

Standard Summary Project Fiche

1. Basic Information

1.1 CRIS Number : TR2010 / 0324.01

1.2 Title: : Establishment of Reception and Removal Centres - Phase II

1.3 ELARG Statistical code : Justice Freedom and Security (24)

1.4 Location : Republic of Turkey

Implementing arrangements:

1.5 Implementing Agency:

The Central Financing Contracting Unit (CFCU) will be the Implementing Agency and will be responsible for the overall coordination and monitoring of project implementation, all procedural aspects of the tendering process, contracting matters and financial management, including payments of the project activities.

The Central Financing and Contracts Unit
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1.6 Beneficiary (including details of SPO):

Department of Foreigners Borders and Asylum, Turkish National Police, Ministry of Interior will be the beneficiary.

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1.7 Overall cost: € 11.500.000

1.8 EU contribution: € 9.775.000

1.9 Final date for contracting: 2 years after the signature of the Financing Agreement.

1.10 Final date for execution of contracts: 2 years following the end date for contracting.

1.11 Final date for disbursements: 1 year after the end date for the execution of contracts.

2. Objectives

2.1 Overall Objective:

Support the implementation of asylum and illegal migration policies and procedures in line with EU standards and best practices.

2.2 Project purpose:

Well functioning of six (6) to seven (7) Reception and two (2) Removal Centres in line with the EU best practice and international standards.

2.3. Link with AP/NPAA / EP/SAA

2008 Accession Partnership

Short-term priorities:

Continue efforts to implement the National Action Plan on asylum and migration (including through the adoption of a road map), increase capacity to combat illegal migration in line with international standards.

Medium-term priorities:

Continue with alignment with *acquis* in the field of asylum, in particular through the lifting of the geographical limitation to the Geneva Convention and through strengthening protection, social support and integration measures for refugees.

Adopt and implement the *acquis* and best practices on migration with a view preventing illegal migration.

Continuing efforts of Turkey to implement the National Action Plan on Asylum and Migration including through the adoption of a roadmap, making preparations for the adoption of a comprehensive asylum law in line with the EU *Acquis* including the establishment of an asylum authority and increasing the capacity for combating illegal migration in line with international standards¹

Sub Priority 24.2.4 Establishment of Translators Staff Group for Asylum System and Training Translators on the Asylum Law

-Establishing a reception system for asylum seekers/refugees in the framework of the EU Council Reception Conditions Directive

¹ The priority has been prepared on the basis of Turkey's National Action Plan for Migration and Asylum which was approved and brought into force by the Turkish Prime Ministry, on 25.03.2005, and which is including legal arrangements which should be put into force during the harmonization of Turkey's legislation and system regarding migration, asylum and foreigners with the EU *Acquis* and system, investment projects necessary for completing the administrative structuring and physical infrastructure and measures that should be taken during Turkey's accession negotiations.

-Establishment of Reception and Accommodation Centres for Asylum Seekers and Refugee Guest Houses as laid down in the Hague Programme and in the EU Council Reception Conditions Directive

Sub Priority 24.2.9 Migration and Illegal Migration

- Training of the staff working in the field of migration and illegal migration

- Establishment of aliens removal centres

2.4. Link with MIPD²

The MIPD (Multi-annual Indicative Financial Framework) for the period 2009 - 2011 foresees a financial envelope for EU assistance to Turkey. As a candidate country, Turkey is eligible for all five IPA components: I) Institution Building, II) Cross-border Cooperation, III) Regional Development, IV) Human Resource Development and V) Rural Development.

According to the first component of the MIPD, I- Institution building; for 2009-2011, the eligible areas of intervention for the Institution Building components are defined by the Accession Partnership.

The priorities for assistance under the Institution Building component will be transposition and implementation of the *acquis* for the migration and asylum policy, border management, visa policy and practice, fight against organised crime, drugs under the chapter of Justice, Freedom and Security.

Institution Building support will continue to be provided principally through technical assistance and twinning, supplemented by supplies of equipment where appropriate and training actions will focus as far as possible on training institutions to promote sustainability also works (erection or refurbishment of buildings and other facilities) will only be considered in the context of border and asylum policy, or in exceptional circumstances, corresponding to actions having a high political priority.

2.5. Link with National Development Plan

According to point 727 of the 9th National Development Plan, to efficiently manage asylum and migration flows, a separate asylum and migration unit will be established and necessary legislative and administrative arrangements will be made in order to set up reception and removal centres in border regions.

2.6 Link with national / sectoral investment plans

The following expressions are included in Article 4.1 and 4.2 of the National Action Plan on Migration and Asylum (NAP)³ respectively:

- “For the purpose of increasing the capacity, institutional structuring will be started in order to establish a specialist unit in the field of migration and asylum.”

²Turkey Multi-annual Indicative Planning Document (MIPD) 2009-2011

³ Endorsed by the Prime Minister in March 2005

- “Ensuring the execution of asylum and migration procedures in accordance with the AcquisCommunautaire, current specialisation unit will be strengthened through its expansion.”

The action plan also sets out that EC pre-accession funds shall be asked for to support Turkey in the construction of the accommodation facilities.

3. Description of project

3.1 Background and justification:

Background:

Current Situation :

Turkey is at the crossroads of Asia, Middle East and Europe, bordering eight countries and lapped by 5,000 miles of coastline. It has 269 km border line with Bulgaria, 203 km with Greece, 877 km with Syria, 378 km with Iraq, 529 km with Iran, 18 km with Azerbaijan, 325 km with Armenia, 276 km with Georgia and totally has a 2.875 km land border and 46 air, 52 sea, 20 land and 7 railway border gates (Total 126).

Turkey adopted 1951 Geneva Convention on the Status of Refugees (1951 Geneva Convention) subsequent to its approval by the Turkish Grand National Assembly on the basis of the Law No 359 of 29 August 1961. Turkey preserved geographical limitation in 1967 Protocol on the Status of Refugees (1967 Protocol) which was ratified by the Cabinet Decree of 1 July 1968.

Due to the geographical limitation to the 1951 Convention the current reception and status determination capacities for asylum seekers and refugees have so far not been appropriately addressed. There are no reception centres in Turkey as mentioned in The Hague Programme (2005/C 53/01) and Council Directive 2003/9/EC of 27 January 2003 - laying down minimum standards for the reception of asylum seekers.

As a major crossroad for migratory movements between the Middle East and Europe, such institution is an urgent necessity to provide accommodation, care and maintenance for approximately 5,000 asylum-seekers and refugees per year. In addition to this flow, Turkey receives illegal immigrants from Iran, Iraq, Afghanistan, Pakistan, India and other Asian countries who enter the country illegally, especially across the mountainous, rough green borders in the eastern region of our country, trying to go to EU countries. The number of illegal migrants apprehended in 2009 has reached 34.345 persons. Between 2003 and 2009 the total number of illegal migrants apprehended reached 391.230.

The worldwide increase in illegal migration has prompted the origin, transit and destination countries to take counter measures. As a form of criminal activity, migrant smuggling has long ceased to be a problem of individual countries. The experience gained during these years made it clear that the full understanding of illegal migration processes can only be achieved by examining the complex, multifaceted and global nature of the illegal migratory flows. Socio-economic imbalances, political instability and human rights violations are among the main causes leading people to search for better living standards. Therefore, these problems should not be treated as national issues, neither for origin and transit nor for destination countries. Countervailing measures need to be developed in a

cooperative manner. The solution depends in large measure on finding effective responses at international level within a framework of solidarity.

The number of illegal migrants apprehended in Turkey has increased. In this context, 65.737 in 2008 and 34.345 illegal migrants apprehended in 2009. Also; 11.892 asylum seekers in 2008 and 6.645 asylum seekers in 2009 came to Turkey.

The National Action Plan on Asylum and Migration adopted by the Prime Ministry on 2005 outlines various steps to establish the required institutional set-up, which includes the creation of the required reception and removal facilities in Turkey. In the NAP, it is foreseen that Turkey will establish reception centres for asylum seekers and refugees and also removal centres for illegal migrants..

As emphasized in the NAP, co-operation between governmental and non-governmental bodies needs to improve in order to provide adequate services to meet the various needs of refugees / asylum seekers and illegal migrants. All parties, relevant governmental institutions, agencies, NGOs and the public, have unique roles and responsibilities in the system to provide a welcoming environment and quality services to asylum seekers. Providing information, developing skills, improving the capacity of these actors and delegation of the tasks to adequate relevant body will help to form sustainable mechanisms to cover the needs of asylum seekers and refugees and also will enable refugees to have a smooth transition upon their arrival and cover the needs in a humanly manner of illegal migrants during their stay in Turkey before sending them back.

Well functioning of both of Reception and Removal Centres is a necessity for asylum seekers/refugees and illegal migrants in order to:

- Continue developing the skills that applicants have
- Continue daily life of applicants as residents
- Provide a democratic understanding with regard to individual rights, responsibilities and individual decision taking and process of the applicants,
- Teach the responsibilities for their own life,
- Ensure the available facilities on integration of asylum seekers and refugees to Turkey and creating necessary circumstances to return to origin country.
- Providing daily life for inmates in Removal Centres in a humanly manner during their stay.

The current projects will complement the projects financed under the IPA 2007 Programme TR07 02 16 Support Turkey's Capacity in Combating Illegal Migration and Establishment of Removal Centers for Illegal Migrants and TR07 02 Establishment of a Reception System (Centers) for Asylum Seekers and Refugees. The current projects will ensure that the Reception and Removal Centres constructed in the previous projects will be fully operational with the sufficient number of professional staff assigned to these centres. The project will cover six to seven reception and two removal centres that are to be constructed in indicatively Kırklareli, Van, Kayseri, Gaziantep, Izmir, Erzurum, and Ankara. The project will include equipping these centres with furniture, home textile & upholstery, electrical appliances, security equipment, medical equipment, laundry equipment, kitchen equipment, IT equipment. A technical assistance for preparation of technical specifications, tender dossiers and market research is also planned to be financed from SEI funds.

3.2 Assessment of project impact, catalytic effect, sustainability and cross border impact

Fundamental human rights of asylum seekers/refugees and illegal migrants and also foreigners who are under process of asylum will be better respected.

The number of cases brought against Turkey for not respecting human rights of asylum seekers/refugees and illegal migrants (especially vulnerable groups) in violation of international conventions will decrease.

Increased migration flow, which is high on the global and EU agenda, is also affecting Turkey considerably. It is a complex phenomenon carrying with it different issues to be tackled, including rights of migrants, need for international protection, cooperation with other countries, data collection and protection. Pending deportation procedures, illegal migrants will be controlled under better humanitarian conditions.

After the project implementation period, operational costs of established reception and removal centres will be financed through the national budget.

3.3 Results and measurable indicators:

Result 1: Fully equipped six (6) to seven (7) reception and two (2) removal centres are put into operation at the end of the project.

Measurable indicators:

- Six to seven reception centres and two removal centres will be operational by project end.
- All the necessary equipments described in the needs analyses for six to seven reception and two removal centres are provided.
- All the necessary equipment delivered for 750 persons for each centre.

Result 2- Sufficient training on the operation and use of the equipment.

Measurable indicators:

All the staff that will use the equipment will receive trainings on how to use these equipments

3.4 Activities and Means:

Activity-1. Equipping six to seven reception centres and two removal centres with the necessary equipment for becoming operational

Activity-2. Providing sufficient training on the operation and use of the equipment

*Technical Assistance for Preparation of Technical Specifications, Tender Dossiers and Market Research will be financing under SEI Funds. Although technical specifications, tender dossiers and market research have already been prepared by TR0603.13-01/11 numbered TA Contract, this study must be updated according to the market conditions.

3.5 Conditionality and sequencing:

- The supplies delivered by this project will be installed to the buildings which will be constructed by the project on Establishment of a Reception, Screening and Accommodation System (Centres) for Asylum Seekers and Refugees and the project on Support to Turkey's Capacity in Combating Illegal Migration and Establishment of Removal Centres for Illegal Migrants projects. Therefore, the supply tender will be awarded conditional to the successful completion of the buildings.

-If less centres are constructed than this project fiche foreseen (six to seven reception centres and two removal centres), the budget figures will be adjusted proportionally downwards.

-The beneficiary commits itself that all measures are taken (including but not limited to the establishment of a well functioning project implementation unit) so that the supply tender is launched and concluded in line with the time table of the construction works so that equipment is delivered as soon as the centres are constructed and there is no time laps between the completion of the works and the installation of the equipment and the centres are put into operation as soon as possible.

-The Turkish Government will provide a clear commitment for:

- a. Recruitment and training of the necessary number of staff and provision of adequate office spaces by the beneficiary⁴
- b. Making clear budgetary provisions to cover out of national funds all running costs related to the full functioning of the centres once they are ready.

Project Implementation Unit: Given the complexity and size of the investment, the beneficiary will appoint a technical working group of specialised staff who will be in charge of and will work full time for the project implementation.

3.6 Linked activities:

Related EU Twinning Projects:

- TR 02 JH 02 Support for the Development of an Action Plan to implement Turkey's Integrated Border Management Strategy

Output: An action plan to determine the legal and institutional reforms, training activities, infrastructure and equipment investments expected to be realised for an integrated border management system in alignment with the EU requirements.

- TR 04 JH 04 Development of a Training System for Border Police

Purpose: To prepare a training strategy, programme and curriculum in line with the EU standards for the new border police.(ongoing)

- TR 03 JH 05 Visa Policy and Practice

Output: Legislative framework on visa issues as well as visa practices in accordance with EU *acquis* and implementation of document security.

- TR 02 JH 03 Asylum-Migration

Output: An action plan on asylum and migration strategy in line with EU legislation. It also improved the operational and administrative (coordination, human resources, equipment) capacity of the agencies responsible for management and implementation of Turkish asylum and migration policy.

⁴ -Projects implemented through twinning require the full commitment and participation of the senior management of the beneficiary institution. In addition to providing the twinning partner with adequate staff and other resources (incl. translation and interpretation) to operate effectively, the senior management must be whole-heartedly involved in the development and implementation of the policies and institutional change required to deliver the project results.

- TR 03 JH 03 Strengthening Institutions in the Fight against Trafficking in Human Beings

Purpose: To adopt an anti-trafficking strategy and implement it with sectoral action plans. In addition to that it is aimed to assist and set up basic standards of a framework of both national and international institutional networks. (Finalised)

- TR 06 01 01 Support to the set up an Asylum and Country of Origin Information (COI) System

Purpose: To enable the Ministry of Interior to implement and use a COI-system, get full ownership of the Refugee Status Determination (RSD) procedure in Turkey and to establish the capacity to carry out its own training of staff for the COI and Asylum Information System. (Ongoing)

-TR07 02 16 Support to Turkey's Capacity in Combating Illegal Migration and Establishment of Removal Centers for Illegal Migrants. (Ongoing)

Project purpose:

In controlling illegal migration, to strengthen the institutional capacity and to introduce standards for legislative and administrative alignment with the EU *acquis* and best practices.

- TR07 02 17 Establishment of a Reception, Screening and Accommodation System (Centres) for asylum seekers and refugees. (Ongoing)

To strengthen the institutional capacity for dealing with refugees and asylum seekers and to introduce standards for legislative and administrative alignment with EU *acquis* and best practices. (addition)

Adoption and enforcement of human rights of refugees and asylum seekers in line with the EU best practice and international standards, strengthening the institutional capacity to deal with refugees and asylum seekers in a well structured, modern asylum system, including a network of reception centres managed by specialised staff.

-The supplies delivered by this project will be installed to the buildings which will be constructed by TR0702.17 and TR0702.16 numbered projects.

Other donor activities:

- HLWG-project "Support to the Turkish Immigration Authorities in the Area of Asylum – Project 2001/HLWG/115" implemented by the German Federal Office for the Recognition of Refugees (Finalised in July 2004)

- UNHCR implemented project "Developing an Asylum System in Turkey" (Finalised in 2003)

-Migration and Asylum Police Training and Cooperation Project was implemented by the International Catholic Migration Commission (ICMC) (Finalised in March 2005)

- Project on interview techniques organised in joint cooperation with ICMC, UK and Turkish Ministry of Interior (finalised in November 2005).

3.7. Lessons learned

During the implementation of the HLWG-project “Support to the Turkish Immigration Authorities in the Area of Asylum – Project 2001/HLWG/115” implemented by the German Federal Office for the Recognition of Refugees, the above mentioned ICMC project, and the UNHCR implemented project “Developing an Asylum System in Turkey”, the Turkish MoI has gained a general insight in COI systems, interviewing techniques, asylum filing systems, interviewing techniques, EU and international human rights and administrative law, as well as on training of personnel. The MoI has also as part of these projects participated in study tours to various EU Member states to see how asylum systems are run in line with the EU acquis.

Furthermore, the MoI staff is regularly participating in international fora where asylum issues are being discussed. The ongoing twinning project on the support for the development of an action plan to implement Turkey’s asylum and migration strategy will give the Turkish officials further insight in asylum and HR related aspect.

Some study visits and meetings have been carried out to the EU member states and non-EU member states. During those activities the opportunity to see the reception centres, detention centres etc. has been obtained. The study visits to the UK, Denmark, Czech Republic have been realised under the Twinning Project on Asylum and Migration implemented between March 2004 and March 2005. Other visits have been held on the basis of bilateral cooperation. Through the visits, it has been seen that there are no common standards on the reception and removal centres concerning what facility should be.

4. Indicative Budget (amounts in €)

Activities	<u>TOTAL PUBLIC COST</u>	<u>SOURCES OF FUNDING</u>									
		<u>IPA CONTRIBUTION</u>				<u>NATIONAL PUBLIC CONTRIBUTION</u>					<u>PRIVATE</u>
		<u>Total</u>	<u>%</u>	<u>IB</u>	<u>INV</u>	<u>Total</u>	<u>Type of cofinancing g. (J/P)</u>	<u>%</u>	<u>Central</u>	<u>Regiona l</u>	<u>IFIs</u>
<u>Supply</u>	11.500.000	9.775.000	85	0	9.775.000	J	15	1.725.000			
<u>TOTAL</u>	11.500.000	9.775.000			9.775.000			1.725.000			

5. Indicative Implementation Schedule (periods broken down per quarter)

<i>Contracts</i>	<i>Start of Tendering</i>	<i>Signature of contract</i>	<i>Contract Completion</i>
Supply	IV/2011	II/2012	IV/2012

Duration of the project for supply contract: 3 months

6.2 Cross Cutting Issues

6.1. Equal Opportunity

Equal opportunity principles and practices in ensuring equitable gender participation in the project will be guaranteed. Male and female participation in the project will be based on EU standards and assured by official announcements published to recruit the necessary staff for the project. The main criteria for recruitment will be qualifications and experience in similar projects, not sex or age. Both men and women will have equal opportunities and salaries

Appropriate professional qualifications and experience will be the factors for personnel recruitment and evaluation. When recruiting personnel for this project, there will be made no distinction based on sex, race, or religion.

However since the share of female staff is around 5% within the Turkish National Police, albeit with a rising trend, the beneficiary will pay special attention to assure the highest possible participation of women in the project. All periodical progress review reports and other interim reports will include a specific explanation on measures and policies taken with respect to participation of women and equal opportunity for women and men and will provide measurements of achievement of this goal.

6.2 Environment

This project will not be harmful to the environment.

6.3 Minority and vulnerable groups

According to the Turkish Constitutional System, the word minority encompasses only group of persons defined and recognized as such on the basis of multilateral or bilateral instruments to which Turkey is a party. This project has no negative impact on minority and vulnerable groups.

ANNEXES TO PROJECT FICHE

1. Logical framework matrix in standard format
2. Amounts contracted and disbursed per quarter over the full duration of programme

LOGFRAME PLANNING MATRIX FOR Project Fiche	Programme name and number: Supply of Furniture, Equipment, Appliances and IT for Reception and Removal Centre Buildings in Turkey	
	Contracting period expires 2 years after FA	Disbursement period expires 1 year after the end date for the execution of contracts.
	Total Budget: 11.500.000 €	IPA budget: 9.775.000 €

Overall objective	Objectively verifiable indicators	Sources of Verification
The overall objective of this programme is support the implementation of asylum and illegal migration policies and procedures in line with EU standards and best practices.	National Action Plan on Asylum and Migration implemented.	-Draft legislation -EU Progress reports -Monitoring by the EC Delegation

Project Purpose	Objectively verifiable indicators	Sources of Verification	Assumptions
Well functioning of six (6) to seven (7) Reception and two (2) Removal Centres in line with the EU best practice and international standards.	Six (6) reception and two (2) removal centres well equipped.	-EU Progress reports -Monitoring by the EC Delegation	-Turkish willingness to strive towards alignment with EU acquis. -Sufficient Financing -Support of the relevant fields of expertise -Timing of Delivery and Installation -The taking over of the buildings which will be constructed by TR0702.16 and TR0702.17 projects has been completed on time.

Results	Objectively verifiable indicators	Sources of Verification	Assumptions
<p>-Result 1-Fully equipped six (6) to seven (7) reception centres and two (2) removal centres are put into operation at the end of the project</p> <p>-Result 2-Sufficient training on the operation and use of the equipment</p>	<p>-Six to seven reception centres and two removal centres will be operational by project end.</p> <p>-All the necessary equipments described in the needs analyses for six to seven reception and two removal centres are provided.</p> <p>-All the necessary equipment delivered for 750 persons for each centre.</p> <p>-All the staff that will use the equipment will receive trainings on how to use these equipments.</p>	<p>-Draft documents regular reviews by representatives of the EC</p> <p>-EC delegation information</p> <p>-Project reports</p> <p>-Needs analyses</p> <p>-Market Researches</p>	<p>-Effective coordination between the various project components and effective cooperation between project partners (Turkey and MS) and external partners, i.a. EC, CFCU, and EU General secretariat</p>

Activities_	Means	Costs	Assumptions
<p>Activity-1.. Equipping six to seven reception centres and two removal centres with the necessary equipment for becoming operational</p> <p>Activity-2. Providing sufficient training on the operation and use of the equipment</p> <p>*Detailed lists of these activities are attached to annex-7</p> <p>*Technical Assistance for Preparation of Technical Specifications, Tender Dossiers and Market Research will be financing under SEI Funds. Although technical specifications, tender dossiers and market research have already been prepared by TR0603.13-01/11 numbered TA Contract, this study must be updated according to the market conditions.</p>	<p>Supply</p>	<p>11.500.000 €</p>	

ANNEX – II Amounts Contracted and Disbursed By Quarter For The Project (IPA Contribution Only)

Contracted	II/2012	III/2012	IV/2012	check(€)
Supply	9.775.000			9.775.000
Cumulated	9.775.000			9.775.000
Disbursed	II/2012	III2012	IV/2012	
Supply	5.865.000		3.910.000	9.775.000
Cumulated	5.865.000		3.910.000	9.775.000