working procedures approved and applied,</p> <p>Agreements related to the inter-institutional information exchange,</p> <p>Technical specifications, terms of reference and feasibility studies drafted,</p> <p>Allocated personnel trained,</p> <p>Import control system developed,</p>	<p>methodologies and working procedures approved and applied referring risk management framework (RMF), import control system (ICS), registration system for traders, common customs information portal and single electronic access point</p> <p>b) active agreements related to the inter-institutional information exchange referring the new e-customs IT components</p> <p>organizational procedures for using electronic signature settled</p> <p>technical specifications drafted for eCustoms</p>	<p>Technical and functional documentation</p> <p>Guides / handbooks / Minister orders</p> <p>Regular progress reports of the European Commission and Romanian Government</p> <p>Regular monitoring reports</p> <p>Interim evaluation reports</p> <p>DG TAXUD reports on acceptance and conformance tests</p> <p>EC technical and functional documentation referring the implementation of e-customs concept</p> <p>h) Regular publication on the customs web site for the trade community</p>	<p>Timely and adequate technical information and assistance provided by the Commission and Member States.</p> <p>Timely and adequate resources available</p> <p>Full commitment of the parties involved for the project implementation as agencies interested in the information exchange with the NCA, regarding the improvement of their</p>

<p>The Risk Management framework developed with additional IT activities, in order to ensure Community profiles readily incorporated into the national systems</p> <p>Statistical information obtained and processed via this approach</p> <p>Required interconnectivity and interoperability possibilities between the national and EU systems.</p> <p>Traders authorising system compliant with the EC system implemented.</p>	<p>component</p> <p>ICS exchange of electronic data between customs administrations</p> <p>electronically declaration of goods for import by the authorized economic operators</p> <p>g) RMF implemented through additional IT activities,</p> <p>h) Community profiles readily incorporated into the risk analysis systems</p> <p>i) Statistical information related risk analysis systems obtained and processed</p> <p>j) Required interconnectivity and interoperability possibilities between the national risk systems</p> <p>k) Improved co-operation between the relevant agencies through an operational exchange of information;</p> <p>l) specific databases for unique electronic</p>		<p>performances</p> <p>Commitment of all dpts. within the NCA to support the rationalisation of the business processes</p> <p>e) Availability of qualified customs experts</p>
--	---	--	--

	<p>registration of economic operators operational;</p> <p>m) specific interfaces certified across CCN/CSI</p> <p>n) necessary interfaces implemented to sustain interconnectivity and interoperability with EU systems (RMF, ICS, AEO)</p> <p>o) Customs information portal operational</p> <p>p) new components full tested to fulfil the compliance with EU requirements</p> <p>q) relevant staff selected and trained</p>		
<p>4. IT support for anti-drugs specific activities</p> <p>Anti-drugs risk assessment</p> <p>IT centralized system for gathering, processing and disseminating of information based on a comprehensive and compatible data base</p> <p>Exchange of information between the relevant</p>	<p>Agreements/protocols related to the inter-institutional electronically exchange of information to ensure an appropriate environment for fight anti-drugs activity;</p> <p>Functional user requirements drafted;</p> <p>The IT application dedicated to the anti-drugs activity</p>	<p>Technical and functional documentation</p> <p>Guides / handbooks / Minister orders</p> <p>Regular progress reports of the European Commission and Romanian Government</p> <p>Regular monitoring reports</p> <p>Interim evaluation reports</p>	<p>Timely and adequate technical information and assistance provided by the Commission and Member States.</p> <p>Timely and adequate resources available</p> <p>Full commitment of the parties</p>

<p>agencies with anti-drug responsibilities</p> <p>Relevant staff trained on the specific data interpretation</p>	<p>for gathering, processing and disseminating of information developed and implemented at the central level;</p> <p>Communication interfaces dedicated to the exchange of information with other anti-drugs agencies/authorities, developed and implemented;</p> <p>End-user guide and Administration guide for IT application approved;</p> <p>Relevant NCA trained staff on the specific data interpretation and for using the new IT application</p>		<p>involved for the project implementation as agencies interested in the information exchange with the NCA, regarding the improvement of their performances</p> <p>Availability of qualified customs experts</p>
<p>5. Development of the customs laboratories</p> <p>Procedures for the management of samples for analysis between Customs offices and Laboratory established</p> <p>A computerized information system,</p>	<p>A minimum of 10 Romanian Customs Chemists know how to analyze a wide range of samples for customs controls purposes</p> <p>A minimum of 10 Romanian Customs Chemists know how to use analytical instrumentation for the</p>	<p>Technical and functional documentation</p> <p>Guides / handbooks / Minister orders</p> <p>Regular progress reports of the European Commission and Romanian Government</p> <p>Regular monitoring reports</p> <p>Interim evaluation reports</p>	<p>Timely and adequate technical information and assistance provided by the Commission and Member States.</p> <p>Timely and adequate resources available</p> <p>Full commitment of</p>

<p>that allow to all the chemists in the laboratory an easy access to all the information required and produced by the laboratory, developed and implemented</p> <p>Customs chemists trained on analytical methods, on the use of analytical equipment for analyzing goods for customs controls purposes and on tariff classification of goods</p>	<p>analysis of a wide range of samples for customs controls purposes</p> <p>A minimum of 10 Romanian Customs Chemists trained on Tariff Classification of goods</p> <p>Procedures for the management of the Romanian Customs Laboratory established and put into operation</p> <p>Procedures for the management of samples for analysis between Customs offices and Laboratory established</p> <p>A minimum of 10 Romanian experts are capable of working on management of samples for analysis and relationships between Customs Offices and the Customs Laboratory</p> <p>Groups established in every Regional Customs Directorate (10) for putting into operation the Romanian management procedures for sending samples for</p>		<p>the parties involved for the project implementation as agencies interested in the information exchange with the NCA, regarding the improvement of their performances</p> <p>Availability of qualified customs experts</p>
--	---	--	--

	<p>analysis to the Customs Laboratory</p> <p>A minimum of 30 Romanian experts, 3 from each Regional Directorate, are able to work in the management of samples for analysis</p> <p>Groups established in every Customs Regional Directorate (10) for putting into operation the Common Agricultural Policy controls related to Customs Laboratories</p> <p>A minimum of 30 Romanian experts, 3 from each Regional Directorate, are aware of CAP controls related to Customs Laboratories</p> <p>Technical study on further laboratory equipment required for the Customs Laboratory carried out with indication of equipment to purchase and its specifications</p> <p>A computer application developed and implemented</p>		
--	---	--	--

<p>new/revised HRD policy, structure, systems, and procedures.</p> <p>2. Feasibility Study for Strengthening Mobile Customs Surveillance and Control</p> <p>Carrying out an overall assessment of the NCA's requirements in respect of mobile, vehicle-based surveillance and controls outside fixed border offices, countrywide;</p> <p>Proposing detailed solutions for equipment and specialised training to meet the identified needs;</p> <p>Elaboration of the Feasibility Study;</p> <p>Elaboration of the needed technical specifications and tendering documentation for the</p>	<p>Implementing tools: Services contracts, related to the: risk management framework, development of the registration system for traders, common customs information portal and single access point,</p>	<p>Progress reports STE mission reports</p>	<p>from NCA able to submit the tendering documentation for investment project.</p> <p>Relevant personnel from NCA have improved capability in acting in line with EU e-customs concept.</p>
--	---	---	---

<p>investment component; Assistance of the NCA in the contracting and delivering phases; Identifying the scope for shared use of the facility with the RBP. Assisting the NCA in the contracting and delivering phases.</p> <p>3. Enhancement of the National Customs Authority operational capacity in line with the EU e-customs concepts Activities</p> <p>evaluation of the actual configuration of IT architecture related with the development of eCustoms component</p> <p>assessment of the business impact of the implementation of the eCustoms concept</p> <p>definition of user requirements and IT architectures , in order</p>	<p>development of the automated Import Control System</p> <p>IT support for anti-drugs specific activities</p> <p>development of the IT component to support the customs laboratories network</p> <p>Supply contract, for acquisitions for the registration system for traders, common customs information portal and single access point</p>		
---	---	--	--

<p>to sustain the eCustoms requirements</p> <p>definition of technical specifications for the necessary IT equipments in order to sustain the development of the eCustoms components</p> <p>Designing, development and implementation of the Automated Import System</p> <p>Development and implementation of the Community Risk Management system based on security standards;</p> <p>Designing, development and implementation of the specific Traders registration system compliant with EC recommendations; the system will permit the recognition of Authorised Economic Operators (AEOs) and the facilitations</p>	<p>Implementing tools: Services contract, for development and implementation of</p>	<p>Progress reports STE mission reports</p>	<p>NCA IT capability for anti-drugs improved and operational.</p>
--	--	---	---

<p>granted to them requires that every EU customs administration has access to this information on AEOs, even if they are established in another member State</p> <p>Designing , development and implementation of specific interfaces to communicate with related databases (VAT, SEED)</p> <p>designing, development and implementation of the required interfaces to sustain the interconnectivity and interoperability with EU systems referring all the inter-operable databases accross CCN/CSI</p> <p>designing, development and implementation a electronic system to provide a unique “access point” for traders</p> <p>organisation of the tests</p>	<p>computerized application and communications interfaces</p> <p>Implementing</p>	<p>Quarterly reports</p> <p>STE mission reports</p> <p>Provisional acceptance certificates</p> <p>Progress reports</p>	<p>Customs laboratories network enhance the customs capability in performing specific activities.</p>
--	--	--	---

<p>for the related components with EU requirements</p> <p>organisation of training sessions and evaluation of training results</p> <p>finalisation of user manuals and system administration manuals</p> <p>4. IT support for anti-drugs specific activities</p> <p>Common working sessions organised between the representatives of relevant agencies with responsibilities in anti-drugs domain in order to finalise proposals for inter-agencies agreements/protocols referring the exchange of information;</p> <p>Assessment of the existing situation inline with the National Anti-drugs Strategy;</p> <p>Elaboration of the functional user requirements ;</p>	<p>tools:</p> <p>Twinning project</p> <p>Supply contract, for purchasing laboratory equipment</p> <p>Services contract, for development and implementation of computerized applications</p>		
---	--	--	--

<p>Design, development and implementation of the IT anti-drugs application;</p> <p>Design, development and implementation of communication interfaces for exchange of information with other anti-drugs agencies/authorities;</p> <p>Drafting, production and distribution of staff instructions (regulations, guidance),</p> <p>Planning and delivery of training programmes for anti-drugs staff;</p> <p>Drafting, production and distribution of staff instructions (regulations, guidance),</p> <p>Promotion of the project results.</p> <p>5. Development of the customs laboratories network</p> <p>Training of customs</p>			
--	--	--	--

<p>chemists on analytical methods for the control of goods with customs controls purposes</p> <p>Training of customs chemists on the use of analytical equipment for analyzing goods with customs controls purposes</p> <p>Training of customs chemists on tariff classification of goods</p> <p>Preparation and putting into operation of management procedures in the Customs Laboratory</p> <p>Preparation and putting into operation of management procedures for sending samples for analysis from the Customs offices to the Customs Laboratory</p> <p>Preparation and training of groups at the Regional Directorates Level in the management procedures for sending samples for analysis in</p>			
---	--	--	--

<p>the Customs Laboratory</p> <p>Preparation and training of groups at the Regional Directorates Level on Common Agricultural Policy controls related to the Customs Laboratories</p> <p>Definition of analytical laboratory equipment required in the Customs Laboratory and its specifications</p> <p>Definition of the main characteristics of an IT component that supports all the management of samples between the customs offices and the laboratory</p> <p>Definition of the main characteristics of an IT component , that allow to all the chemists in the laboratory an easy access to all the information required and produced by the laboratory</p> <p>Develop, test and implement the IT</p>			
--	--	--	--

component Training related to the IT component for the end- users and administrators Elaboration of the technical and functional documentation.			
--	--	--	--