

Annex 4 - Lessons learnt

Identified gaps or Recommended courses of action	Action for covering the Gap or implement the recommended intervention	Phare Programming (Project reference)	
		2004	2005
<p><u>Policies</u></p> <p>MAFRD capacity as regards the elaboration and implementation of policies needs to be reinforced based on a specialized Policy Unit within the Ministry.</p> <p>Romania must have adequate and sufficient capacities to ensure the implementation of the CAP¹.</p> <p>The internal support policy still has objectives that are non-compliant with the objectives of the Common Agricultural Policy².</p> <p>All Phare Projects will be implemented by taking into account the findings, proposals, recommendations and co-ordination of the Twinning Project.³</p>	<p>The 2004 Twinning Project will provide support to create and reinforce this capacity, based on proposals for improvement, staff training, and elaboration of models to assess the impact of different policy mechanisms.</p>	<p>TW RO/04/IB/AG/01- “Support for strengthening the policy making capacity of MAFRD”.</p>	<p>All 2005 Phare Projects</p>
<p><u>FADN</u></p> <p>The staff of the FADN department is not fully trained and the institutional capacity for FADN is not adequate enough⁴.</p>	<p>The actions needed and supported by the 2004 Phare Projects cover training of FADN staff at national and regional level in all FADN aspects, so that FADN will be able to send accurate information to the EC for policy analysis; elaboration of administrative and operational procedures necessary to achieve implementation of EU acquis in the national legislation. All these actions will be complemented by purchase of needed equipment under Phare 2004. The elaboration of TS for the 2005 INV projects will be supported by the 2004 TW project as well as by the task 28 in the MAP.</p>	<p>TW RO/04/IB/AG-02- “Support to set up a Farm Accountancy Data Network”</p> <p>INV 2004 –“Supply of equipment for establishment an efficient operation of a farm Accountancy Data Network”</p>	<p>INV 2005 –“Supply of equipment for establishment an efficient operation of a farm Accountancy Data Network</p>
<p><u>Milk</u></p> <p>For accession to EU, Romania must have a EU compliant milk quota, an EU compliant legal framework, a milk quota management database and trained staff. Therefore the relevant staff must be fully trained and endowed with equipment to ensure compliance with the EU rules.</p>	<p>No other previous Projects were implemented in this sector. The Phare 2004 support will focus on institutional development and staff training, for the elaboration of needed primary and secondary legislation, etc. The TW will also support the elaboration of the most adequate solution for the hardware and software and for the elaboration of the TS for the equipment in this sector.</p>	<p>TW RO/04/IB/AG-03- “Support for establishment of a milk quota management system”</p>	<p>INV 2005 –“Supply of equipment for milk quotas establishment”</p>
<p><u>Managing Authority</u></p>	<p>The first Phare Project supporting the MA is the</p>	<p>TW RO/04/IB/AG-05 –</p>	<p>TA 2005 – “Technical</p>

¹ Interim Evaluation Reports, Country Reports

² Regular Report 2004

³ ECOTEC 2005

⁴ Regular Progress Report 2004

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The newly setup managing Authority for operational Programmes in agriculture, rural development and fisheries must start its activity without delays. The access to the future European Fund for Fisheries is done only after there is a preliminary fishing policy including a sector development strategy and a much improved administrative capacity. ⁵	<p>TW 2004, that will provide support for the reinforcement and adequate functioning of the MA, for the establishment of a Training Needs Analysis, for the elaboration of the RD and Fisheries programme ready for ex-ante evaluation, for the elaboration of manuals and work procedures. Therefore the TW will be the basis for the implementation of the other planned Phare support - TA 2004 (and 2005) as well as for the TA 2005 project related to the ex-ante evaluation of the Rural Development and Fisheries Programme.</p> <p>The 2004 TW will also provide support for the adequate identification of equipment to be purchased for the MA at national and regional level. (This INV will also be supported by a framework contract under 2004, strictly focusing on the elaboration of Technical Specifications – Task 28)</p>	<p>“Building the institutional capacity of the Managing Authority for rural development and fisheries”</p> <p>TA 2004 –“Training for the staff of the Managing Authority and for the bodies involved in the programming process and the setting-up of the implementation system”</p>	<p>Assistance for the ex-ante evaluation of the RDP”</p> <p>TA 2005–“Training for the staff of the MA and for the bodies involved in the programming process and the setting-up of the implementation system”</p> <p>INV 2005 – “Supply of equipment for the efficient management and implementation of the RDF”</p> <p>TA 2005–“Training at regional and local level for increasing the absorption of the RDF and FIFG and to ensure submission of mature project proposals, for all “stakeholders” involved”</p>
<p><u>Fruits and vegetables</u></p> <p>The implementation of the acquis regarding the EU standards for the marketing of fruits and vegetables and producers’ organizations was launched, but it is in an incipient phase. Sustained efforts are needed to speed up the producers’ groups/organizations.”⁶</p>	A first support for this sector is provided by the 2004 TW project that will provide assistance for legislative harmonization, training, a strategy in the sector, and for building a digital database. This support, together with the support provided by task 28 (elaboration of TS for the equipment to be purchased) will be the basis for the 2005 investment component, leading to an efficient operation of the fruits and vegetables sector at the date of accession.	TW RO/04/IB/AG-07 – “Reinforcement of administrative structures for the administrations of the acquis in the fruits and vegetables sector”	INV 2005 – “Establishment of fruits and vegetables testing facilities by purchasing specific equipment for the existing network of laboratories”
<p><u>Wine sector</u></p> <p>The Wine Register must be compatible with the Geographical Information System to be implemented in 2007.⁷</p>	Based on the results of the previous 2000 TW, the 2004 TW will continue and finalise the institutional development needed and will also	TW RO/04/IB/AG-08 – “Support for further strengthening the wine sub-	INV 2005 – “Completion with equipment of 2 semi-

⁵ Regular Report 2004

⁶ Regular Report 2004

⁷ Regular Report 2004

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Further institutional support is needed to complete the legal approximation process in line with the acquis requirements. ⁸	provide support for the identification of equipment needs to implement 2 further wine control labs, in compliance with the EU requirements.	sector”	endowed wine control laboratories”
<p><u>Fisheries sector</u></p> <p>There is a need to speed up the legislative improvement and the elaboration of new legislation for the implementation of the acquis in the fisheries and aquaculture sectors. The organization of the Fisheries Inspection, the management of resources, inspection and control face delays, there are problems related to the existing equipment and rules are needed to be established for the use and implementation of the structural measures. The general administrative structure and the information collection system, as well as the market policy require urgent progress.⁹</p>	Based on the results obtained under the previous 2001 TW, the 2004 Phare TW will provide further support to finalise the harmonization of the EC legislation related to the CFP and CMOs, to support the setting up of a Vessel Monitoring System, to provide specific training, to support the design and setting up of the first fish sale centre and the elaboration of the TS for the IT and software equipment, etc. The support provided for the 2004 TW as regards the TS and design of the first sale centre will be the basis for the efficient acquisition and installation of the	<p>TW RO/04/IB/AG-09 – “Further strengthening of the market in fishery and aquaculture products”</p> <p>INV 2004 – “Supply of equipment for strengthening the fisheries and aquaculture sectors”</p>	INV 2005 – “Supply of equipment for strengthening the fisheries and aquaculture sectors”

⁸ 2000 Twinning Project recommendations

⁹ Regular Report 2004

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	equipments under the 2005 INV project.		
<p><u>Paying Agency and IACS</u></p> <p>MAPDR should prepare after the endorsement of the Master Plan a detailed and budgeted timetable linked to support under 2004, to ensure its effective realization.¹⁰</p> <p>The recruitment of additional staff for IACS is not yet launched. Substantial efforts are needed to implement an alpha-numerical system for the identification of parcels (LPIS) that must be operational until accession. A clear LPIS budget must be established, clear progress must be made as regards the area coverage by ortho-photos and a clear distinction of responsibilities between the MAFRD and ANCPI is required.¹¹</p>	<p>Support for the effective implementation of the Master Plan for IACS elaborated by the 2003 TW and approved by MAFRD in August 2005 will be provided under Phare 2004 for IACS and then by the investment components under Phare 2005.</p> <p>The 2004 TW will elaborate the basis for training under 2004 TA project for IACS that will continue in 2005. The staff being under recruitment at the PIA at national and regional level (and IACS) is currently under training provided by the TW project and PIA and their capacities will be further and fully reinforced based on the 2004 and 2005 TA training project. The INV project will be based on the support provided by the 2004 TW project as regards the adequate establishment of equipment needs. The technical specifications (and full tender dossier) for the investment project will be elaborated under a 2004 framework contract that will design the TS for IACS as well as for the PIA at national and regional level. (Task 28 in MAP)</p>	<p>TW RO/04/IB/AG-11 – “Building the institutional capacity of a new Paying Agency for EAGGF Guarantee Measures”</p> <p>TW RO/04/IB/AG-13 – “Further support for the full implementation of IACS”</p> <p>INV 2004 – “Supply of equipment for the efficient operation of the Paying Agency”</p> <p>TA 2004 – “Training for IACS staff”</p>	<p>INV 2005 – “Supply of equipment for the efficient operation of the Paying Agency”</p> <p>INV 2005 – “Supply of equipment for the efficient operation of IACS at central and regional level”</p>
<p><u>Veterinary sector</u></p> <p>Absence of harmonized legislation in the veterinary sector. MAFRD should prepare and submit for Government endorsement harmonized animal nutrition legislation, with particular reference to the use of animal bi-products in livestock feeds at the earliest opportunity.¹² Additional efforts are needed in the animal welfare and animal marketing sector. Measures are needed to comply with the hygiene criteria for animal waste processing units.</p> <p>In order to implement the newly adopted legislation there is a need to increase the administrative capacity of the competent authority (ANSVSA). The new authority is not yet fully functional. Substantial efforts are needed to make sure that the institution can achieve its mandate in an efficient manner and</p>	<p>To fill-the gap related to the inadequate structuring of ANSVSA, two twinning projects (2004 and 2005) are proposed to provide support leading to an efficient operation of the ANSVSA. The 2004 TW will provide support to finalise the harmonization of the legislation and to provide advice for the adequate structuring and staffing of the Agency, and to ensure its functioning in strict compliance with the EU rules and norms. The 2004 TW will also support together with the 2004 TA the elaboration of mature TS for the equipment to be purchased under 2005. The 2005 TW and INV will then complete the alignment of the Romanian veterinary sector to</p>	<p>TW RO/04/IB/AG-14 – “Developing and strengthening of the NSVFSA”</p> <p>TA 2004 – “Provision of support for the elaboration of TS for vet and phyto equipment”</p>	<p>TW 2005–“ Twinning for further strengthening and development of the veterinary services in compliance with the EU requirements”</p> <p>INV 2005 - Supply of equipment for the veterinary services (BIPs and waste disposal)”</p> <p>INV 2005 –“ Further supply of kits (Biorad,</p>

¹⁰ ECOTEC 2005

¹¹ Regular Report 2004

¹² ECOTEC 2005

¹³ Regular Report 2004

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to assure a good cooperation between the government structures involved. ¹³	the EU one.		TSE and Prionics Western)
<i>Phyto-sanitary sector</i> Further support is needed as regards the further strengthening of the phyto administrative structure, to train staff in EU Regulations and new laboratory facilities, to create awareness on the European standard DIN EN, to provide support in the seed sector. ¹⁴	The full alignment of the phyto and seed sector will be provided by the 2004 TW that will also support, in collaboration with the 2004 TA, mature TS for the purchase of equipment for the phyto and seed laboratories.	TW RO/04/IB/AG-15 – “Strengthening the phyto-sanitary sector” TA 2004- “Provision of support for the elaboration of TS for vet and phyto equipment”	INV 2005 – “Investment for further consolidation of phyto-sanitary services”

¹⁴ Final Twinning Project recommendations (RO 0107.07)